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United States Department of Agriculture  
Marketing and Regulatory Programs  
Agricultural Marketing Service  
Animal and Plant Health Inspection Service

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**Mission Area Directive**

**MRP 5000.2**

**11/16/2021**

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**SENSITIVE PROPERTY MANAGEMENT**

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**1. PURPOSE**

This Directive states the Marketing and Regulatory Programs (MRP) policy for sensitive property management within the Agricultural Marketing Service (AMS) and Animal and Plant Health Inspection Service (APHIS).

**2. SPECIAL INSTRUCTIONS/REPLACEMENT HIGHLIGHTS**

- a. This Directive supersedes MRP 5000.2 Sensitive Property, dated 11/24/2020.

The principle changes to this Directive include an increased scope of sensitive property, as determined by the Personal Property Division(s), considering the property susceptible to fraud, waste, abuse and safety and health concerns. If programs have field/operational equipment that they feel should be considered sensitive property based on the above criteria, the Personal Property Division will work with them to include the assets on the inventory and update this Directive accordingly.

- b. This Directive is in force until canceled or superseded.

### 3. BACKGROUND

MRP is required to maintain adequate inventory controls and accountability systems for property in accordance with 40 U.S.C. 524 – Duties of Executive Agencies Chapter 5 Property Management. As stewards of the Federal property, agencies have a fiduciary duty to maximize its use and benefits throughout the asset management lifecycle. Maintaining the utility of property protects the government’s investment and saves federal agencies and taxpayers’ valuable resources by limiting the need to acquire new property (FMR Bulletin B-17). This Directive details MRP’s management of all sensitive property.

### 4. AUTHORITIES AND REFERENCES

This Directive must be applied in conjunction with:

- a. [40 U.S.C. 524, Duties of Executive Agencies](#)
- b. [Federal Managers’ Financial Integrity Act of 1982](#)
- c. [USDA \(Departmental Regulation\) DR 2100-001, Financial Management Systems](#)
- d. [USDA DR 2200-002, Property, Plant and Equipment](#)
- e. [MRP Property Manual](#)
- f. [AMS 3300.1 Use of Government Equipment](#)
- g. [AMS 3300.2 Use of Mobile Technology Devices](#)
- h. [APHIS 3330.1 Radio Communications Management](#)
- i. [APHIS 3440.2 Disposal of APHIS Data Center Computer Room Media and Equipment Policy](#)
- j. [Federal Management Regulation \(FMR\) Sub-Chapter B-Personal Property](#)
- k. [Agriculture Property Management Regulations \(AGPMR\) Sub-Chapter A 110-2 Supplementing FPMR 102-2](#)
- l. [General Service Administration \(GSA\) Bulletin FMR B-17 Personal Property Dated January 29, 2008](#)
- m. [GSA Bulletin FMR B-26 Accountability and Stewardship of Personal Property Dated May 7, 2010](#)

- n. [7 CFR 3.50-3.62 Debt Collection Act](#)

## 5. DEFINITIONS

- a. Accountable Property Officer (APO). The APO is accountable for personal property (defined below) and must ensure that all procedures are followed in accordance with the Federal Management Regulations (FMR), Agriculture Property Management Regulation (AGPMR) and National Finance Center (NFC) procedural manuals for the agency that they have responsibility for and are accountable for personal property. The APO must also ensure that employees have the necessary resources to adequately secure equipment for which they have responsibility AGPMR 110-50.106.
- b. Accountable Property. Sensitive and non-expendable property costing \$5,000 or more are considered accountable and tracked by Official Property System of Record. APOs may request non-accountable property be treated as accountable property and included on inventory at their discretion.
- c. Capitalized Personal Property. Capitalized property must meet the following criteria: (1) it must be of a durable nature and (2) it must have a useful life of two or more years once it is placed into service. Capitalized property typically has an acquisition value of \$25,000 or greater (\$100,000 or greater for Internal Use Software (IUS)).
- d. Controlled Property. Property having a lower or negligible cost but requiring accountability and authorization for destruction on an AD-112. Controlled property requires some level of informal tracking or accounting (including use of AD-107, Personal Custody Property Receipt, or spreadsheet). Examples are: Badges, ammunition and explosives, keys to government facilities, permits, hammers for tree marking paint with tracer elements, etc. Controlled property is tracked and managed by APOs but not recorded in the Official System of Record.
- e. Personal Property. All Government assets of any kind, except land, land improvements, and fixtures attached to improvements, but including prefabricated movable structures, such as metal storage warehouses, house trailers (with or without undercarriages), modular units, and Quonset huts. Personal property is complete in itself (an end item); durable, with an expected life of more than two years; and does not lose its identity or become a component part of another asset when put into use. Personal Property assets include accountable, Capitalized, Non-accountable, Controlled and Sensitive Property.
- f. Property Management Officer (PMO). The person responsible for administering the asset management program for a specific program area to ensure effective utilization, accountability, control, and disposition of property by existing laws,

regulations and policies. The PMO is appointed at levels in the agency/office to implement its programs and work with the Administrative Investigations and Compliance Branch (AICB) to make initial determinations regarding apparent gross negligence. The PMO is in a managerial position and must be at least one organizational level above the employee for which they make recommendations concerning liability. Several APO's may be assigned to a PMO per AGPMR 110-50.105.

- g. Property Specialist. This position is located in Marketing and Regulatory Programs Business Services (MRPBS) Acquisition and Asset Management Division (AAMD) on the Personal Property Team. This position processes the new property assets, transfers, disposals, and maintains asset records. Property Specialists are responsible for approving all personal property (including non-accountable, non-sensitive) excess/disposals/transfers to ensure the appropriate excess/disposal method is used. Once excess/disposal is complete the Property Specialists will update the Official System of Record.
- h. Sensitive Property. Accountable property valued at less than \$5,000 that is susceptible to loss or theft as defined by the Agency PMO per MRP 5000.2 or determined by the program. Equipment highly susceptible to fraud, waste, and abuse.
  - (1) Determine sensitivity by considering:
    - (a) History of theft, loss, damage, or misuse.
    - (b) Degree of use.
    - (c) Management information needs.
    - (d) Cost of maintaining accountability.
  - (2) The following property items are identified as sensitive property:
    - (a) Firearms. As defined in the [May 28, 2021 Firearm Property Management Requirements Memo](#) includes: captive bolt gun, rifle, shotgun, net gun/net launcher, suppressor detachable, suppressor integrated, pistol, revolver, handgun, air gun, air rifle, air pistol, tranquilizer (Dart) gun, immobilizing & euthanasia delivery devices, etc.
    - (b) Two-way radio equipment as defined in [APHIS 3330.1](#).
    - (c) Unmanned Aircraft Systems (drones) per [AGPMR Chapter 110-33.180, FMR Chapter 102, Executive Order 13981 dated January 18, 2021](#).

(d) Boats/Vessels. As defined in [33 CFR 183.3](#) and [APHIS 11-1 Administrative Notice](#). Boats / Vessels are designed for transportation upon bodies of water including kayak, flat bottom, canoe, v-bottom, inflatable, pontoon, creek, skiff, airboat, johnboat, catamaran, barge, dinghy, passenger, sail, submersible, vessel, etc. For the purpose of this directive herein referred to as “watercraft”.

- Any watercraft that operates with the assistance of a motor with 25 horsepower or more, must be reported in CPAIS-PP.
- Any watercraft that has the potential to be motorized by an interchangeable motor with 25 horsepower or more, must be reported in CPAIS-PP.
- All other watercrafts must be kept on a controlled inventory listing by the Accountable Property Officer and/or Property Management Officer and maybe requested by AAMD Property at any time.

NOTE: Hull Identification Numbers may be provided in lieu of serial numbers for the property system purposes.

(e) All-Terrain Vehicles (ATV’s).

(f) Utility Terrain Vehicle (UTV).

(g) Forklifts, scissor lift/platform lifts, cherry picker  
(due to liability, claims)

(h) Property requiring a license plate. i.e., trailers, vehicles, etc.

(j) Equipment highly susceptible to fraud, waste, abuse, and/or has a history of theft, loss, damage, or misuse. (The Property Management Officer has authority to determine what items fit this category and to add them to the inventory).

## **6. POLICY**

a. It is MRP policy that sensitive property is used only:

- (1) To accomplish missions supporting MRP Strategic Goals;
- (2) In accordance with functions authorized by law;
- (3) When approved by the Administrator; and/or
- (4) When required due to emergencies either natural or humanmade that threaten the loss of life or property.

- b. MRP policy strictly prohibits any personal use of Agency sensitive property, unless it is IT equipment which allows for limited personal use.
- c. MRP policy requires special accountability for sensitive property regardless of its acquisition cost, due to the risk of theft, loss, misuse, and/or conversion to personal use.

(1) Sensitive property management includes:

- (a) Utilizing the Integrated Acquisition System (IAS) as the best and most effective method to track newly acquired sensitive property and minimize cost.
- (b) Ensuring that acquisitions are complete and account for all personal property components ensuring the property is complete and free of damage and malfunction upon receipt.
- (c) Ensuring that sensitive property is appropriately used for official government purposes.
- (d) Maintaining items in good operating condition by providing preventive maintenance and repairs.
- (e) Taking appropriate measures to safeguard sensitive property and protect it from loss, theft, and misuse.
- (f) Maintaining records on receipt, description, location, condition, custody, serial number, model number, bar code number (if applicable), cost, and disposal.
- (g) Ensuring that procedures are followed for storing and transporting sensitive property.
- (h) Identifying and reporting sensitive property no longer needed by an employee or organization.
- (j) Ensuring that reports for damaged, lost, stolen, and disposed sensitive property are generated when necessary.
- (k) Ensuring that departing employees return all issued sensitive property.
- (l) Ensuring that excess, unserviceable, and damaged sensitive property is properly disposed.

(2) Accountability.

Employees or custodians have a duty to maintain, safeguard, and secure any issued sensitive property and will be held. Employees, supervisors, and APO) must ensure that users of Government sensitive property adhere to the following:

- (a) Use sensitive property only for official purposes in accordance with this Directive;
- (b) Protect sensitive property from loss, theft, and misuse; and
- (c) Dispose of sensitive property following proper procedures when it becomes excess or unserviceable.

**Note:** Employees may be held financially liable for the loss, theft, misuse, or damage to Government property if determined they were careless or negligent by the PMO or Board of Survey. Employees may also require disciplinary action as determined by Human Resources or the Supervisor.

(3) Acquisition.

- (a) Sensitive property is acquired only when a current or foreseeable need exists. Sensitive property must meet the Agency's minimum requirements for performance function (i.e., size, capacity, range). Only items needed to meet program emergencies may be acquired and held for future use.
- (b) Before new sensitive property items are purchased, property excess systems should be screened to determine if the requested item(s) are available within the Agency, Department, or another Government organization prior to purchasing new. Excess sensitive property must be utilized to the extent it is economically feasible.

(4) Identification/Tagging. All Government-owned sensitive property must be uniquely identified/tagged/marked by the APO or designee to clearly denote Department and Agency ownership i.e., USDA APHIS. Paper or metal decals, bar codes, or etched or engraved into the property are acceptable identification methods.

(5) Tracking. All Government-owned sensitive property must be recorded in the Official Property System of Record as sensitive property with a budget object code of 3141. The property system contains pertinent fields such as model number, serial number, description, cost, acquisition date, assignee, location, tagging, condition, and disposal

information.

- (6) Maintenance and Refurbishment. Agency property will be repaired and/or refurbished when necessary and cost-effective. Any sensitive property that requires periodic maintenance must be serviced according to the manufacturer's recommendations.
  - (7) Biennial Inventory of Property. On a biennial basis, the APO will complete an inventory review and provide any updates/changes to the Property Specialist.
  - (8) Disposal of Sensitive Property. Disposal procedures of sensitive property are the same as personal property and must comply with the guidelines contained in the MRP Property Manual. The APO must report all excess, damaged, or unserviceable property to MRPBS AAMD Personal Property for approval via the SF-120, AD-112 or AD-107 (before any disposal action may be taken).
  - (9) Employee-Owned Sensitive Property. Employees should not bring personally owned sensitive property, except for cellular phones, to the workplace unless absolutely necessary, and authorized by the APO/Supervisor. The Agency is not responsible for the loss, theft, damage, or misuse of personally owned sensitive property and will not reimburse or replace any such property.
- d. MRP policy requires sensitive property management training. PMOs/APOs or their designees, involved with the acquisition, use, inventory, and disposal of sensitive property must receive personal property training within 12 months of being assigned these responsibilities.

## **7. ROLES AND RESPONSIBILITIES**

The effective implementation of the policy and procedures as established by this Directive requires the responsibilities of the following individuals and/or groups:

- a. Marketing and Regulatory Programs Business Services (MRPBS), Acquisition and Asset Management Division (AAMD) Personal Property Section will:
  - (1) Administer the operational aspects of sensitive property management, including the development of procedures and reconciliation of inventory records for sensitive property.
  - (2) Develop the policy and the overall management of the sensitive property program.



- b. Property Management Officers (PMO) will:
  - (1) Ensure that their area of responsibility maintains all official property records in the official system of record, which is an automated management system that provides managers with property inventory control and accountability.
  - (2) Work with the appropriate groups to hold employees accountable for loss, theft, damage and in appropriate property use.
- c. Supervisors will:
  - (1) Ensure all property information within their area of responsibility is provided to the appropriate APO.
  - (2) Ensure employees adhere to all personal property policies and procedures.
- d. Accountable Property Officers (APO) will:
  - (1) Be responsible for the control, use, assignment, maintenance, recordkeeping, reporting, and safeguarding of all sensitive property.
  - (2) Maintain complete and accurate records accounting for the status of property from receipt through final disposal.
- e. Custodians/Employees will be responsible for safeguarding and proper use of issued property. Each employee is the custodian of any sensitive property in which he/she uses in the performance of official duties.

## **8. UNAUTHORIZED USE PENALTIES**

Employees who intentionally use or authorize the use of Agency sensitive property for reasons other than performing official duties are subject to disciplinary actions. Disciplinary actions may include a range of penalties ranging from warning letters to removal in accordance with applicable regulations based on the specific circumstances of the inappropriate use.

An employee charged with gross negligence has the right to appeal under the hearing process prescribed by USDA regulations concerning debt collection found in 7 C.F.R. 3.50-3.62. Agencies may impose stricter standards for sensitive items (e.g., weapons, badges, laptops, etc.) per AGPMR 110-50.107.

## **9. FORMS**

The form(s) that are referenced and required for use as established by this Directive include:

- a. AD-107, Report of Transfer or Other Disposition or Construction of Property
- b. AD-112, Report of Unserviceable, Lost, Stolen, Damaged or Destroyed Property
- c. SF-120, Report of Excess Personal Property

The form(s) listed above can be accessed via the [APHIS Master Electronic Forms Library](#).

## **10. RECORDS MANAGEMENT**

Federal records created by this Directive must be maintained in accordance with the established [General Records Schedule \(GRS\)](#) and/or the [APHIS/AMS](#) Records Management Handbook when applicable. If employees are named in an active litigation hold, Freedom of Information Act (FOIA) request, and/or other action, those records, regardless of media, must be preserved and maintained in their native format until otherwise notified by your Agency Records Officer and/or the Office of General Counsel.

- a. The APO is the record keeping official of any/all personal property records that are created under this Directive. The APO is responsible for maintaining records in accordance with the Property – Procurement (PRP) 8, 8.1, 8.2, 8.3 and 8.4 record retention requirements of the [APHIS Records Management Handbook](#).
- b. MRP-IT, Information Management Branch (IMB) is the official record-keeper of this Directive, which is to be preserved permanently, per [Paperwork and Data Management \(PDM\) 4-1](#).

## **11. INQUIRIES AND ADDITIONAL INFORMATION**

- a. Address inquiries and questions concerning this Directive to AAMD Personal Property Services via email at [AAMD.Personal.Property.Services@usda.gov](mailto:AAMD.Personal.Property.Services@usda.gov)
- b. Records management inquiries should be directed to your Program Records Management Liaison for [AMS/APHIS](#).
- c. Employees can find additional materials and information on the [MRP Personal Property SharePoint](#).
- d. This Directive can be accessed on the [APHIS](#) and [AMS](#) Administrative Issuances Web sites.