

Subject: APHIS amends Federal Order for U.S. Imports of tomato (*Solanum lycopersicum*) and pepper (*Capsicum* spp.) hosts of *Tomato brown rugose fruit virus* (ToBRFV)

To: State and Territory Agricultural Regulatory Officials

Effective June 5, 2020, after issuance of this Federal Order, the USDA's Animal and Plant Health Inspection Service (APHIS) is amending the restrictions for the importation of tomato (*Solanum lycopersicum*) and pepper (*Capsicum* spp.) hosts of Tomato brown rugose fruit virus (ToBRFV). Specifically, APHIS is amending the import requirements for tomato and pepper fruit for consumption by adding restrictions for tomatoes and peppers from the Dominican Republic, France, and Spain. APHIS has detected ToBRFV in tomato fruit imported from the Dominican Republic, and received official reports of the disease in France and Spain. In addition, APHIS is removing a reference to obscured seed in the Federal Order to clarify that obscured tomato and pepper seed remain eligible for importation into the United States under the obscured seed program<sup>1</sup>. All other requirements in the November 15, 2019 (DA-2019-28) version of the Federal Order are unchanged.

ToBRFV is a recently described member of the Tobamovirus genus. This virus genus also contains other economically important pathogens that infect vegetable crops, including Tobacco mosaic virus (TMV), Tomato mosaic virus (ToMV), and Cucumber green mottle mosaic virus (CGMMV). The disease caused by ToBRFV was first reported in 2014 in tomatoes in Israel. Since then, ToBRFV has been reported in China, the Dominican Republic, France, Germany (eradicated), Greece, Italy, Jordan, Mexico, the Netherlands, Spain, Turkey, and the United Kingdom. Given the global nature of seed production and the international movement of seeds, the distribution may be greater than reported.

Tomato and pepper are the two main hosts. Symptoms caused by ToBRFV include bubbling and mosaic patterns on leaves of susceptible pepper, and fern leaf and mosaic patterns on tomato leaves. On fruit, symptoms include smaller fruit size with a rough surface, fruit drop, delay in ripening, and fruit discoloration including blotching, pale color and/or brown necrotic spots. Infected tomato fruits can be unmarketable or reduced in quality. Necrosis can occur on susceptible pepper fruit.

Tobamoviruses are mechanically transmitted and seedborne viruses. ToBRFV is mechanically transmissible through infected sap of both tomato and pepper. Transmission occurs through touching and manipulating infected plants. Transmission is common during transplant productions or in crop production systems in which plants are regularly handled, such as greenhouse operations.

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<sup>1</sup> [https://www.aphis.usda.gov/plant\\_health/permits/downloads/SeedsInspectionProtocol.pdf](https://www.aphis.usda.gov/plant_health/permits/downloads/SeedsInspectionProtocol.pdf)

To continue to safeguard against the introduction of ToBRFV into the United States, APHIS will continue to restrict the importation of tomato and pepper by requiring imported plants and plant products to be free of evidence of ToBRFV, as specified in the attached Federal Order. Propagative hosts are considered high risk pathways for the introduction of ToBRFV and under the conditions of the Federal Order, imports of propagative material must be free from ToBRFV based on origination from an area free of the pest or negative results of diagnostic testing.

APHIS will continue to place restrictions on imports of fresh tomato and pepper fruit for consumption from those countries where ToBRFV is present and that are approved to export to the United States. Although the phytosanitary risk associated with infected tomato and pepper fruit is historically considered to be low, APHIS has intercepted ToBRFV in tomato shipments requiring regulatory action. Hence, these interim measures are necessary to safeguard U.S. tomato and pepper production while APHIS continues to evaluate emerging scientific evidence on ToBRFV.

Specifically, APHIS will require fresh tomato and pepper fruit imported from the Dominican Republic, France, Israel, Mexico, the Netherlands, and Spain (countries approved to export tomatoes and/or pepper where ToBRFV is present) to be inspected to ensure it is free of disease symptoms. APHIS will require that countries that already require a phytosanitary certificate for tomato and/or pepper fruit, such as France, Israel, the Netherlands, and Spain to now include an additional declaration that the fruit was inspected and found free of ToBRFV.

For countries that currently do not require a phytosanitary certificate for tomato and/or pepper fruit, such as the Dominican Republic, Canada and Mexico, shipments must be accompanied by an [industry inspection certification document](#) issued by the grower or packer that contains language identical to the required additional declaration and includes identifying information about the inspector, grower, and packinghouse. This alternative to a phytosanitary certificate is an interim measure until the risk has been more thoroughly analyzed and a long term solution can be established.

APHIS continues to restrict importation of tomato and pepper fruit worldwide to commercial consignments. Imports in passenger baggage are prohibited.

For additional information regarding this Federal Import Order, please contact Marc Phillips at 301-851-2114 or [Marc.Phillips@usda.gov](mailto:Marc.Phillips@usda.gov).

/s/

Osama El-Lissy  
Deputy Administrator  
Plant Protection and Quarantine  
Attachment: Federal Order

## FEDERAL ORDER

Import restrictions for tomato (*Solanum lycopersicum*) and pepper (*Capsicum spp.*) hosts of *Tomato brown rugose fruit virus* (ToBRFV)

DA-2020-12

The purpose of this Federal Order is to prevent the introduction into the United States of the Tomato brown rugose fruit virus (ToBRFV) by restricting the importation of host material.

This Federal Order is issued in accordance with the regulatory authority provided by the Plant Protection Act of June 20, 2000, as amended, Section 412(a), 7 U.S.C. 7712(a). The Act authorizes the Secretary of Agriculture to prohibit or restrict the movement in interstate commerce and the export or import of any plant, plant part, or article if the Secretary determines the prohibition or restriction is necessary to prevent the dissemination of a plant pest within the United States. The regulatory authority provided by 7 U.S.C. 7754 allows the Secretary to issue orders to carry out this provision of the Plant Protection Act. This Federal Order is also issued pursuant to the regulations promulgated under the Plant Protection Act and found in the *Code of Federal Regulations* at 7 CFR Part 319.

The APHIS Administrator determined that the introduction and establishment of ToBRFV poses a serious threat to U.S. agriculture. The restrictions to prevent the introduction and establishment of ToBRFV are needed and warranted to mitigate the plant pest risks associated with imports of tomato and pepper material. This Federal Order amends and replaces a previous Federal Order (DA-2019-28) issued by APHIS on November 15, 2019, that imposed entry requirements for tomato and pepper material entering the United States. APHIS recently detected ToBRFV in tomato fruit imported from the Dominican Republic and received official notification that ToBRFV has been found in France, and Spain. This Federal Order adds entry requirements for tomato and/or pepper fruit from the Dominican Republic, France, and Spain for consumption to the United States.

ToBRFV is a member of the *Tobamovirus* genus. The virus is transmitted through propagative plant parts (seeds, plants for planting, grafts, and cuttings), and spreads locally by contact (direct plant to plant contact, contaminated tools, hands, or clothing). ToBRFV can remain infective in seeds, plants debris and contaminated soil for months. The virus naturally infects tomato and pepper. Foliar symptoms include chlorosis, mosaic and mottling. Necrotic spots may appear on peduncles, calyces and petioles. Fruit show yellow or brown spots, with rugose symptoms rendering the fruits non-marketable. Fruits may be deformed and mature irregularly.

The disease caused by ToBRFV was first noted in 2014 on tomatoes from Israel. Since then, ToBRFV has been reported present in China, the Dominican Republic, France, Germany (eradicated), Greece, Italy, Jordan, Mexico, the Netherlands, Spain, Turkey, and the United Kingdom. Given the global nature of the seed production and the international movement of seeds, the distribution may be greater than reported.

### Requirements for Propagative Material

To prevent the introduction of ToBRFV into the United States via propagative material, lots of *S. lycopersicum* and *Capsicum* spp. propagative material (including plants for planting, seeds, grafts, and cuttings) from all countries must be accompanied by a Phytosanitary Certificate or a re-export Phytosanitary Certificate with an additional declaration (AD) certifying that the lots fulfill the following requirements prior to importation into the United States and territories:

- The *Solanum lycopersicum* and/or *Capsicum* spp. plants for planting or seeds originated from a country certified free from Tomato brown rugose fruit virus, as established by the national plant protection organization of that country;

OR

- A representative sample of the *Solanum lycopersicum* and/or *Capsicum* spp. plants for planting or seed lot has been tested and found free of Tomato brown rugose fruit virus.

Small lots<sup>i</sup> of *S. lycopersicum* and *Capsicum* spp. seed originating from a single mother plant or a single breeder line intended for breeding purposes and not for immediate commercial sale may be imported from all countries with a Phytosanitary Certificate or a re-export Phytosanitary Certificate with an alternative AD stating that the seed lots meet the following requirement prior to importation:

- All mother plants of *Solanum lycopersicum* and/or *Capsicum* spp. from which the seed lot originated have been tested no more than 10 days prior to fruit harvest and found free of Tomato brown rugose fruit virus.

### Requirements for Fresh Fruit

To prevent the introduction of ToBRFV into the United States via fresh tomato or pepper fruit, only commercial consignments of fresh *S. lycopersicum* or *Capsicum* spp. fruit may be imported into the United States from all countries. Commercial consignments from Canada<sup>ii</sup>, the Dominican Republic, France, Israel, Mexico, the Netherlands, and Spain are subject to all applicable current requirements for the country of origin, and must meet additional applicable requirements for ToBRFV as stated below.

#### *Imports from France, Israel, the Netherlands, and Spain*

Tomatoes and/or pepper fruit from countries that already require a phytosanitary certificate, such as France, Israel, the Netherlands, and Spain must now also include the following additional declaration: “The *Solanum lycopersicum* and/or *Capsicum* spp. fruit have been inspected and been found free of symptoms of Tomato brown rugose fruit virus.”

### *Imports from Canada and Mexico*

Tomatoes and pepper fruit from countries that currently do not require a phytosanitary certificate, such as Canada and Mexico, may be accompanied by an inspection certification document issued by the grower or packer that contains the following language: “The *Solanum lycopersicum* and/or *Capsicum* spp. fruit have been inspected and been found free of symptoms of Tomato brown rugose fruit virus.” The inspection certificate must include the date of the inspection, the name, title, office, and address of the person issuing the inspection certificate, as well as the names and addresses of the grower(s) and packinghouse(s).

### *Imports from the Dominican Republic*

Tomato fruit from the Dominican Republic already requires a phytosanitary certificate, and must now include the following additional declaration: “The *Solanum lycopersicum* and/or *Capsicum* spp. fruit have been inspected and been found free of symptoms of Tomato brown rugose fruit virus.”

Pepper fruit from the Dominican Republic currently does not require a phytosanitary certificate. To meet the conditions of this Federal Order, in lieu of a phytosanitary certification with the additional declaration, pepper fruit from the Dominican Republic may be accompanied by an inspection certification document issued by the grower or packer that contains the following language: “The *Solanum lycopersicum* and/or *Capsicum* spp. fruit have been inspected and been found free of symptoms of Tomato brown rugose fruit virus.” The inspection certificate must include the date of the inspection, the name, title, office, and address of the person issuing the inspection certificate, as well as the names and addresses of the grower(s) and packinghouse(s).

Any consignment of fresh tomato and/or pepper fruit arriving at a port of entry without the required documentation will be refused entry and be subject to re-export or destruction.

For additional information regarding this Federal Import Order, please contact Marc Phillips at 301-851-2114 or [Marc.Phillips@usda.gov](mailto:Marc.Phillips@usda.gov).

This Federal Order is effective June 5, 2020.

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<sup>i</sup> Permits for importing seed may be considered under the ‘small lots of seed’ permit conditions when there is a maximum 50 seeds of 1 taxon (taxonomic category such as genus, species, cultivar, etc.) per packet; or a maximum weight not to exceed 10 grams of seed of 1 taxon per packet; and there are a maximum of 50 seed packets per shipment. For additional requirements, see [https://www.aphis.usda.gov/aphis/ourfocus/planthealth/import-information/permits/plants-and-plant-products/permits/plants-for-planting/ct\\_smalllots\\_seed](https://www.aphis.usda.gov/aphis/ourfocus/planthealth/import-information/permits/plants-and-plant-products/permits/plants-for-planting/ct_smalllots_seed)

<sup>ii</sup> Canada imports tomato fruit from Mexico that are re-exported to the United States, and is included in the list of countries required to meet the additional restrictions for tomato fruit listed in this Federal Order.