

U.S. DEPARTMENT OF AGRICULTURE
ANIMAL AND PLANT HEALTH INSPECTION SERVICE

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BIOTECHNOLOGY REGULATORY SERVICES

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STAKEHOLDER MEETING

+ + + + +

WEDNESDAY
DECEMBER 9, 2020

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The stakeholder meeting convened via Teleconference, at 1:00 p.m. EST, Doug McKalip, BRS Senior Policy Advisor, presiding.

PRESENT

DOUG MCKALIP, BRS Senior Policy Advisor
IBRAHIM SHAQIR, BRS Associate Deputy Administrator
BERNADETTE JUAREZ, BRS Deputy Administrator
ALAN PEARSON, BRS Associate Deputy Administrator
DOUG GRANT, Director, BRS Regulatory Operations Program

C-O-N-T-E-N-T-S

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1 P-R-O-C-E-D-I-N-G-S

2 (1:06 p.m.)

3 OPERATOR: Ladies and gentlemen,
4 welcome and thank you for joining Biotechnology
5 Regulatory Services Stakeholder meeting.

6 Before we begin, please ensure you
7 open the WebEx chat panel by using the associated
8 icon located at the bottom of your screen.

9 If you require technical assistance,
10 please send a chat to the event producer. Please
11 note that all lines are muted until the Q and A
12 portion of the call. We will give you
13 instructions on how to ask a question at that
14 time.

15 As a reminder, this conference is
16 being recorded.

17 With that, I will turn the call over
18 to Doug McKalip, Senior Advisor with BRS. Doug,
19 please go ahead.

20 MR. MCKALIP: Thank you so much. And
21 welcome to the BRS Annual Stakeholder meeting for

1 2020. And for those of you in Mountain Time Zone
2 and West, good morning to you all as well.

We are so happy that everybody could
join. We had a large number of science and a lot
of folks on the WebEx this afternoon. And I think
really the highest number of registrants that I
have seen in recent years.

The BRS Annual Stakeholder meeting is somewhat of a holiday season tradition in that we typically wrap up the end of the calendar year with this meeting, and we usually would do it together in the APHIS Headquarters in Riverdale, Maryland.

14 It's a chance to greet and shake hands
15 and catch up with each and every one of you.

16 We recognize that 2020 is a different
17 year. And while we regret that we can't visit in
18 person, we aim to make this meeting this
19 afternoon every bit as comprehensive as usual
20 with all the same policy contents and actions to
21 share with you.

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For BRS, though, 2020 has meant a year of less commuting activity, but it certainly has been a year of more program activity. And there is a lot to share, and a lot to discuss with all of you here this afternoon.

In terms of the game plan for today, we'll kickoff in a moment or two with Ibrahim Shaqir to talk about some of the new faces and new staffing that we have on board at BRS partly the increase of staffing that we have done to get ready for implementation of our new regulations.

Following Ibrahim, we'll have really the centerpiece presentation today with our Deputy Administrator, Bernadette Juarez, providing the overview of 2020 and a look ahead to 2021 for BRS.

Following Bernadette, Alan Pearson will talk about some key regulatory issues. Many of you submitted questions ahead of this meeting, and Alan will walk through many program specifics relating to the regulation and address many of

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1 the topics that folks submitted in advance.

2 And then, lastly, Doug Grant will
3 provide a regulatory operation overview for BRS.

4 For any of you who might have had any
5 technical issues, the APHIS website for BRS does
6 contain all of the materials for this meeting.
7 That includes the slide deck presentation and the
8 agenda and associated materials.

9 So if you are able to take a look at
10 our website, it is featured front and center
11 there. And I believe we're going to post that
12 web address as well to the chat box to provide
13 another avenue for you to get to the key materials
14 for this session.

15 Our intention is not to take any
16 breaks today. We're going to try to go straight
17 through the presentations. And we may need a
18 moment as we switch presenters to have each
19 presenter take control of the slide deck.

20 We'll do our best to monitor the chat
21 box. So if you have questions and put them in

the chat, we'll try to answer those in turn following each of the presentations.

3 And we'll try to handle any questions
4 that come in writing first.

That we recognize not everyone will have the capability to submit those so after we've gone through written questions, we'll ask the AT&T operator to help identify any verbal questions. And then, we'll open the phone lines for those verbal questions as well.

11 In the meantime, if you're not asking
12 a question, please make sure that you remain on
13 mute.

14 And if we don't respond to a written
15 question right away, if I don't read it right
16 away, sit tight. It could be that your question
17 will be answered as we go through the slide deck.
18 And we'll make sure that we cover it certainly by
19 the end of the presentation today.

20 So we want to, again, thank you, for
21 being here. This is a great chance to share.

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1 And to make sure that all of our BRS stakeholders
2 are up to date with the latest activities that we
3 have underway.

4 So with that, I'm going to turn it
5 over to Ibrahim Shaqir who is our Associate
6 Deputy Administrator for Emerging and
7 International Programs.

8 Mr. Shaqir participates in the
9 formulation and in the administration of broad
10 policies and objectives of APHIS biotech
11 programs. He works with international
12 organizations to develop many standards for
13 biotechnology.

14 From 2009 to '16, Ibrahim was the
15 Director of the Office of International Research
16 Programs with ARS.

17 From 2001 to 2008, he was an
18 International Affairs Specialist for Middle East
19 and North Africa as well.

20 Prior to coming to USDA, Ibrahim
21 worked for the University of Maryland and was

1 also a consultant with the USDA FAS.

2 So, Ibrahim, I'm going to turn it over
3 to you for your presentation.

4 MR. SHAQIR: Doug, thank you so much
5 for the kind introduction.

6 And thank you everyone for joining us
7 this afternoon.

8 It's always a great honor to be with
9 you and our stakeholders. And this is an event
10 that we truly look forward to as Doug mentioned.

11 So now, I'm on the agenda to talk to
12 you about our addition, our new addition, to our
13 team in BRS. And we are very excited about having
14 them and including them on our team.

15 So we have had an active year in
16 hiring new staff in BRS. BRS had about 11 percent
17 staff increase in 2020.

18 We were proactively thinking about
19 staffing in preparation for developing and
20 implementing the new SECURE rule.

21 And in anticipating, you know, what

1 to, like, you know, in terms of expectations on
2 what we need to do and what's required to meet to
3 meet our obligations.

4 So I will, again, I'm delighted to
5 share these names with you. But in advance of
6 that, I would like to just give you our structure,
7 a reminder of how BRS is structured.

8 And then, introduce the new staff with
9 the program area.

10 And I will go with that. Moving the
11 slides here, and so, first let me talk with, as
12 I mentioned, how we are structured.

13 We have two main programs in BRS,
14 Biotechnology Risk Analysis Programs, also
15 referred to them as BRAP.

16 And moving BRAP, there are three
17 branches, Plants Branch and Plant Pests,
18 Protectants Branch and Plant Evaluation Branch.

19 The second major program is the
20 Regulatory Operations Programs, ROP, and there
21 are three different branches. And they're also

in the three different locations as well.

2 Eastern Compliance Assurance Branch,
3 ECAB, and Compliance Evaluation and Enforcement
4 Branch, and Western Compliance Assurance Branch.

5 And that's really the names that we
6 made programs in BRS but also the four support
7 service groups and science advisors in the Office
8 of the Deputy Administrator.

9 And these, you know, important, these
10 are important function. They keep BRS moving,
11 and they are the heart of BRS as well in terms of
12 our function.

18 And this is the first part of BRAP.
19 Many of you probably know and have engaged with
20 BRAP but by bioregulatory analysis programs that
21 includes scientists who review detailed

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1 information submitted by applicants who want to
2 move plant and fields and conduct field testing
3 of organisms developed using genetic engineering.
4 And they also ask us the potential plant pest
5 risk and potential environmental impact to inform
6 APHIS decision making.

7 Within BRAP, really much of the hiring
8 were in support were basically in BRAP. The first
9 one that the, you know, the name, we have the
10 important addition for one of our new branches
11 which include Dr. Suma Chakravarthy. She's our
12 new Plant Evaluation Branch Chief.

13 She has years of research experience
14 in molecular biology and manages work related to
15 implementation of the SECURE rule.

16 We are actually super happy to have
17 Suma because Suma was one of our AAAS fellows.
18 And we're very happy that she came and joined us.

19 Another addition we have Tyler Reid.
20 And we're always happy to include our pathway or
21 entrance in our program.

1 Tyler Reid is a junior undergraduate
2 major in agriculture. He is working with BRAP
3 scientists on documentation reviews.

We, also, are happy to let you know
that we also hired two senior biology scientists,
Dr. Michael Stulberg and Dr. Martha Malapi-Wight.
And both, they came to us from a sister program,
from PPQ. And we're so delighted to have them.

We have also hired eight biological scientists and that, scientists also on this slide, Srinivasa Chaluvadi -- and excuse my pronunciation -- Rebecca Fletcher, Herbert Eichenseer, Natalie Howe, Ordom Huot, Colin Murphree, and Sarah Prewitt and Katharine Swoboda-Bhattarai.

16 So we truly are excited to have them.
17 They are trained, our new colleagues are trained
18 experts in genetics and entomology, plant
19 pathology, root ecology, botany, molecular
20 biology, agronomy, biochemistry and risk
21 assessment just to name a few.

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We are very excited to have such a broad range of scientific and regulatory expertise to support the nation and assist our stakeholders.

5 Next, I'll move onto ROP. And ROP,
6 our Regulatory Operations Program, has regulatory
7 and compliance analysts who ensure compliance
8 with APHIS Regulations through inspections,
9 evaluating the noncompliance incidents and
10 overseeing the required supporting.

11 So this is really important too. We
12 are delighted to introduce to you Dr. Doug Grant.
13 Doug was our, he's from, where we were able to
14 recruit him from within BRS. He was our Staff
15 and Branch Chief in Fort Collins and now serves
16 as ROP Director.

17 It is the program's activities in
18 ensuring compliance with APHIS biotechnology
19 regulations.

20 So we're so super happy. And Doug
21 Grant will be presenting to you later on.

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We also, I'm happy to introduce Heather Brown. Also, Heather was with us within the BRS ROP. And she is at a new capacity now, a new role. Heather assist stakeholders with compliance questions, evaluates compliance of regulatory activities and referrals from the BRS inspection program. And so, we welcome Heather.

The other new hires, we have also from
our sister program, from PPQ, she joins us,
Elizabeth Burns. She joins us from PPQ in
Illinois and will work for BRS from Illinois, as
well, providing oversight of regulatory seed
trials and specialty feeds in the upper Midwest
and facilities -- I'm sorry -- in the upper
Midwest conducting inspections and evaluating
compliance reports.

Now also a new hire for our Communications Branch and Communication Branch Closed Media. It's a really important role and coordinates in BRS communication strategies and our outreach efforts. She manages the BRS

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1 website, conferences, supports strategic and
2 operational planning and manages BRS response to
3 Freedom of Information Act per our request and
4 provides guidance on multiple administrative
5 procedures as effected by biotechnology
6 regulations.

7 I'm delighted to introduce to you Dr.
8 Hannah Hamilton. She comes to us, she comes to
9 BRS with several years of experience in public
10 affairs and science communications from the
11 Department of Interior.

12 She leads the branch effort to
13 effectively communicate the work of BRS to our
14 stakeholders and other interested audiences in
15 the U.S. and around the globe.

16 We are delighted to have Dr. Hamilton.
17 But also, I want to thank her and her team for
18 actually for the meeting and making all those
19 particular arrangements for this event.

20 So thank you, Hannah, for everything
21 and your team as well.

1 Next is PPIC group. And PPIC group
2 conducts legal and policy analysis and also
3 guides policy development, manages compliance
4 assistance programs and assists program units to
5 implement quality management and principles and
6 practices. And also, very important role in
7 international coordination and outreach as well.

We are delighted to have also our
newcomer, Kayla Knilans. And she is also a AAAS
fellow, and we are delighted to have her and be
able to recruit her to stay and retain her BRS.

She also develops strategies for engagement for domestic and international governmental organizations on technical and regulatory information.

20 So welcome, Kayla.

21 And next in this group, I'm delighted

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1 to also introduce Mr. Russel Duncan. He is on
2 the long term detailed to BRS from one of our
3 sister programs for international services, IS.

4 So he provides technical assistance
5 for international activities, policy and
6 engagement, customer care coordination with AFS,
7 International Services, and supports prior
8 technology capacity building efforts.

9 We are delighted to have Russell on
10 our team, and he has been fantastic helping us
11 with many international aspects of the SECURE
12 rule and communication outreach.

13 And finally, I just want to add that
14 we also added new team members to the Resource
15 Management Services Branch. That is responsible
16 for all administrative function as it pertains to
17 human, physical capital, and resource management,
18 financial management and data management.

19 And we are delighted to have on our
20 team Djene Sylla who is the program assistant and
21 provide administrative assistance for Human

Resource function, fleet, and facility management.

3 So we welcome Djene.

4 And finally, Mr. Jason Chatman is the
5 management analyst and work with the other
6 management team on eFile and other IT functions
7 as well.

8 So we welcome Jason and he has been
9 hitting the ground running, working and helping
10 us with eFile-related issues, and he's a great
11 addition to our team.

12 So just to, in summary, we want to let
13 you know that we are excited. We made staffing
14 changes for very important reasons, for
15 implementation for our new rule, the SECURE rule.
16 We have very trained staff who managed and
17 coordinated for reviews and evaluations. They
18 have smoother transition into new role and ways
19 of doing business.

20 So even, you know, if we have adopted
21 to the new work environment during the pandemic,

in a way that we have, we hope it has been
seamless for you, our stakeholders.

With that, I want to thank you so very
much for your dedication. That concludes my
presentation to you, and I would be happy to
entertain any questions.

7 And for now, I'll turn it back to
8 Doug.

9 MR. MCKALIP: Thank you so much,
10 Ibrahim, really impressive to see all the
11 additional capacity and the number of new names
12 and new faces that were not part of this meeting
13 one year ago.

14 So thank you for that overview.

In the chat box, we did have a question. Would it be possible to have the presentation? And the answer is yes.

18 The full slide deck from today's
19 meeting is available on our website. If you just
20 go to the BRS website and click at the banner on
21 the top for the stakeholder meeting, it will take

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1 you to a listing of all the resource materials
2 associated with today's meeting. We'll try to
3 also put that link up in the chat box as well.

4 I don't see any further questions for
5 Ibrahim in writing. Just had one to Ibrahim
6 asking about capacity on the team to work on
7 microbial regulatory issues which, I know, we do
8 have some staff expertise already in house on
9 that. Ibrahim is there anything that you would
10 like to add specifically about staffing capacity
11 on microbial regulatory issues?

12 MR. SHAQIR: I do believe we have the
13 capacity to handle any issues that is microbial
14 related kind of application or anything of that
15 regard.

16 But I will ask Subray if he's on for
17 any, if there are specific areas of microbial
18 related technical issue that that questioner has?

19 MR. HEGDE: Okay. Can you hear me,
20 Ibrahim?

21 MR. MCKALIP: Yes. We can hear you,

1 Subray.

2 MR. SHAQIR: Yes.

3 MR. HEGDE: Okay. Yes we have five
4 staff members who have experiences in the
5 microbial dedicated to microbes, virus, fungi,
6 and bacteria. And we are handling most of those
7 questions already related to microbes within the
8 community.

9 MR. MCKALIP: Great. Thank you,
10 Subray. I appreciate that input there.

11 Do we have any questions for submitted
12 verbally by phone. I'll turn it over to our event
13 operator to do that check.

14 OPERATOR: Sure, please press pound
15 two on your telephone keypad to enter the
16 question queue. You will hear a notification
17 when your line is unmuted. At that time, please
18 state your question. Once again, pressing pound
19 two will indicate that you wish to ask a question.

20 At this time, we have no one in the
21 queue.

1 MR. MCKALIP: Okay. Well, Ibrahim,
2 thank you so much for that overview on staffing.
3 I really, really appreciate that information for
4 our team.

5 So we're going to now shift to you the
6 second item on our agenda which is the overview
7 of BRS for 2020 and the look ahead to 2021 which
8 will come from our Deputy Administrator,
9 Bernadette Juarez.

Bernadette was appointed Deputy Administrator in August of 2019. It's really impossible to believe that it was that recently. It really seems like much more in terms of the amount of action which I'm sure Bernadette will be covering.

Prior to this appointment, Ms. Juarez
served as deputy administrator for animal care
since 2016, and she joined APHIS in 2009 first as
Investigative and Enforcement Services Deputy
Director for nearly five years and then as
Director starting in 2013.

1 Before coming to APHIS, she began as
2 a trial attorney with USDA's Office of General
3 Counsel from 2002 to 2009. And she is originally
4 from the very great and beautiful State of New
5 Mexico.

6 So Bernadette, I'm going to hand it
7 over to you for the next agenda item.

MS. JUAREZ: Thanks, Doug. I
appreciate that introduction. It has been a busy
16 months, and I look forward to sharing with you
what we've been working on over the past year
since we last visited in December.

Doug mentioned earlier that on our landing page for the meeting we posted a number of materials. One of those first pieces of material that I'd like you to take a look at when you have time is BRS by the Numbers.

18 It's a one-page document that provides
19 a nice overview of our key accomplishments during
20 this year many of which you'll hear a little bit
21 about today. But if you're looking for a nice

1 snapshot of what BRS delivered in terms of
2 services in Fiscal Year '20, that's a great place
3 to look.

4 A lot of our focus in '20 at Fiscal
5 Year '20, was on finalizing the SECURE rule. It
6 was issued in May 2020.

7 We have a variety of materials on our
8 website that provides an overview of the SECURE
9 rule both from a textual perspective and a
10 presentation perspective.

11 We've also posted frequently asked
12 questions on our website about the SECURE rule.
13 I've included the link to those materials in my
14 presentation. If you go to our website, you'll
15 see them there.

16 You can view the presentation and
17 click directly on that linking and get right to
18 them if you're interested.

19 One of the first parts of the SECURE
20 rule to take effect were the exemptions and the
21 method by which developers can seek confirmation

that a plant meets the criteria or one of the new regulatory exemptions in the SECURE rule.

Those provisions took effect in August
of 2020. We had a number of technical webinars
before those provisions took effect to make sure
that the stakeholder community had a good sense
of how the exemptions work under SECURE and also
the methods by which they could seek confirmation
that their product meets the criteria for
exemption.

11 We developed guidance materials and
12 frequently asked questions and posted them on our
13 website. The link that you see there will take
14 you right to the material for your information as
15 well.

Part of standing up the new exemptions
in the SECURE rule for plants developed using
genetic engineering meant to retiring one of our
legacy processes known as the "Am I Regulated"
process.

That was a nonregulatory method that

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we maintained for developers to provide us and learn whether or not their product was subject to the regulations.

We've announced to our stakeholder community that we would stop accepting requests using that method in June 2020. And we have now concluded our responses to all of those "Am I Regulated" requests that were either pending in the queue or that we received as part of our closeout of that process.

11 Collectively we responded to over 80
12 inquiries this year.

13 You can find all of those incoming
14 inquiries along with our responses by following
15 that link on our website.

As part of the SECURE rule, the folks
who did submit an inquiry and received a response
and learned that their plant was not covered by
the regulation,

20 that determination maintains and
21 carries forward or is grandfathered in under the

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1 SECURE rule. That determination applies to that
2 specific developer and that particular plant or
3 organism that they were writing about in that
4 inquiry.

5 So if you'd like to take a look at any
6 of those, you can certainly find them by
7 following the link in the presentation.

8 Another important component of the
9 SECURE rule exemption involve Plant-Trait-
10 Mechanism of Action combinations that we
11 previously evaluated and determined were not
12 regulated under the prior regulations.

13 As part of the SECURE rule, we
14 developed a Plant-Trait-Mechanism of Action table
15 so that folks know those combinations that would
16 remain exempt under the SECURE rule. And we
17 posted it on our website.

18 We still owe a small update to that
19 table to include insect resistant traits so that
20 developers have a good sense of how those
21 exemptions will work for the Plant-Trait-

1 Mechanism of Action associated with insect-
2 resistant traits.

3 We hope to do that soon. And when we
4 do, we'll be sure to let you know of our update
5 to that Plant-Trait-Mechanism of Action table.

6 So that was sort of the first stage of
7 implementation of the SECURE rule.

8 The next stage comes in April 2021.
9 In April 2021, we will begin to stand up the
10 regulatory status review process for certain
11 types of plants.

12 We will also be implementing the new
13 permitting requirements in the future rule as we
14 look forward to sharing an overview of our
15 conceptual thinking in terms of guidance for
16 submitting requests for regulatory status
17 reviews.

18 Dr. Alan Pearson will be spending
19 about half of his presentation today walking
20 through the general thinking for that guidance
21 document.

We really look forward to receiving
questions from you in terms of our thoughts. We
want to make sure that by the time we get to the
point of sharing, that document, in writing, that
we have shored up any potential gray areas and
make sure that it's useful for both internal and
external users. So he'll be talking to you about
that.

Another important part of this new rule that I should have mentioned before moving on to the Regulatory Management Review process has to do with our ability to add additional exemptions for plants with additional modifications that would meet the criteria for exemption because they were otherwise achievable through conventional breeding.

17 This is one of the key components of
18 the exemption section of the SECURE rule that
19 allows us to ensure that our exemptions remain
20 current with technology and advancements in
21 conventional breeding.

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We have developed a high level overview of the guidance document that we'd like to share with you on how to submit proposals for expanding or listing additional plants with modifications that would also qualify for exemption.

Again, Dr. Alan Pearson will be visiting with us in just a few moments about our thinking on that topic. We certainly look forward to your feedback and questions during that session.

17 We want to make sure that when we have
18 that guidance in place it will help facilitate
19 not only the transitions that were made to the
20 SECURE rule but also to our new information
21 management system, eFile.

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1 We'll provide you with an update on
2 where we stand with regard to our transition to
3 that new information management system that will
4 soon become the sole method by which developers
5 will submit applications for permits.

6 We also are excited to be able to fill
7 the component into that new information
8 management system that will allow developers to
9 submit requests for confirmation that a plant
10 meets the criteria for regulatory exemption as
11 well.

12 In the future, we envision that system
13 being further developed so that any regulatory
14 status review request would also come through
15 that platform so sanctions for additional work in
16 that regard.

17 We've spent, also, in terms of
18 implementation of the SECURE rule, quite a lot of
19 time thinking about our international strategies
20 and outreach to make sure that our trading
21 partners around the world have a good sense of

1 USDA's Policy approach for handling plants
2 developed using genetic engineering.

3 Following the issuance of the SECURE
4 rule, we shared talking points and materials with
5 98 offices to our foreign Ag service and 28
6 additional offices with our international
7 services.

8 We've had a variety of multilateral,
9 bilateral and regional meetings for sharing
10 encouraged science through this approach.

11 Our vision is to have greater
12 harmonization and tell countries around the world
13 to view this product so that we can help
14 facilitate development, innovation, and also
15 export those products that are approved using
16 genetic engineering.

17 We've met with several countries.
18 It's even listed there, Canada, Mexico, Brazil,
19 Latin American countries, Taiwan, Korea, Dubai,
20 Japan.

21 And we have upcoming interaction plans

1 again to circle back with Korea, meet with EEU.
2 We have plans to visit with Spain and Portugal
3 and the Latin American countries and them too.

4 So we certainly look forward to
5 continuing to share information on the SECURE
6 rule in 2021. Even though we haven't been able
7 to do so in person, we really worked to improve
8 our strategy for using virtual meetings to convey
9 and share this information and have learned a lot
10 through that process.

11 Finally, I wanted to share with you an
12 update on the work that's been in our pipeline.

13 We haven't had the with respect to
14 final determination of nonregulated status in
15 2021. We haven't reached the final solution for
16 any, but we're getting very close on several.

17 In 2020 itself, we had one involving
18 the Simplot Potato you see there.

19 We've completed or closed out the
20 comments period for draft plant pest risk
21 assessments or draft EAs or extensions through

1 products. But my Monsanto Lygus cotton, Westhoff
2 petunia and the Pioneer enhanced yield corn.

3 Again, those are kind of in the middle
4 stage, and we look forward to getting those to
5 the finish line sometime soon.

6 We also have an open comment period
7 for Pioneer there with their one product as well.

8 We've published several petitions for
9 comment. We've got closed comment periods now on
10 four petitions that you see there and one open
11 comment period for Pioneer with an insect and
12 herbicide resistant maize.

13 So there was, admittedly, a little
14 juggling that we had to do to, both, push the
15 SECURE rule out the door and continue to push
16 petitions through the pipeline.

17 I think we see from the distribution
18 of work here that we have several that are coming
19 to fruition and others that are in the queue to
20 push through the process.

21 So we look forward to doing a little

bit of catchup work early in the fiscal year and continue to move petitions along in the administrative process and review process in 2021.

Finally, one of the shadow projects that we've been working on in BRS with contemplating how USDA may evaluate animals developed using genetic engineering.

In late November, November 26th, USDA submitted an advanced notice of proposed rulemaking to the Office of Management and Budget that would describe the regulations for the movement of animals modified or produced using genetic engineering.

15 It brought this conceptual framework
16 that would partner with another sister agency
17 within USDA, the Food Safety Inspection Service,
18 so that USDA could provide a one-stop shop for a
19 certain animals known as amenable species
20 developed using genetic engineering that are
21 intended for agriculture purposes.

1 This advance notice of proposed rule
2 making remains under OMB review. So we're not
3 able to discuss much of the content of that
4 proposal at this point. And this rulemaking --
5 we look forward to that material being published so
6 that you can take a look at what additional
7 business line we may have in the future and
8 seeking your feedback on the contemplated
9 regulatory framework that we describe there.

10 So that's what we've been up to in BRS
11 over the past 12 months, and for me, 16 months.
12 Doug, you're right it does feel like a longer
13 period than 16 months, but I'm happy that we had
14 a strong hustle and were able to get some of the
15 things out the door and cooking under hot heat.

16 MR. MCKALIP: Great. Thank you,
17 Bernadette. We did have a question submitted in
18 writing which was coming from Ray Dobert asking
19 what has been the general feedback from other
20 regulators regarding the SECURE rule? What
21 concerns have been voiced on the elements of the

1 rule?

2 MS. JUAREZ: Thanks. One of the steps
3 that we took in the development of the SECURE
4 rule was really working with our fellow
5 regulators like EPA and FDA to gain as much
6 alignment and consensus and try to pass forward
7 as possible.

8 We've received positive feedback from
9 our colleagues for that outreach and connection
10 prior to issuing the final rule for those who
11 have an interest in some of the work that EPA
12 does, you know that they published a proposed
13 rule to provide additional exemptions for certain
14 types of PIP. And we looked to harmonize
15 terminology between the two rules, our SECURE
16 rule and their PIP rule.

17 So I think what you will see moving
18 forward is our continued effort to promote
19 alignment within the USG particularly in terms of
20 the handling of products using genetic
21 engineering and to making it easier or wherever

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1 possible for developers and stakeholders to
2 navigate those processes.

3 And so, we have overall positive
4 feedback to the SECURE rule. Lots of interest in
5 understanding the scientific underpinnings of how
6 we established our regulatory exemptions in
7 particular. We've had lots of discussions in
8 that area.

9 And of course, our partners are
10 interested in seeing our phased implementation of
11 the rule as well.

12 MR. MCKALIP: Great. Thanks,
13 Bernadette. Yes. And I totally agree having
14 gone on a lot of those international trips that
15 the response has been very, very positive from
16 folks.

17 Another question submitted in writing
18 might even get to perhaps an oversight in our
19 slide deck. It's asking about China's connection
20 on our outreach for SECURE.

21 MS. JUAREZ: Oh, you know, I don't

1 recall that we have had a meeting with China yet
2 on SECURE. And certainly, it's just not
3 something that we're opposed to doing.

4 It's just a matter of moving along on
5 in the process. Some of the countries that we've
6 met with are countries that expressed interest
7 early on in meeting with us. And that was
8 prioritized and getting back with them as quickly
9 as possible.

10 And so, as part of our international
11 strategy for 2021, we're developing a framework
12 for how we'll approach that. And I'll be sure to
13 take a look at where China might fall in that
14 list.

15 MR. MCKALIP: Great. Operator, if
16 there are any questions submitted verbally,
17 please open up the lines for them.

18 THE OPERATOR: Once again, please
19 press pound two on your telephone keypad to enter
20 the question queue.

21 At this time, we have no one in the

1 queue.

2 MS. JUAREZ: Okay. Thanks, Doug.

3 Then I will turn it back to you.

4 MR. MCKALIP: Great. And thank you,
5 Bernadette. I really appreciate that overview.

6 Okay. So we're going to move into our
7 next agenda item which relates to some of the
8 more specific regulatory issues associated with
9 SECURE and so forth.

10 So we will now be joined by Alan
11 Pearson, our Associate Deputy Administrator of
12 BRS.

13 Alan was previously the BRAP Branch
14 Chief, and he was originally hired on to BRS in
15 2009 as the biological scientist. He was a AAAS
16 science fellow from 2003 to 2004.

17 He did his post doc at Mass General
18 and Harvard Medical School and has a PhD from MIT
19 and an undergraduate degree from Brandeis.

20 So, Alan, hopefully, you're in the
21 queue. I'm going to turn it over to you for the

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1 next portion of the slide deck.

2 MR. PEARSON: Okay. Thank you, Doug.

3 And welcome everybody to our meeting. It's my
4 pleasure to talk to you today about a couple of
5 the guidance documents that we are preparing and
6 will be making available for your review soon.

7 I'm going to talk about two guidance
8 documents. And the first I'm going to talk about
9 the Guidance for Preparing Proposals to Exempt
10 Plants with Additional Modifications from the
11 SECURE rule.

12 And second, I'll give an overview of
13 the Guidance on Preparing Requests for Regulatory
14 Status Review.

15 So starting with the first item, the
16 Guidance for Preparing Proposals to Exempt Plants
17 with Additional Modifications from the
18 regulations.

19 As you know, we three express, no we
20 have an expressed exemption in the rule for
21 plants that could have been produced through the

1 conventional breeding.

2 And we've identified three specific
3 types of modifications that a plant can have any
4 one of. And qualify for exemption.

5 In addition, we've developed a process
6 whereby the administrator can list additional
7 modifications that a plant can have and qualify
8 for the exemption.

9 And we can either initiate such a
10 listing modification ourselves, or we can,
11 respond to a request someone from outside of
12 APHIS for that.

13 So this guidance is really meant to
14 let you know what comes with information you
15 would need to provide if you wanted to request
16 that we list an additional modification plants
17 can have and qualify for the exemption.

18 So I will brief you through some of
19 the required information and talk to you a little
20 bit about the process.

21 There are, briefly, the first I want,

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1 you know, you need any contact information and
2 really the key point is that clear description of
3 what the additional genetic modification and
4 modifications that the plant can contain and
5 qualify for an exemption.

6 For example, perhaps a specified
7 number of changes that are achievable in
8 cultivated plants.

9 So perhaps you want to propose a
10 specified number of changes achievable in a
11 particular plant species or a type of
12 modification rather than one of the ones that's
13 already listed in Part 340.1(b) (1-3).

14 Along with that, you need to provide
15 us with a statement of a factual grounds that
16 demonstrate that plants contain the proposed
17 modification can be achieved in conventional
18 breeding and provide supported scientific
19 literature or publicly available information that
20 would support those factual grounds as well as
21 any information you may know that would be

1 unfavorable to having that modification to the
2 list, that modification plants can have and
3 qualify for exemptions.

4 Our decision standard when we say
5 could be achieved through conventional breeding,
6 means that the genetic modification is
7 practically achievable through the conventional
8 breeding methods in the plant.

9 For example, evidence that multiple
10 desired traits or genetic modifications could be
11 introduced in a plant on a practical basis would
12 meet that standard.

13 We're unlikely, on the other hand, to
14 adopt an invention for plants that contains
15 specifically nearly implausible modifications.

16 So that's just to make clear and that
17 standard really comes from what we laid out in
18 the preamble to the SECURE rule by what were meant
19 by the terms to be achieved through conventional
20 breeding.

21 Our process is that you would submit

1 proposals electronically via a mailbox listed
2 here, an email address (b) (4)
3 exemptionrequests@usda.gov.

4 If there is not sufficient, publicly
5 available information supporting the proposal.
6 Or if after we review it, we disagree that plants
7 containing the modification or modifications
8 could be achieved through conventional breeding
9 method, then we'll return the proposal to you and
10 provide our reasons for returning it to you in
11 writing.

12 On the other hand, if we determine
13 that plants containing the modification could be
14 achieved through conventional breeding methods,
15 then we'll publish the proposal and supporting
16 information in the Federal Register for Public
17 Comment.

18 And after reviewing that comment,
19 we'll publish a subsequent notice in the FR
20 announcing our final determination on the
21 proposal that's been sent to us.

We'll complete our review and make our final determination. And in 12 months of receiving all the required information, we'll list it unless there's circumstances that could not have been reasonably anticipated.

6 And finally, we recommend that before
7 you submit your, you know, if you are intending
8 to submit a proposal and you've never submitted
9 one before, that you talk with us first just to
10 make sure that you fully understand what we're
11 looking for.

Finally, the Guidance Document that we are going to be making available on our website will include a couple of examples of proposals.

18 And these are the examples based on
19 the modifications that are already listed in the
20 SECURE rule.

So that concludes the overview of the

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guidance we'll be making available on proposing additional modifications that plants can have and be exempt from SECURE.

4 And the rest of my presentation and
5 the bulk of the presentation, I'm going to give
6 you an overview of the guidance that we're
7 developing for requesting a regulatory status
8 review.

We're in the process of completing
that guidance now. And we want to provide the
overview today and take any questions or feedback
you may have.

16 So to begin with as you know if a plant
17 does not meet one of the regulatory exemptions
18 listed in the SECURE rule, then the developer can
19 seek a regulatory status review for that plant to
20 determine whether or not it's regulated.

21 And in the regulatory status review,

1 APHIS evaluates whether a plant pest risk posed
2 by the plant is any greater than that posed by
3 its comparator plant.

4 We based that on looking at the
5 biological properties of the plant looking at its
6 trait or a new characteristic that's been
7 conferred on the plant and looking at the
8 mechanism of action or how the modification
9 caused the new trait to occur.

10 I just want to review a few important
11 definitions that you should know when thinking
12 about a regulatory status review request.

13 The first is the definition of
14 comparator plant which is essentially the plant
15 that's used as a comparison or a reference for
16 the plant developed using genetic engineering to
17 determine if that plant, the plant being
18 evaluated poses an increased plant pest risk.

19 Typically, a comparator plant is a
20 plant that hasn't been developed through genetic
21 engineering and from which the plant being

1 evaluated is derived.

2 However, the comparative plant can
3 also be a plant that was developed using genetic
4 engineering if the comparator has been -- if
5 APHIS has already determined that comparator
6 plant is not regulated under part 340, and, or if
7 it's determined to be the most appropriate base
8 line for comparison on the plant subject to the
9 RSR request.

10 The other three terms are all defined
11 in the regulations themselves, the definitions of
12 trait, definition of mechanism of action, and the
13 definition of plant pest risk.

14 And as we explained in our in our
15 Confirmation Guidance.

16 When you're thinking about a trait and
17 the trait sometimes referred to as a phenotype,
18 a phenotypic trait.

19 It's not a whole station. It's the
20 result of the underlying genotype of the plant,
21 and its interaction with the environment.

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1 And so, we'll make those plants that
2 are in the guidance.

3 Before turning to the information
4 requirements, I wanted to go through some
5 information on the process, the RSR process which
6 is really a one- or two-step process depending on
7 the plants that we've received a request for.

8 So evaluation in step one where we
9 receive the initial request, and we start in step
10 one that evaluation looks at the characteristics
11 of the plant relative to the comparator who
12 identify whether it is a plausible pathway to
13 increased plant pest risk.

19 Either the distribution density or
20 development of the plant or its sexually
21 compatible relatives if there are any sexually

1 compatible relatives.

2 We look at the production, creation or
3 enhancement of a plant pest or a reservoir for a
4 plant pest.

5 We look at harm to non-target
6 organisms beneficial to agriculture even if you
7 consider immediate impacts of a plant and its
8 sexually compatible relatives and whether those
9 could contribute to increased plant pest risk.

10 In general, you will complete step one
11 in 180 days from receipt of request that meets
12 the information requirements.

13 There are -- unless there's, and
14 again, some certain things that can't reasonably
15 be anticipated.

16 There's 180 days to receive a
17 completeness check. You'll know more in two
18 weeks' time.

19 And then, once a request is deemed
20 complete, our risk assessors review will have
21 sufficient information from the requestor in

1 order to complete step one of the process.

2 Now if APHIS does not identify a
3 plausible pathway to increased plant pest risk
4 during its first step, then the plant would not
5 be subject to the regulations. And we would post
6 the plant, the trait and mechanism of action on
7 our website.

8 I know that we had comments during the
9 -- on our proposed rule about confidential
10 business information. And we of course will
11 honor any confidential business information that
12 is claimed in the request assuming that we
13 accept the submitted CBI claims, and so I posted
14 those in our MOA -- clearly in that context.

15 If in step one we do identify a
16 plausible pathway to increased plant pest risks,
17 then we'll provide feedback to the requestor
18 about the plausible pathway that we've identified
19 and the type of additional information, if any,
20 that we might need to complete a plant pest risk
21 assessment in the second step of the process.

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1 And at that time, they have a
2 conversation with the developer to make sure, or
3 the requestor, to make sure they understand our
4 specific areas of concern so that they can
5 evaluate the next step that they wish to take.

And there are various options that a requestor could choose from. They may elect to take no further action and simply be done.

9 They may elect to request a permit
10 from us to allow movement and/or confined
11 release.

12 They may submit a formal request that
13 we complete a plant pest risk assessment as part
14 of step two of the RSR process.

15 Or they could pause the RSR process
16 and simply ask us to just hold it there until
17 they're ready to proceed.

18 And I want to add that, you know, the
19 requestor can also submit a request that APHIS
20 complete a PPRA and also obtain a permit at
21 the same time so that they can be doing work with

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1 that plant while we're continuing the RSR
2 process.

3 They may choose to obtain a permit and
4 pause the RSR process while they collect
5 laboratory and field data to support a plant pest
6 risk assessment.

There are various options that a requestor can take once we completed step one, if we do identify a plausible pathway to increased plant pest risk.

In step two, if we identify a plausible pathway to increased plant pest risk and the requestor wishes to proceed into step two, then we'll conduct a plant pest risk assessment to evaluate the identified pathway and the factors of concern in order to determine the likelihood and consequence of the plausible increased plant pest risk.

19 We will publish this PPRA in the
20 Federal Register along with any applicable
21 environmental analyses when we make a preliminary

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1 finding that the plant is unlikely to increase a
2 plant pest risk.

3 Now at that time, we will solicit any
4 comments from the public which we'll then
5 evaluate and determine if there's information
6 that impacts our PPRA.

7 If we find that the plant's unlikely
8 to pose an increased plant pest risk, then the
9 plant would not be subject to regulations at that
10 point.

11 And of course as the plants where we
12 made such a finding after step one, the plant
13 trait and then they would go onto our PT MOA table
14 so that plants would have the same PT MOA would
15 qualify for exemption from the SECURE rule.

16 If APHIS is unable to find that the
17 plant is then likely to pose an increased plant
18 pest risk, then the plant would remain regulated.

19 In this process, we anticipate
20 generally completing within 15 months of
21 receiving a complete initial request. This

1 includes a 30-day completeness review for any
2 data that we've requested or the developer has
3 submitted.

4 It excludes any pauses in the process,
5 and I'll discuss pauses in a moment.

6 At any time during the RSR process,
7 the developer or requestor has the opportunity to
8 submit additional information or data to aid in
9 our evaluation of the factors that we've
10 identified.

11 And in addition, if we are unable to
12 make a finding that a plant is unlikely to pose
13 an increased plant pest risk, a requestor can
14 later submit a request for re-review of the plant
15 if they have additional scientifically valid
16 evidence related to plant pest risk.

17 For the re-review, you will
18 essentially be starting at step two again. We
19 would have already identified the plausible
20 pathways of harm in step one.

21 So we would not be starting the

1 process earlier from the beginning if a re-review
2 is requested because we had already found we were
3 -- that we weren't able to find it was unlikely
4 to pose an increased plant pest risk.

5 In addition, though, anyone can
6 request a re-review based upon scientifically
7 valid evidence related to plant pest risk. They
8 would need to have that evidence in front of us
9 in order to act on any request for re-review.

10 I mentioned pausing the RSR process.
11 APHIS will pause the process after step one until
12 we receive a response from the requestor as to
13 how they want to proceed.

14 So here I'm talking about, if in step
15 one, you have identified a plausible pathway to
16 increased plant pest risk, at that point we'll
17 pause the process until the requestor tell us
18 that they want us to proceed with step two of the
19 RSR process and then conduct the PPRA.

20 We'll also pause the process while
21 awaiting a response from a requestor to the

1 completeness review that we undertake at the
2 beginning of step two in the process.

3 In our experience with petitions and
4 considering the possibility that requestors may
5 not have collected all of the data necessary to
6 support a PPRA, at the time that they request us
7 to conduct one, stopping the clock here for a
8 while or pausing the process while waiting
9 response to this completeness review, this would
10 also be a good option.

11 It avoids putting undue time pressure
12 on requestors to generate data or reanalyze
13 existing data and, thereby, enables us to make
14 sure we've got a complete data package. And then,
15 the requestor is ready to proceed and then we'll
16 continue with the RSR process.

17 We're only going to conduct one round
18 of completeness review at step two. After that,
19 we will proceed with conducting a PPRA with the
20 data that has been submitted to us in response to
21 end the completeness review.

1 The requestor should recognize that we
2 could conclude that we are unable to reach a
3 finding of unlikely to pose an increased plant
4 pest risk based on the currently available data.

5 If they ask us to proceed and haven't
6 clearly provided us with all of the data that
7 we've indicated would be needed, when we send out
8 the results of our completeness review.

9 Of course, if that happens, again a
10 requestor could submit a request for re-review
11 after that.

12 A requestor can request a pause in the
13 RSR process at any time. So it's not just APHIS
14 to pause the process, the requestor can request
15 the pause in the process, for instance, as I
16 mentioned with data from the lab or data that is
17 given to inform a PPRA then the requestor can
18 pause the process until they provide that data to
19 APHIS.

20 Now, I am going to turn to the
21 information that's required in an RSR request, we

1 laid this out at a high level in the proposed, in
2 the final rule and the preamble to the final rule.

3 And I'll go into some more detail
4 here. First, of course, we need your name,
5 organization and so on the -- if you had made a
6 CBI statement. That is whether you are claiming
7 CBI, or there's no CBI claim.

8 And if there is a CBI claim with CBI
9 justification, the scientific name of the
10 comparator plant or the RSR, the genotype of the
11 modified plant including a detailed description
12 of the differences in genotype between the
13 modified plant and the unmodified plant, and a
14 detailed description of the new trait.

15 And I'll step through those last two
16 bullet points in more detail now.

17 So in terms of genotypic information,
18 if genetic material is inserted, you need to
19 provide the DNA sequences of the inserted
20 material, as well as an annotation of the
21 inserted material that includes the following

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1 items for each component of the construct or
2 constructs you are using.

3 The nucleotide position of a construct
4 of that component, the name of the component, for
5 example, 35S promotor or catalase, or nos
6 terminator or noncoding spacer.

7 Plus the donor organism or source from
8 which a component has been obtained, and then a
9 short description of the function of that
10 component and like for examples here, if it's an
11 enzyme involved amylose synthesis or it confers
12 glufosinate resistance or it's a native promoter
13 or it's nopaline synthase terminator.

14 The specified sequence information is
15 needed by APHIS in order to confirm the intended
16 trait or traits at the molecular and genetic
17 level. And to better understand the mechanism of
18 action, for purposes of assessing the potential
19 for plant pest risks in any of the modification
20 or modifications. And also if relevant to help
21 us assess similarity of previously reviewed

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1 plants.

The other item named donor organism source and a short description of the function are really similar to the kinds of information that developers are already providing in permit applications.

7 So developers of these kinds of plants
8 who have obtained permits or authorizations or
9 any notification from us in the past. We'll
10 already be very familiar with the kind of
11 information we are asking for here when we talk
12 about name, donor organism, and short description
13 of the function.

In addition, if genetic material is inserted, it's provided with any publicly available sequence identification number or protein accession number or enzyme commission number. Now, we know that that may not be publicly available, but if it is publicly available, it will be provided in the request.

21 Any promoters or regulatory elements

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1 should be identified as in the case of promoters
2 or subscription of abuse of or developmental or
3 tissue specific, and if its developmental or
4 tissue specific, describe the stage and/or
5 tissues in which the promoter is intended to be
6 active.

Also if there are sequence alterations in the genetic material that you're inserting relative to the sequence in the donor organism, then identify the nature and purpose of those sequence alterations such as graft or codon optimization or changing the binding site of an enzyme, and provide us with an alignment with the sequence of the unmodified in the donor organism.

If genetic material is not being inserted into the organism, then identify the genes or genomic regions that have been modified or the functions that have been modified and provide the sequence of the entire modified region including alignment with the unmodified.

21 Turning to the required information on

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the description on the new trait, in that category, provide the purpose and the intended phenotype of the new trait including any expected differences from the phenotype of the comparator.

Provide any available information from the mechanism of action by which the intended trait is conferred. That is the biochemical process by which the genetic modification leads to the desired trait or phenotype.

11 And provide us with any expected
12 changes in metabolism, physiology and/or
13 development due to the trait or the genetic
14 modification to the extent that you know them.

15 And you'll notice I'm saying expected
16 changes. They're not -- this isn't to say
17 requests were up at step one in the process were
18 not required that you have undertaken a full
19 phenotypic product ---, but rather that you
20 provide us with information on what the intent,
21 intended phenotype is and what other phenotypic

1 changes, the changes in the paddles and so on to
2 be expected as a result of the modification, to
3 the extent that is known.

4 So in descriptions, these are just a
5 couple of examples of descriptions of the new
6 trait. For instance, the trait would be
7 herbicide resistance, the phenotype, resistance
8 to glyphosate and the mechanism of action listed
9 as an insensitive form, EPSPS with a decrease
10 binding affinity of glyphosate.

11 Or to take another example, a trait
12 might be an altered tuber amino acid profile. A
13 phenotype is reduced asparagine or reduce
14 asparagine levels. And the MOA is a potato tuber-
15 specific double-stranded RNA-mediated
16 degradation of asparagine synthetase-1 gene
17 transcript decreasing protein level and resulting
18 in reduced version conversion of glutamine to
19 asparagine in tubers.

20 And to form insight into these MOA
21 descriptions, you can also look at PT MOA tables

1 where we provide short description of the
2 mechanism of action for all of the various plants
3 that we have due regulated under the prior
4 regulation and which are now eligible where those
5 plant trait MOA combinations are eligible for
6 exemption from SECURE.

7 We also list some optional information
8 that you can provide if you wish. This is
9 additional information that may be submitted.

10 But this information really should be
11 limited when you're first submitting an RSR
12 request in step one. It should be limited to
13 that which informs the initial evaluation that is
14 undertaken in step one.

15 So for example, you could let us know
16 whether the MOA is identical or similar to a
17 previously reviewed MOA and provide us with the
18 explanation of the similarity.

19 You could rely on additional
20 information on how the genetic material or its
21 product participates in or interacts with

1 metabolic, physiological or developmental
2 processes in the plants or other organisms.

3 Or any other information that you
4 think would help us to complete that first step
5 in the process.

6 Now additional, if you submitted
7 additional information that actually pertains to
8 a plant pest risk assessment in step two, we will
9 not review that information unless we've
10 identified a plausible pathway to plant pest
11 risk.

12 And, ideally, I would prefer that you
13 not submit that kind of information to us until
14 you ask us to undertake the PPRA.

15 In order to have an objective analysis
16 for step one. It can reach a decision that not's
17 subject to any challenges, but it can't be
18 reviewed information in a manner that can
19 constitute the plant pest risk assessment that we
20 would be carrying out in step two.

21 Additionally, we really want to avoid

1 slowing down the completeness review in step one
2 where we've indicated that we would undertake
3 that review in ten days.

If we have voluminous extra information that we end up receiving we would then have to kind of go through that information to figure out which is relevant to step 1, which isn't parse all that out and that would slow the process down.

After we've completed step one, if we find that a PPRA would be required, then at that point a requestor can submit additional supporting data or at any time after that as well.

14 They can support, they can submit
15 additional supporting data up until the time when
16 we make our final determination.

In that, in getting that additional information to support step two, the data submission should be limited to those that address the plausible pathways to increase plant pest risk identified in the initial review.

1 So if the information that you're
2 submitting is not germane to the, you know, the
3 plausible path of increased plant pest risk,
4 admitting that information now only gives us more
5 information that we need to then read through and
6 look at but it slows the whole process down.

7 APHIS will use publicly available
8 information and any additional information that
9 you submit when we conduct our PPRA.

10 And with that, I will, this concludes
11 this presentation and welcome any questions you
12 have.

18 So with that, I give it back to you,
19 Doug.

20 MR. MCKALIP: Yes, thank you. I
21 really appreciate that presentation. And if

1 folks want to press pound two to get in the queue
2 for verbal questions.

3 In the meantime, Alan, we did have a
4 couple questions that were submitted in writing.

5 One, Audrey Leonard, asked, are re-review
6 requests only available when a request has been
7 denied due to PPR or is it possible to request a
8 re-review of a plant that has been approved?

9 MR. PEARSON: If we have completed
10 step two and gone through the FR process and found
11 at the end of that that the plant is unlikely to
12 pose an increased plant pest risk, then
13 therefore, would no longer be regulated under
14 SECURE, the re-review could be requested after
15 that.

16 However, I want to emphasize that
17 there would have to be scientifically valid
18 evidence submitted in that request for re-review.
19 And we are not stating here that a request for
20 re-review would automatically trigger re-review.
21 We would have to evaluate that request and decide

1 then.

2 MR. MCKALIP: Okay. Thanks, Alan.

3 And regarding the RSR review, could you please
4 expand on the applicable environmental findings?
5 What sorts of characteristics in addition to
6 weediness, et cetera might prompt an
7 environmental review assuming that this is a
8 formal NEPA review?

9 MR. PEARSON: So we would not, I want
10 to clarify that the RSR process does not itself
11 constitute an environmental review under the
12 NEPA.

13 If we undertake a review under NEPA,
14 that would be determined, you know, we would have
15 to look at that at that time to determine whether
16 such a review is needed.

17 But it wouldn't be driven by our RSR
18 request itself but rather by whether or not the
19 decision is one that might trigger the NEPA re-
20 review process. That is an area that we're still
21 exploring.

I don't know, Bernadette, if you want
to comment further on that.

3 MS. JUAREZ: I think that's exactly
4 accurate of where things are. Thanks.

5 MR. MCKALIP: Okay. Thanks, Alan.
6 We've got a question submitted in writing, can
7 you elaborate on the purpose of the plant trait
8 MOA table which was located on the BRS website.

The exemption listed in section 340.1(c) of the SECURE rule, which is an exemption for a plant that has the same plant trait MOA as one that we had already determined either pursuant to our old petition process or pursuant to the new RSR process is unlikely to pose an increased plant pest risk and therefore is not regulated.

That's why once we complete an RSR

1 process either at step one if we make that finding
2 at the end of step one or at step two if we make
3 it after completing step two if you are to add
4 that plant trait MOA the PT MOA table.

5 MR. MCKALIP: Thanks, Alan. Another
6 question submitted in writing, what happens if
7 the APHIS review, a publicly available literature
8 comes across any data not provided by the
9 requestor that would indicate a potential risk?

10 MR. PEARSON: If we came across that
11 data, we would evaluate that data and that would
12 go into our risk assessment or risk analysis.

13 MR. MCKALIP: Thanks, Alan. Operator,
14 do we have any verbal questions in the queue
15 currently?

16 OPERATOR: At this time, we have no
17 one in the queue.

18 MR. MCKALIP: Okay. Thank you, Alan.
19 I don't see any further questions in writing, so
20 I really appreciate that presentation and your
21 responses to the folks' questions.

1 MR. PEARSON: Certainly, and I'll just
2 repeat again that we do hope to make this guidance
3 publicly available in the future. And there will
4 be opportunity for any of our stakeholders to
5 comment on the guidance prior to us finalizing
6 it.

7 So we will certainly be opportunities
8 to, in the future, you can ask us additional
9 questions or comments, suggestions and so on. We
10 welcome any suggestions so we can make the
11 guidance, you know, as useful and clear for our
12 stakeholder community as possible.

13 MR. MCKALIP: Terrific. Thanks, Alan.
14
15 Yes, that's a good reminder the stakeholder
16 meeting is just one of any day that folks can
17 approach us and request additional clarification
18 and additional information. So we're always here
to help folks. Thanks, Alan.

19 MR. PEARSON: Sure.

20 MR. MCKALIP: Okay. That moves us to
21 our next and final agenda item, which is Doug

1 Grant to provide a regulatory operations update.

2 Doug is one of the new names, at least
3 new in his new position, but certainly a veteran
4 of BRS, who was provided in the first slide deck
5 of our meeting today.

6 Doug is the director of the BRS
7 Regulatory Operations Program, and he formerly
8 served as the Chief of the Western Compliance
9 Assurance Branch, which is located in Fort
10 Collins, Colorado. And he was in that position
11 from 2011 until June of this year.

12 Doug holds a master's degree and Ph.D.
13 in plant ecology from Colorado State University.
14 He grew up in Ohio and then moved to Colorado to
15 go to college.

16 Doug joined APHIS in 2005 after
17 working for the USDA ARS at the Crop Research
18 Laboratory from 1999 to 2005.

19 Prior to working for USDA, Doug held
20 several positions in Colorado State University as
21 well as the Colorado Department of Natural

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1 Resources and the Colorado Natural Heritage
2 Program.

3 So, Doug, I'll turn it over to you for
4 your portion of the presentation.

5 DR. GRANT: Great. Good afternoon,
6 everyone. Thanks, Doug, for the introduction,
7 and thanks to everyone for joining us today.

We're changing gears here to talk a
little bit about some of our compliance
activities, and then, I will also be giving some
eFile updates for folks.

12 First, I want to share some
13 information about how BRS chooses which trials to
14 inspect.

15 So we gathered the post planting
16 report data, known as PPRs or sometimes we just
17 call them planting reports, and we use that data
18 to select which site will be inspected.

19 Most of our inspections are for field
20 trials or releases into the environment. But
21 some are also for destination facilities that

1 BRAP identifies and for those they may be
2 inspected prior to final permit issuance.

3 For the field trials, we use the
4 information that we get from the post planting
5 reports. And those data are compiled into a
6 database.

7 And then, we also map them using
8 geographic information systems based on the GPS
9 coordinates provided in the planting reports.
10 And we take compliance history into account as
11 well.

12 So we basically select the sites for
13 inspection to make sure that we're inspecting
14 them at an appropriate time. And our inspection
15 selection is based on risk where lower risk
16 trials with lower risk species are selected for
17 inspection at a lower frequency.

18 We've made a big shift this year to
19 doing virtual inspections during the COVID-19
20 pandemic.

21 And we actually piloted these virtual

inspections a couple of years ago in FY '18, and
we refer to them often as monitoring and
evaluation interviews, or MEIs.

4 So once we entered into the travel
5 restrictions associated with the pandemic, we
6 made the shift to doing all of our inspections
7 with this virtual process beginning in March of
8 2020.

1 information submitted on the planting reports.

2 So we've found that we've had really
3 good success with the virtual inspections as a
4 way to provide meaningful virtual oversight of
5 regulated activities.

6 We incorporated using video
7 conferencing technology when possible to help
8 with our visualization of what's going on at a
9 site. And we also have started using remote
10 sensing technology to help assist us with looking
11 at trial sites from afar.

12 Just to highlight a couple of the
13 projects, we really focused on over the last year
14 and in the last two years really, this portal
15 project has been a really big one.

16 We have this APHIS GIS portal that is
17 used by all different programs within the APHIS
18 to analyze geospatial data. And, you know, that
19 depends on getting accurate GPS coordinates,
20 obviously, for where these trials are located.

21 And if cloud-based data secure portal

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1 for use and it's a FedRAMP authorized system,
2 then the portal really allows us to share
3 information with BRAP, between BRAP and ROP for
4 some of the analysis they do prior to issuing a
5 permit.

6 And then, we look at the relevant data
7 layers, and we actually can pair some of the GIS
8 work with some of the remote sensing work that
9 we've been doing.

10 So we use the remote sensing to find
11 information, and this is primarily satellite
12 imagery. And it can be used to look for the
13 relevant dates of when the trial occurred.

14 So we can use this imagery to help
15 verify isolation distance. It can be used to
16 help verify planting and harvest dates for a
17 trial site. And essentially to support or refute
18 observations that are made during the virtual
19 inspections.

20 So in terms of what we did this year,
21 this fiscal year that we just wrapped up, we had

1 pretty high compliance rates, as we do most
2 years. They were a little bit lower, 95 percent
3 in FY '20 compared to 97 percent FY '19.

4 For the inspection outcomes, we have
5 80 percent of the inspections were noted as
6 compliant in the closeout letters for those
7 locations.

8 We had 5 percent that were deemed to
9 be non-compliant with regulatory requirements.
10 And those consist of notices of non-compliance.

11 We have another category as well which
12 is, we sometimes share information about issues
13 that were identified by the inspector, but the
14 trial is still compliant.

15 So essentially, conveying concerns
16 about issues that could lead to compliance issues
17 down the road. And those are in a couple of
18 different categories; notice of compliance with
19 comments or with notices of findings.

20 And we also have in our compliance
21 evaluation and enforcement branch, they handle a

1 lot of self-reports that come into our compliance
2 inbox and to our compliance hotline.

3 Those self-reports deal with things
4 such as losses of confinement related due to
5 severe weather-related events.

6 We did notice the number of compliance
7 challenges in FY '20, and I sort of have the most
8 common types of challenges we encountered listed
9 here. There were 12 instances where we had a
10 release in an area or quantities not authorized.
11 We had 19 instances of failure to comply with
12 Supplemental Permit Conditions. We had 28
13 instances of late or missing Post-Planting
14 Reports. We had 21 instances of late or missing
15 Field Test Reports.

16 And I think, you know, we noticed a
17 definite trend that a lot of these challenges
18 were associated with the pandemic and people not
19 having access to the location where their
20 information or records might be stored.

21 Or they may have accidentally shipped

1 the material to the wrong location or even
2 planted it in the wrong location.

3 And when those happen, we worked to
4 quickly bring those locations back into
5 compliance.

6 So taking a look at where we had
7 plantings across the U.S. in the past year, we
8 had over 3,000 planting locations authorized.

9 In terms of what was actually planted
10 in FY '20, we had 1,027 sites that were planted
11 or active.

12 And then, when you look at the map,
13 you can see some areas of higher concentration
14 such as in Iowa and Illinois here in the Midwest,
15 you know, down in the Southeast along the coastal
16 areas.

17 And we have, you know, quite a
18 constant amount of activity in our winter nursery
19 locations in Hawaii and Puerto Rico.

20 In terms of inspections conducted, in
21 FY '20, there were a total of 554. And that

1 equates to roughly half of the sites that are
2 planted. These inspections consist of inspecting
3 annual as well as perennial crop.

4 The majority of the inspections are
5 conducted in season which means during the years
6 that the trial is planted. But some are also
7 conducted post-harvest and the year after the
8 trial.

9 And we also have some plant-made
10 pharmaceutical or industrial trials or PMPIs.
11 And those get inspected multiple times during the
12 year of the trial as well as the year following
13 the trial.

14 Now I'm going to move into just
15 sharing a little bit about the distribution of
16 work for who is conducting the inspection.

17 I use this graph to highlight how
18 going back to 2014 -- this just shows even years
19 -- but we've really increased the percentage of
20 inspections that are conducted by BRS personnel.

21 And so, we've got a decrease in the

number of inspections that are conducted by our sister program APHIS Plant Protection and Quarantine or PPQ.

4 And this year we also saw a decrease
5 in the number of inspections done by our state
6 partners who conduct inspections on behalf of
7 APHIS in a number of locations.

18 Looking at the numbers broken down by
19 quarter, you can see we had 69 inspections in Q1,
20 89 in Q2, 69 in Q3, and then 317 in Q4.

21 And that sort of log jam or big chunk

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1 of work generally happens in that most of the
2 trials in continental U.S. aren't planted until
3 Q3 of the fiscal year. And then, we have a little
4 bit of lag time before we get those planting
5 reports and get the inspections scheduled.

6 So we definitely have an extremely
7 high inspection workload in Q4, and that is
8 typical for us.

9 All right moving on to eFile update
10 and the ePermits transition.

11 So since go-live we've had 48
12 applicants working in the pilot for the APHIS
13 eFile system. Eighty-two applications have been
14 submitted for BRS authorization. So far, a
15 number of those have come in quite recently.

16 Fifty-nine authorizations have been
17 processed so far. And we've actually done
18 inspections on some of these as the folks in the
19 Regulatory Operations Programs learn the
20 workflows in the APHIS eFile system.

21 And we've made some really good

1 progress with the eFile system. There's improved
2 user registration and continued development. And
3 that development is heading in the right
4 direction.

5 In terms of the transition dates that
6 folks want to make sure to be aware of to APHIS
7 eFile, the transition from ePermits to eFile
8 really begins in earnest with -- April 1 of 2020
9 was the last day to submit notification in APHIS
10 eFile.

11 And I believe that these slides should
12 say April 1 of 2021 for the last day to submit
13 notifications in APHIS eFile.

14 The April 4th of 2021 is the last day
15 to submit any permits or notification
16 applications in ePermits. And these are
17 obviously, related to the transition to the new
18 SECURE rule.

19 And then, April 5th of 2021 will be
20 when applicants must use eFile. We will only be
21 accepting applications for permits at that time,

1 and APHIS applicants will also be able to use the
2 eFile system to request confirmation of an
3 exemption from regulation.

4 So in the transition that we have
5 going to eFile, we have providing supported user
6 guides, and we are also going to be offering
7 training available to applicants.

8 So the user guides will be available
9 to assist you in the transition as seamlessly as
10 possible from ePermits to eFile. And the
11 instructor-led training opportunities for
12 applicants are sort of being planned around those
13 final transition dates in early April of next
14 year.

15 If you are interested in doing some of
16 this training, there is a email that we'll
17 provide on the last slide in terms of how to
18 contact the help desk when you need assistance.

19 And you can also see our BRS website
20 here and get signed up for that stakeholder
21 registry. There's a link to that on the left-

1 hand side of our BRS website.

2 So if you get signed up for that
3 registry, then you'll be able to stay informed
4 about when these instructor-led and other
5 training resources are available to you.

6 So in terms of the future availability
7 of ePermits, it's going to sunset at some point
8 in time.

9 But for applications that are
10 submitted in ePermits, they will complete their
11 entire lifecycle in ePermit. There is no way for
12 us to move the information from an application or
13 an authorization in ePermits to eFile.

14 So if it starts in the ePermit system,
15 it will finish its lifecycle in the ePermit
16 system.

17 So likewise, if you're submitting
18 reports or notices that are necessary for a
19 compliance of an authorization, those for
20 authorizations issued through ePermits should
21 also be submitted in ePermits.

1 And for the foreseeable future,
2
3 there's really not going to be any restriction to
ePermits read access.

4 And we don't really have a timeline
5 set just yet for the date that ePermits will no
6 longer be functioning because it depends on a lot
7 of other APHIS programs but we will definitely be
8 keeping stakeholders informed.

9 And just a reminder, like I said,
10 there won't be any data migration from ePermits
11 to APHIS eFile.

12 APHIS eFile early adoption. You know,
13 we want to encourage applicants to make the
14 transition early. Don't wait until April.

15 There some nice features that we have
16 in eFile that have been turned off or not in place
17 in ePermits, such as submitting multiyear ePermit
18 applications.

19 You can get familiar with the system.
20 You can use the previously submitted construct
21 feature to easily add constructs from previous

1 eFile applications.

2 And you can also set up sharing
3 accounts. And those will allow your teams to
4 collaborate within your organization on
5 applications.

6 But the first step is really to get
7 registered with your e-authorization account via
8 the APHIS eFile webpage. And that address is
9 right here.

10 So once you get your registration,
11 your e-authentication account registered, you'll
12 be able to work on submitting your first
13 application.

14 So I hope this information has been
15 helpful for you today. We're here to assist you
16 through this transition to the new APHIS eFile
17 system.

18 And we have a really great team that's
19 happy to help you.

20 If you have questions, comments, or
21 concerns, or just need help with the transition

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1 to the new system, please contact the team at
2 this email address,
3 efile.communications@usda.gov, and they'll be
4 happy to help you.

5 I want to thank Miranda Wanex, Megan
6 Dexter, and Heather Brown for help with the
7 slides, and thank you all for your attention.

8 With that, I will be happy to take
9 some questions.

10 MR. MCKALIP: Great. Thanks, Doug.
11 We did have a question submitted in writing
12 asking has the new virtual inspection shift
13 proven to be successful, and do you see this being
14 a mainstay for your program?

15 DR. GRANT: Yes. Thank you, Doug, for
16 the question. You know, we've found it to be
17 quite successful.

18 We have a little bit more lead time
19 involved in terms of preparing for a virtual
20 inspection than we do for an in-person
21 inspection.

1 And we've really felt like we've been
2 able to provide good virtual oversight using our
3 technology and the tools that we have, such as
4 video conferencing.

5 So we will continue to use it to
6 supplement our regular in-person inspection work
7 as we go into the new year.

I don't think we anticipate doing a lot of in-person inspection work early in the new year. But, hopefully, by the time the growing season rolls around, you know, we'll have travel restrictions lifted. And the pandemic will be subsiding to the degree that we can get out and safely do in-person inspections.

I think that there's a lot of value to both, so we'll probably have a little bit more of a hybrid model as we move through the future.

18 MR. MCKALIP: Terrific. Thanks for
19 that response. I would remind participants that
20 pound two is the way to get into the queue for
21 asking a verbal question over the phone.

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1 And I know we've got just a little
2 over ten minutes left that we had allotted for
3 this meeting.

4 And, Doug, one of our participants
5 commented in the chat box that they have an
6 inspection coming up today at 3:00 p.m., so we
7 certainly want to keep everybody on schedule here
8 so that they can get to their meeting.

9 DR. GRANT: Right.

10 MR. MCKALIP: -- take care of their
11 needs.

12 DR. GRANT: Yes.

13 Event producer, do we have any calls
14 currently in queue verbally?

15 OPERATOR: We currently do not have
16 anybody in the queue.

17 MR. MCKALIP: Okay. We'll give it
18 just a couple moments here if folks do have
19 either written question or verbal one to give
20 them a last chance to ask.

21 Okay, Doug, we did have a question

1 submitted in the chat box. The individual asked
2 -- and if they missed this, they apologize -- but
3 wanted to know if it's possible to see a list of
4 plantings of new material, if not by name, by
5 crop?

6 DR. GRANT: I'm not quite sure that I
7 understand the question.

8 So they're asking for how many of the
9 plantings that we had to be broken down by crop
10 species?

11 MR. MCKALIP: That's how I read the
12 question. Is there some additional detail on
13 what's being planted?

14 DR. GRANT: You know, I think we might
15 be able to provide some information like that. I
16 certainly don't have it at my fingertips. And we
17 would need to, you know, make sure that we were
18 protecting any confidential business
19 information.

20 So I would suggest that that person
21 send their question to the BRS inquiry -- I'm

forgetting the name of the email address, Doug,
maybe you can share that -- and they can submit
it and then we can take a look.

4 MR. MCKALIP: You bet. Yes. We can
5 look that up in the chat box. I think their
6 question, Doug, was precipitated by the slide
7 that had the 2020 unique planting's, the one
8 thousand twenty-seven unique planting's.

9 So this participant was interested in
10 more detail about the planting's.

Doug, you made a really super
important point about CBI there. But yes, we can
further, you know, follow-up with them about that
question.

DR. GRANT: Yes. The BiotechQuery
email address would probably be the best place
for that question, Doug.

18 And I can tell you that if, you know,
19 a lot of corn, you know, a lot of soy beans, a
20 good amount of cotton, and a whole bunch of other
21 species, you know, almost anything you can think

1 of under the sun.

2 So, yes, we can work on a list like
3 that. And it varies a little bit from year to
4 year, but corn is definitely king in terms of
5 taking up the most time for our inspection
6 activities.

7 MR. MCKALIP: Okay. Doug, an
8 additional question in writing about the training
9 to industry for the new eFile process.

10 And I think folks are just sort of, if
11 they're not familiar with what we've done
12 already, just hearing a little bit more about
13 what even may be planned further in terms of
14 training stakeholders and how to utilize the
15 eFile system.

16 DR. GRANT: So we'll be holding
17 webinars, and we've held those in the past, too,
18 with some of the initial pilot participants for
19 the APHIS eFile system.

20 And those dates for those webinars
21 will be posted on the BRS webpage.

1 I'm not sure exactly how many of those
2 opportunities there will be, but I do know that
3 they will be recorded, and the recordings will
4 also be available via the BRS website.

5 MR. MCKALIP: Good. Thanks, Doug.
6 Just a reminder, you did cover this.

7 But if folks are not currently
8 registered on the BRS stakeholder registry,
9 that's a great way that will help, you know,
10 rather than checking the website, to get
11 information.

12 It is pushed from us to all of you.
13 So if you're not registered, that's a great way
14 to keep current on those kinds of opportunities
15 as they are scheduled.

16 We got a question about will the
17 recording of this presentation be posted or
18 emailed?

19 So again, the entire slide deck is
20 available on our website. We also have a
21 transcription service that will take the entire

1 meeting and will make a transcript available of
2 this session.

3 Event producer, do we have any calls,
4 questions verbally in the queue currently?

5 OPERATOR: At this time, you have no
6 one in the queue.

7 MR. MCKALIP: We'll wait just a moment
8 more, Doug, to see if anyone submits one in
9 writing.

10 Okay, hearing none, Doug, thank you so
11 much for that very comprehensive overview of the
12 regeat operation.

13 DR. GRANT: Thank you.

14 MR. MCKALIP: Okay. That was the
15 agenda for today, and we really appreciate all
16 the very thoughtful questions and really
17 excellent comments that were provided throughout
18 the session.

19 And as I think we covered a few times,
20 the stakeholder meeting isn't the only chance to
21 connect by any stretch.

1 So we've provided a lot of resources
2 here to go along with this meeting and a lot of
3 different ways for you to connect with us. And
4 we would encourage you, at any time, to ask
5 questions and keep clarity because that certainly
6 is helpful to us as much as it is to you too.

Along those lines, we'll be looking
for feedback on the format of this session.

9 You know, this is a very special year,
10 and we're all trying to feel our way through it.
11 And we hope that this has been a really good way
12 to conduct the stakeholder meeting, but we
13 certainly welcome your thoughts and ideas on how
14 we can best share with you.

15 So with that, Bernadette, do you have
16 any closing comments that you'd like to make
17 before we wrap up and close the phone line?

18 MS. JUAREZ: I just really appreciate
19 everybody who connected with us today.

20 And like you said, Doug, we hope you
21 found this information and format helpful.

In some instances, it may have been very information dense, and we recognized that you may need some time to think about other questions you might have and come back to us.

5 And we look forward to connecting with
6 you if you have further questions on some of the
7 topics that we talked about today and in the
8 future.

9 MR. MCKALIP: Great. Thanks so much,
10 Bernadette. Yes. Thank you. With that, Event
11 Operator will close out the lines.

15 And thanks for all you do.