UNITED STATES DEPARTMENT OF AGRICULTURE

STANDARDS FOR BIRDS)
PUBLIC LISTENING SESSION)

Pages: 1 through 117

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IN THE UNITED STATES DEPARTMENT OF AGRICULTURE

STANDARDS FOR BIRDS)
PUBLIC LISTENING SESSION)

Remote Session
Suite 206
Heritage Reporting
Corporation
1220 L Street, N.W.
Washington, D.C.

Thursday, October 15, 2020

The parties met remotely, pursuant to the notice, at $5:04~\mathrm{p.m.}$

SPEAKERS: (Via Webinar)

DR. ROSEMARY SIFFORD, Associate Deputy Administrator for Animal Care CHRISTINA LOHS CRYSTAL SCHAEFFER PATTY FRENCH DEWEY DEBORAH SCHWEIKARDT LISA SMITH DEBRA GOODRICH SANDRA FEATHERLY MICHAEL LEHMAN JOHN COLLINS AMANDA PLANTE MONICA BLACKWELL SUSAN CLUBB HALLOW FOYA KIMBERLY DEPAUL LAURA BIES CRAIG PERDUE APRYL MILLER LARRY DICKERSON CHELSEA MARSHALL ADRIANNE MOCK

SPEAKERS: (Cont'd)

KIT LACY INGRID TAYLOR JOHN MILES IAN SHELLEY LORIN LINDNER BETHR ROWAN LEWIS WASKEY GINNY HEPTIG PETER STAVRIANOUDAKIS NANCY BLANEY STEVEN DUNCAN CLYDE ROBINSON NANCY TRAVIS EILEEN MCCARTHY DARIA FEINSTEIN SALLY BROOKS CONNIE WOODMAN GAIL WILLIAMS JENNIFER BUDROCK JOE KRATHWOHL

JOE ATKINSON

1	(5:04 p.m.)
2	OPERATOR: Please stand by. There will be a
3	moment of silence as I connect the line. Welcome and thank
4	you for joining today's Animal Welfare Act Standards for
5	Birds Public Listening Session.
6	Before we begin, please ensure that you've opened
7	the chat panel, by using the associated icon located at the
8	bottom of your screen. If you require technical
9	assistance, please send a chat to the event producer.
10	All audio lines have been muted at this time.
11	When it is your turn to speak, your line will be unmuted,
12	and you will hear a notification that your line is unmuted.
13	At that point, please state your name and comment.
14	As a reminder, this conference is being recorded
15	and transcribed. With that, I'll turn the call over to Dr.
16	Rosemary Sifford, Associate Deputy Administrator for Animal
17	Care. Dr. Rosemary, please go ahead.
18	DR. SIFFORD: Thank you. Good evening, everyone
19	and welcome again to the Animal Welfare Act Standards for
20	Birds virtual public meeting this evening. We are very
21	glad to have you all with us and we look forward to hearing
22	from you this evening. This is the third of our public
23	listening sessions and so again, we really appreciate
24	everybody's participation up to this point and we are
25	looking forward to further comments we can receive tonight.

1	This evening we will go through a couple of
2	introductory topics. I'll do a brief history around this
3	effort and cover the topics that we're most interested in
4	gathering your input on today. And then, I'll turn the
5	call over to my colleague, Christina, who will remind us of
6	the logistics for the meeting and then after that, we will
7	open the floor for comments. Christina will go through all
8	of the details for how we'll be receiving those comments.
9	So, let me start with a brief history of the
10	APHIS proposed regulation for birds. It goes all the way
11	back to the Farm Security and Rural Investment Act of 2002,
12	also known as the Farm Bill.
13	In that Farm Bill, there were provisions that
14	amended the definition of animal in the Animal Welfare Act,
15	specifically excluding birds bred for use in research. The
16	definition of animal contained in the regulations at that
17	time excluded all birds, not just those bred for use in
18	research. This change required APHIS to update the
19	definition of animal in our regulations supporting the
20	Animal Welfare Act and to include birds, other than those
21	bred for use in research, and to explore how we should

In a final rule that was published in June of 2004 in the Federal Register, APHIS amended the definition of animal in the regulations to be consistent with the

update our standards to include birds.

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1	definition of animal in the Animal Welfare Act, by
2	narrowing the scope of the exclusion for birds to only
3	those birds bred for use in research.

At that same time, in June 2004, APHIS published an Advanced Notice of Proposed Rulemaking in the Federal Register. In this notice, APHIS notified the public that the Agency intended to extend enforcement of the Animal Welfare Act to birds not bred for use in research that are sold as pets at the wholesale level, transported in commerce or used for exhibition, research, teaching, testing or experimentation purposes.

In order to determine what regulations and standards were appropriate for those birds, APHIS solicited comments from the public. At that time, we received over 7,000 comments.

After considering the comments received in the Advanced Notice of Proposed Rulemaking, APHIS began to work to prepare a proposed rule to establish a new subpart G in 9 CFR Part 3 that would contain standards for the humane handling, care, treatment and transportation of birds covered by the Animal Welfare Act regulations. However, that rule was not published. Beginning in 2013, various animal interest groups filed lawsuits against USDA for failure to take action.

On January the 10th, 2020, the Court of Appeals

1 for The D.C. Circuit ruled that USDA is required to issue 2 standards governing the humane treatment of birds. case was remanded back to the lower court and on May 26, 3 2020 the Court adopted a schedule for USDA to promulgate 4 5 regulations under the Animal Welfare Act that apply to 6 birds. And that schedule is by August the 24th, 2020, 7 USDA will publish a notice of virtual listening sessions 8 9 and file its first status report with the court. By 10 February 24th of 2022, USDA will publish a proposed rule. And by February the 24th of 2023, USDA will publish a final 11 rule. As you know, we have published a notice of the 12 13 virtual listening sessions and you are now participating in the last of those sessions. 14 15 After the listening sessions are complete, we 16 will be posting the transcripts from all the sessions on 17 the Animal Care website in the same location where you 18 found the registration information for these sessions. 19 Also, on that site is the location where you can put 20 written comments and written comments will be accepted for a few more days. Christina will cover that in a little 21 22 more detail in a moment. As a brief reminder, the Animal Welfare Act does 23 24 not apply to livestock. So, production poultry operations

are excluded from this undertaking. We recently added some

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additional language to that same website to try to clarify
the definitions that currently exist in the Animal Welfare
Act regulations that exclude farm animals such as livestock
and poultry and then, also exclude exhibitions, such as 4-H

shows and specific breed shows.

So, I'll spend just a couple minutes here talking about the topics that we're particularly interested in hearing about today before we move on to the logistics.

These topics were listed in the Federal Register notice and are also published on our website. Your comments on these topics will help us as we work to draft the proposed rule.

So first, we recognize that there are a wide variety of bird species. Are there performance-based standards we could establish that would be appropriate across a wide variety of species of birds. Can we use classes of birds to set performance-based standards appropriate for the class? If so, what might these classes look like.

The second big topic we are interested in hearing about is human interference. We are aware that birds can be very sensitive to human interference during certain critical biological stages. How do bird breeders avoid interfering with nesting and breeding or other biologic activities of birds? How can we use these best management practices to ensure our housing, feeding or inspection

1	requirements do not interfere with biological activities?
2	And finally, we'd like your input on several
3	questions around whether there should be exemptions,
4	similar to those we use for mammals, and if so, how might
5	those exemptions be structured. The specific questions we
6	framed around this topic are should we revise or add
7	exemptions for certain dealers, exhibitors, operators of
8	auction sales and carriers and intermediate handlers of
9	birds not bred for use and research. If so, what should
10	those exemptions be and if there's supporting data for
11	that, we'd really appreciate having that data.
12	Are there thresholds beyond which entity should
13	not be required to be licensed? For example, we are aware
14	that there are many entities who breed small numbers of
15	birds. If we should exempt those entities, what criteria
16	should we use to determine which entities should be exempt.
17	And are there certain species which should be exempt?
18	So, before we move into hearing your comments
19	about these topics, I'm going to turn the call over briefly
20	to Christina who is going to go over the logistics and ther
21	we'll be able to move into your comments. Thank you, good
22	evening everyone and Christina.
23	MS. LOHS: Thank you, Dr. Sifford. As mentioned,
24	this is one of three publicized virtual listening sessions.
25	From all those who have indicated in the registration

process that they wish to speak, we have used a random number generator to choose the speakers and the speaking order. Time permitting, we will open the lines to hear from additional speakers.

If you are not selected to speak today, you may still have your comments heard by submitting written comments to regulations.gov through October 29th. And you can see that URL on the web feed right now. Written and spoken comments will be given equal weight. We are not accepting comments today through the webinar chat feature.

For those who make comments today, here are the ground rules. The event producer will announce the name and organization affiliation of the next speaker and unmute that speaker's phone line. Each speaker will be limited to 4 minutes to speak. We will play a chime that sounds like this (chimes) when the speaker has 30 seconds remaining. If you don't need the full time, just let us know when you're finished. We will use the extra time to hear from additional speakers. Please be aware that after 4 minutes we will play the chime again and we will close the line.

If you didn't get to read your full statement, you may submit the full text through regulations.gov. At the conclusion of each statement, we will announce the next speaker and continue the process. If you are a prospective speaker, we ask you to be ready to speak, so we can hear

1	from as	many	people	as	pos	ssibl	le. <i>i</i>	A v	isual	list	of	upcoming
2	speaker	s will	L be sh	own	on	the	webii	nar	feed.			

- 3 This session is being recorded and transcribed so
- 4 that we can accurately capture your comments.
- 5 Transcriptions will be posted on the APHIS Animal Care News
- 6 and Information webpage at www.aphis.usda.gov. The USDA
- 7 Animal and Plant Health Inspection Service thanks you all
- 8 for being here today. We look forward to hearing your
- 9 comments. And now, I'll hand it off to the event producer.
- 10 Can you please announce our first speaker?
- 11 OPERATOR: Moving on to our first speaker we have
- 12 Crystal Schaeffer from American Anti-Vivisection Society.
- 13 Crystal, your line is unmuted. Please go ahead.
- 14 MS. SCHAEFFER: Hi, my name is Crystal Schaeffer
- 15 and I'm the Outreach Director for the American Anti-
- 16 Vivisection Society. Thank you for the opportunity to
- 17 comment on the regulation of birds under the Animal Welfare
- 18 Act.
- 19 As a person at our organization whose job it is
- 20 to ensure that the public has accurate information on laws,
- 21 policies and practices affecting animals covered under the
- 22 AWA, I want to emphasize the need for transparency
- 23 throughout this regulatory process and the importance of
- 24 transparency to continue once regulations are enacted.
- 25 Public documents, like inspection reports,

1	teachable moments (phonetic) and legal documents must be
2	made readily available on the USDA website. This includes
3	any reports for laboratories using wild birds who are
4	entitled to AWA protection and are sometimes used in

invasive procedures.

As required for other animals covered by the AWA, anesthesia and/or pain relief for painful procedures must be provided. Their numbers should be noted in the appropriate pain and distress categories in any reports along with explanations for those being listed in Category E.

The American Anti-Vivisection Society wants to emphasis six key points. First, there must be no regulatory exemptions. All birds not bred for research, who are used in AWA regulated activities, are entitled to the protections afforded by the law. Congress has charged USDA with upholding the integrity of the AWA and that can not be adequately done when certain animals are exempted for reasons of convenience. No bird should be exempted just because their use is subject to other regulations and laws, such as the Endangered Species Act (phonetic) and the Migratory Bird Treaty Act.

While these laws address how birds are used, they do not specifically address animal welfare. Therefore, also, I'm sorry, because not all states have laws

- regulating the use of birds, there should be no exemption based on state law.
- Second, the sale of young baby birds should be prohibited because young fragile birds are at great risk of succumbing to disease, mishandling and extreme hazards of transport and the Agency has recognized this as a problem in other animals.
- Third, environmental enrichment must be provided to all birds. Achieving the AWA's goal of ensuring humane care and treatment requires that there's species specific physical and psychological needs be met.
- Number four, enclosures that enable birds to
 express normal behavior must be required, this includes
 flight. Confinement in cages causes poor welfare and
 anxiety in birds that can lead to self-harming behavior,
 like feather plucking.
 - Number five, health certificates and record keeping must be required, as it is for other animals covered by the AWA. This will help prevent the transmission of disease and provide a barrier to the illegal trade of wild caught birds.

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Number six, painful physical mutilations like
pinning (phonetic), toe clipping, devoicing and beak
alterations are typically done for conveniency, not for the
welfare of the bird and should be prohibited.

1	In summary, birds not bred for research are
2	entitled to comprehensive welfare standards of care and
3	treatment under the Animal Welfare Act and these standards
4	must take into account the unique physical and behavioral
5	needs of birds. Thank you.
6	OPERATOR: All right. Moving on to our second
7	caller here, Monica Engebretson. If you are on the line,
8	could you please dial #2 to speak.
9	All right. It appears she's not on the line.
10	The next caller is Patty Finch Dewey. Patty, are you here
11	on the line as well? Please dial #2. All right, and Patty
12	French Dewey from Parrot Conversation Alliance, please go
13	ahead. Your line is unmuted.
14	MS. DEWEY: Thank you. I'm also the former ED of
15	the Global Federation of Animal Sanctuaries and in that
16	capacity, I worked closely and cooperatively with the USDA
17	and in fact was awarded the $64^{ ext{th}}$ annual Honor Award for the
18	work in helping to place animals from failed USDA licensed
19	facilities.
20	I raise this because in those placements, because
21	of the lack of AWA regulations for the avian species, there
22	was no personnel with the USDA that had special expertise
23	in evaluating the suitability of facilities that stepped up
24	to receive the birds and more often it fell on GFAS to
25	recruit suitable placements and find the funds for

1 transport.

So these regulations are greatly needed, also because the birds weren't covered, they often weren't on the or they usually were not on the species count and so when the first call went out for the animals needing placements birds were not on the list. It was incorrectly assumed sometimes that animal control or humane societies would simply accept the birds, but that is not true in a lot of cases and certainly for not all avian species.

Regarding the classes of birds for required space, the GFAS standards are proven over the test of time and used worldwide and they break the birds into four major groups. You can look at the standards and see those groups. And each group includes an extensive list of all the species covered and you can see how they deal with the differences with species within those groups and (Technical Interference) model for the USDA to look at.

Regarding the breeders with your question number two. We know with Parrot conservation efforts, even climbing the nesting trees, weighing the chicks, sometimes taking blood draws, returning them to the nest. It does not discourage the Parrot parents from continuing to care for the chicks successfully. This lack of lasting impact on any short-term disturbance should hold true for parrots in captivity, given an environment that allows for spacious

- flight, adequate cover and other necessities to express
 natural and healthy behavior.
- The current common practices in the breeding
- 4 operations I've seen do not meet those kinds of standards,
- 5 do not meet animal welfare standards for, you know, they
- 6 have a lack of enrichment, lack of adequate protection from
- the elements or hiding spaces when not in the breeding box,
- 8 lack of adequate flying space, lack of foraging
- 9 opportunities and of course the practice of hand raising
- 10 that's common in the U.S. has been outlawed in for
- instance, the Netherlands and the studies are citing the
- 12 kinds of problems with biological parental deprivation that
- 13 we see, for instance with puppies that are removed too soon
- from their mothers, expressed in parrots. And also, in my
- 15 written comments I'll send some studies that indicated hand
- 16 reared parrots tend to become more problematic once adult
- than parent bred (chimes).
- 18 So just be aware that because problems or because
- 19 practices are common, they are not necessarily ideal or a
- 20 standard for which you can use for a guideline. Thank you
- 21 for your time and consideration.
- 22 OPERATOR: Moving on to our next caller, we have
- 23 Renee Schott of Wildlife Rehabilitation Center of
- 24 Minnesota. Renee, if you are on the line, could you please
- 25 dial #2.

1	All right, moving forward we have Deborah
2	Schweikardt from Arizona Bird Store. Deborah, if you are
3	on the line, could you please dial #2. All right, Ms.
4	Deborah, please go ahead.
5	MS. SCHWEIKARDT: Hi, I'm just going to listen
6	right now. Maybe if you have some time at the end, I can
7	speak then. Thank you.
8	OPERATOR: Moving on to our next caller, we have
9	Lisa Smith from Tristate Bird Rescue and Research. Lisa,
10	your line is unmuted. Please go ahead.
11	MS. SMITH: I cede my time. I don't have any
12	comments at this time. Thank you.
13	OPERATOR: Thank you. Moving forward, we have
14	Debra Goodrich from Flight Club Foundation. Debra, your
15	line is unmuted. Please go ahead.
16	MS. GOODRICH: Hi and thank you for allowing the
17	stakeholders a voice in the situation with birds and the
18	Animal Welfare Act. I do strongly believe in having
19	regulations and standards of care for all animals and
20	definitely agree that their welfare is of paramount
21	importance and I think that is why we are holding this very
22	important meeting and I thank you.
23	With that said, when it comes to my specialty, it
24	tends to be more on the psittacine side than it is the
25	softbills or other species that certain breeders have

worked with and that said, just with psittacine alone,

there are 387 extent species with over 60 genera and their

geographical range is worldwide.

So, there's the desire to find a way to supply these guys with the same types of things that they would have in the wild would be virtually impossible. There's just no way we can actually recreate what's in the wild and then, recreating what's in the wild is not necessarily inherently for their welfare, because in the wild, their welfare is definitely not of paramount importance, it's obviously a matter of survival out there. And their survival rate's being more and more impacted by encroachment of humankind, including of course for the pet trade, which brought some of these parrots to us.

And we do understand and recognize that there are certain serious issues, which is why we created the Wild Bird Conservation Act to prevent said things and we have been fighting to prevent said things to help protect birds of the United States and of course, the Endangered Species Act, as well.

So that said, it's really, really difficult to get standards for these 387 species with 60 different genera alone to figure out what it is that each one needs, because we've seen parrots, for example, that do spectacularly well in these large flight suggestions and do

1	beautifully	z and	then	, we'v	e had	others	that	they	pluck
2	themselves	bald	in t	hese l	arge	flight	situat	cions	, because

3 it's too much space. It's almost like they are overwhelmed

and then, can't get out into a forest for example.

So, we can't really recreate an entire forest in our backyards, even if we might want to. We still just can't. We have a limited scope capacities in just one space, which would be the United States.

So, these guys come from tropical regions and that's very true, but they're also shown to have extreme amounts of adaptability. And we have also seen how we've tried to issue standards in say the Netherlands, which was already mentioned. We also have those standards issued in Germany and we can talk to a behaviorist that I can give you direct information for and I have a video that I can share with you as well, stating how there's been huge behavioral problems with some of the standards that were issued for parrots, specifically and that it created unnecessary deaths in parrots, because they were forced to be paired when they didn't, then they don't do well pairing and they are forced into these large aviaries and they are plucking or the opposite, you know, that people don't have enough space are plucking.

I know myself; I have free flown parrots outside.

My friends I have that I know that are also on this call,

- 1 have done the same. We've seen these guys have full choice
- 2 to do whatever they want, and we still see the animal chew
- on themselves. So, the chewing issue is not necessarily
- 4 related solely to cage size or solely to a particular
- 5 problem, at least when it comes to parrots.
- 6 So, there's so many needs and standards of all of
- these different, just parrots, much less softbills and
- 8 ducks and pheasants and (chimes) and others. So it's real
- 9 important that we have this together, that we work together
- on this and that every single standard we do come up with
- is agreed upon by all and it has to be done by all,
- including the rescues, the GFAS and everything. And it
- should not be only targeted to breeders like it currently
- is for mammals. Thank you.
- 15 OPERATOR: Thank you, Ms. Debra. And the next
- 16 caller is Andrea Cabibi from TAXONYX Reproductive Science,
- incorporated. Andrea, if you are on the call, could you
- 18 please dial #2.
- 19 All right. Moving forward we have Sandra
- 20 Featherly, from Value Pet Clinic of Bellevue, Washington.
- 21 Sandra, if you are on this call, if you could please dial
- 22 #2 to speak.
- 23 All right. Moving forward, we have Lynn Andrews
- 24 of LA Exotic Birds, oh, I apologize, it does seem that
- 25 Sandra is on the call from Value Pet Clinic of Bellevue,

- 1 Washington. Sandra, please go ahead.
- MS. FEATHERLY: That's okay. I'm actually at
- 3 work, but I just wanted to say thank you so much to the
- 4 previous speakers and for having this, because all that, I
- 5 do agree with all that you've said so far, especially
- 6 Debra. Thank you.
- 7 OPERATOR: All right. And we have Lynn Andrews
- 8 from LA Exotic Birds. Lynn, if you're on the line, if you
- 9 could please dial #2 to speak.
- 10 All right. Moving forward, we have Buddy Wohar
- 11 from BSW Enterprises. Buddy, if you're on the line, if you
- 12 could please dial #2 to speak.
- 13 All right. Next speaker is Clyde Robinson from
- 14 Avian Empire Incorporated. Clyde, if you're on the line,
- 15 could you please dial #2 to speak.
- The next caller, we have Michael Lehman from S&B
- 17 Enterprises, LLC. Michael, please go ahead. Your line has
- been unmuted. Michael, please confirm that you're not
- 19 muted on your device. We are unable to hear you.
- 20 MR. LEHMAN: I'm not muted. I don't have any
- 21 input.
- 22 OPERATOR: All right. And moving forward, we
- 23 have Doug Dix from Deer Fern Farms. Doug, if you're on the
- line and would like to speak, please dial #2.
- 25 All right. Next caller is John Collins from

Carolinas Virginia Pheasant Waterfowl Society. John, your line is unmuted. Please go ahead and state your name and

3 comments.

MR. COLLINS: Thank you very much. This is John Collins, President of the Carolinas Virginia Pheasant and Waterfowl Society. I'm going to respond based on the number of questions and we have adopted in support, the American Pheasant and Waterfowl Society Statement.

And number one, performance standards are based upon the apparent health and wellbeing of animals under regulation. They contain language such as enclosure size should allow the bird to perform normal freedom meant to maintain good body conditions, stand, turn around, flap wings, etcetera, without having to touch the sides of the cage. The evidence of the facility is meeting performance standards is a condition of the animals in their care whether any problems encountered are the result of not meeting minimum requirements. In contrast, engineering standards specify minimum enclosure measurements for each species.

There are over 10,000 species of birds compared to about 6,500 mammals, looking at existent AWA regulation for mammals, the vast majority are regulated under performance standards, only a relative few, mainly domesticated mammals and marine mammals, have specific

needs are regulated under the engineering standards.

Considering the diversity of birds and the fact that

AWA already uses performance standards for the majority of

species it regulates, performance standards are the most

logical standards to follow for birds. Further,

6 considering that the needs in many birds are also

influenced by age, geographical location, seasonal changes

and condition, etcetera, specifying exact standards of care

may not allow sufficient flexibility to address these

10 highly variable factors.

Question two, birds kept in breeding facilities are accustomed to the daily routine and people who care for them. Their stress levels will remain low if the people and routine are consistent. Events or people outside of this routine results in stress and anxiety in some birds. By its nature, random or annual inspections will bring unfamiliar people and unfamiliar actions in contact with the birds, which can cause stress and associated displacement behavior among some birds causing an injury or death of eggs, kids or mates.

The level of tolerance for the unexpected occurrence varies dramatically from species to species and within individuals of the same species. Aviculturists are aware of this phenomenon and work hard to reduce stress by reducing random occurrences around breeding operations.

Inspections may not be feasible or safe sometimes depending on the species of bird or the breeding cycle of the birds may be at the time.

Number three, the AWA already has exemptions for retail sales of most pets, including birds. This retail exemption for all birds should remain in place. The exemption for wholesale trade and exhibition should include de minimis criteria but should also include birds bred for conservation or for sale or transfer to other breeding programs. Birds are sometimes kept, bred or transferred between breeding programs and never enter the pet trade. Such activity should be exempt from AWA regulations, since it is outside the original purpose of AWA.

Four, all retail sales of birds should be exempt since animal control and zoning regulations cover this at the local level. De minimis such and should include the number of birds and annual sales volume at a wholesale only. But the levels that should be considered de minimis are difficult to determine for birds.

A single small garden aviary may contain many dozens of zebra finches for example but may generate a very small total dollar in sales that does not cover the cost of keeping them. Many people keep these birds simply as a hobby to enjoy them in a garden aviary and sell the eggs produced to local pet stores (chimes) to maintain their

- 1 aviary population at acceptable levels. This is certainly
- 2 below the level that USDA should spend resources on
- 3 regulating.
- We will send this in written format in, so that
- 5 the rest of our response can be on record. Thank you very
- 6 much for your time.
- 7 OPERATOR: Thank you, John. And the next caller
- 8 that we have in the queue is Amanda Zehnder from AAV.
- 9 Amanda, if you're on the line, if you could please dial #2.
- 10 All right. And the next caller we have is Amanda
- 11 Plante from Zovargo. Amanda, your line is unmuted. Please
- go ahead and state your name and comments.
- MS. PLANTE: Hi, this is Amanda Plante. I dialed
- in a little bit late, so apologies for missing some of the
- other comments.
- I think a lot is to be said about the various
- 17 species of birds out there. They all do require different
- 18 husbandry and care and considerations, especially
- 19 considering kind of like the last speaker had mentioned,
- their mental health and just their general wellbeing.
- 21 So I know this is a challenging thing for
- 22 everyone to overcome and get through to figure out the best
- 23 regulations for all the different various species, but I
- 24 just hope there is some consideration with regard to the
- depth and breadth of different species and what their

- 1 specific requirements are, you know, but not to get into
- too much detail, but that's kind of my general comment, is
- 3 that I think lumping various groups together may be really
- 4 challenging to do, because even just generically some
- 5 groups and family types of birds still have such diverse
- 6 requirements. So that's my only comment for now. Thank
- 7 you for allowing me to speak.
- 8 OPERATOR: Thank you, Amanda. And our next
- 9 caller in the queue is Thomas Marshall. Thomas, if you're
- on the line, could you please dial #2.
- 11 All right. And the next caller that we have is
- Monica Blackwell from Toledo Zoo. Monica, your line is
- 13 unmuted, please go ahead and state your name and comments.
- 14 MS. BLACKWELL: Hi, I am ceding my time. Thank
- 15 you.
- 16 OPERATOR: All right. Thank you, Monica. And
- our next caller we have is Carol Denvers. Carol, if you're
- on the line, please dial #2.
- 19 All right. Moving forward, we have Jordy Wilson
- 20 up next. Jordy, if you're on the line, please dial #2.
- 21 And the next caller we have is Robby Morgans.
- 22 Robby, if you are on the line, please dial #2.
- 23 And the next caller we have in the queue is Susan
- 24 Clubb from Rainforest Clinic for Birds and Exotics,
- 25 Hurricane Aviaries. Susan, please go ahead.

1	DR. CLUBB: Yes, can you hear me?
2	OPERATOR: We can. Please go ahead.
3	DR. CLUBB: Okay. I'm an avian veterinarian and
4	I've been doing this for 42 years and also an Aviculturist.
5	I have been watching what's been going on with bringing
6	birds under the AWA for many years.
7	A very good friend of mine, Daryl Styles
8	(phonetic) came to Washington, went to the USDA in order to
9	try to establish these regs. And the finished, the regs
10	were finished in 2008. So, one question I have is are you
11	going to reinvent the wheel or go back to what was really
12	worked on for many years and perfected by people who
13	actually understand birds and understand aviculture.
14	So, the biggest question, I think, for me is how are
15	you going to classify a breeder? The definitions for
16	breeders that are used for mammals really don't apply to
17	birds, because there's so much variation in size and value,
18	breeder of zebra finches or budgies could have hundreds of
19	birds and produce now very little income, whereas a breeder
20	with one pair of hyacinth macaws could produce a lot of
21	income.
22	So, I think we really need to get a handle on how
23	USDA is going to classify what is a licensed or what
24	breeders are going to be required to be licensed as opposed
25	to hobby breeders.

1	As far as the standards, with so many species
2	with so many different requirements, as people have brought
3	up before me, I think it's going to be really, really
4	difficult to have overly prescriptive regulations. You
5	know, cage sizes are going to be very difficult to
б	establish with any means that's going to be fair.
7	Performance-based standards, you know, making
8	sure that the birds have food, water, shelter, I think
9	those are the things that are going to be really important.
10	As far as assessing the health of birds when they, when an
11	inspector comes into a facility and looks at them, as an
12	avian veterinarian, I know that birds hide their symptoms.
13	They are going to look as healthy as they can for as long
14	as they can. So I think it's going to be really hard for
15	someone, I mean, even an avian veterinarian, unless we do,
16	you know, bloodwork on birds, we're not going to be able to
17	say, yes, that bird is healthy, no that bird is not
18	healthy.
19	So just an inspector walking through a facility
20	and saying, you know, that the birds are unwell, that's
21	going to be a really hard standard. I think there's going
22	to be just too much latitude for the inspectors to make
23	judgements that maybe they cannot really back up with any
24	facts.

This is a whole new class of animals that are

1	being brought under regulations and there's so many
2	different orders. They're so different. One thing I think
3	that's really important is I know animal welfare groups
4	tend to focus on plucked birds. And a plucked bird's not
5	necessarily an abused bird. I can tell you, in my clinic
б	every day (chimes) I see people coming in that have plucked
7	birds that are very loved and very well cared for. Some of
8	them are associated with allergies or other problems.
9	So, you need a bird person being the inspector.
10	I personally would not be happy at all with HSUS
11	(phonetic), PETA or any of those groups being allowed into
12	my aviaries to make inspections. I don't think that pet
13	stores should necessarily have an exemption. I recently
14	have been going around looking at pet stores in my area and
15	there's some wonderful ones (chimes) and there's some
16	horrible ones, which I think need further regulations.
17	OPERATOR: All right. Thank you, Susan. Moving
18	on to the next caller, we have Katherine Cronin.
19	Katherine, if you're on the line, could you please dial #2.
20	All right. Moving on to the next speaker, we
21	have Hallow Foya from Bird Breeders Association. Hallow,
22	your line is unmuted. Please go ahead and state your name
23	and comments.
24	MS. FOYA: Hello, can you hear me?
25	OPERATOR: We can. Please go ahead.

1	MS. FOYA: Okay, excellent. Thank you for taking
2	the time to hold this today. I'm a member of a number of
3	different bird clubs and do want to mention as also that a
4	lot of comments that I've received is that it's kind of a
5	difficult time to hold these with the COVID situation going
6	on. Lots of people have, you know, a lot of things up in
7	the air with that and their whole schedule's been
8	disrupted. So just it may be worth considering postponing
9	or holding once the COVID situation has been resolved as
10	well. But just to move on to my comments.
11	Given the number of species of birds, which many
12	people have mentioned, I agree that there's no one size
13	fits all regulations that can be put in place. Even
14	separating out by classes may not be sufficient to
15	incorporate the unique characteristics of each species.
16	This is not the same as regulating dogs and cats.
17	For example, just take finches. A society finch has
18	significantly different preferences in terms of diet,
19	temperature, cage size, nest requirements, etcetera than a
20	European green finch. I mean, diets can range from seed in
21	finches to insects to egg food to different vegetables,
22	etcetera.
23	And then, in terms of cage size requirements,
24	some finches do well with others as part of a colony
25	whereas other ones need to be separated or they could kill

each other, or they can be very aggressive. So just understanding that again, even amongst smaller classes, one size will not fit all.

In terms of engagement, you know, going back to finches, people have mentioned that there needs to be some kind of engagement for all different types of birds and I will mention that toys or clothing or different items can actually cause injury rather than help. And most species of finches generally do not require toys.

Also, noting that feather conditions, feather loss as Susan mentioned about, there's something very normal that occurs in birds as part of their natural feather replacement, molting and breeding process. So, any type of feather condition regulations should be removed.

So, in terms of the next question, now do bird breeders avoid interfering with nesting, etcetera. I will mention that human interference can have colossal implications on preserving the survival of rare or endangered species, especially with finches and softbills. A lot of people are breeding species that are very rare in the wild and that is actually really helpful in order to maintain species, that have people working with them and the lifespan also of finches is relatively small. So, in order to really establish a full species and to keep it around, you have to be working with a number of the

1	different finches and also to avoid any kind of
2	crossbreeding, etcetera. So, I'll note that inspections
3	during nesting season will disrupt breeding and nesting
4	season for finches can occur different times of the year.
5	So therefore, I think you'd have to work with breeders
6	directly for each individual one to determine when an
7	inspection can or could occur.
8	And also, certain species of finches that are so
9	sensitive that in a new situation, such as someone wearing
10	different clothes or of a different height, body shape,
11	could startle them resulting in stress and even potentially
12	death. Biosecurity is another concern as (chimes) finches
13	are very vulnerable to disease, which is why a lot of
14	avicultures maintain fully closed aviary.
15	So generally speaking, in terms of regulations, I
16	believe they should be set potentially by body weight.
17	Anything less than four pounds, should not be regulated or
18	require any kind of licensing. Most bird keepers are not
19	making money from their hobby, just trying to maintain the
20	species, keeping birds has been a cultural way of life for
21	many cultures and should be left in tack without
22	interference of invasive inspections, rules and
23	regulations. And there's concern that (chimes).
24	OPERATOR: Moving on to our next speaker,

Kimberly DePaul, Treasure Coast Exotic Bird Club. Please

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1 go ahead, your line is unmuted.

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MS. DEPAUL: Hello, can you hear me?

OPERATOR: We can. Please go ahead.

4 MS. DEPAUL: Oh, thank you. I'm first, although

5 I'm a board member of the Treasure Coast Exotic Bird Club,

6 I'm speaking as a private citizen and a responsible bird

owner. I grew up with pet parrots. I acquired my first

8 parrot in the 1980s. So, I have over 50 years of firsthand

experience in the care and enjoyment of, mainly hookbills.

And that's where I'm going to be speaking from.

I'm also not alone. There's nearly 6 million

American households out there that own companion birds and aviculturists and bird hobbyists are, there are thousands and thousands of them out there. So, it doesn't appear, based on my read of your regulations, that you intend to regulate bird owners directly. However, if you place onerous regulations on bird breeders and bird sellers that will indirectly have a great effect on pet owners. So, I'd like you to consider that when you write your regulations.

As I said, I've read your regulations to get a feel for the Agency, see in what detail you usually write things and as a former federal employee from EPA, the Navy and Council on Environmental Quality, we oversaw federal regulations. I can tell you that your regulations are extremely detailed. I would say equivalent to the Nuclear

- 1 Regulatory Commission. So, you do go into a lot of detail.
- 2 The first, there are two main things I want to
- 3 comment on. The first thing is in your definitions, 9 CFR
- 4 1.1, you talk about pet animals. You define that as
- 5 animals commonly kept as pets in family households,
- 6 excludes exotic and wild animals. Yet, throughout your
- 7 definitions you do not define what exotic means. That's a
- 8 loose term now. Our bird club has that in our title,
- 9 however we said exotic birds, because we wanted to
- 10 differentiate ourselves from the bird watching clubs.
- 11 So, exotics are very tricky and especially if
- 12 you're going to use them for exclusions. You need to
- define those in your regs.
- 14 And the other thing I want to comment on is your
- 15 concept of interference or noninterference. Looking
- through your regulations, your existing regs, I see this as
- 17 a new concept. The only reference in your current regs is
- 18 at 9 CFR 2.4, which talks about noninterference with APHIS
- 19 Agents, but certainly not interference.
- 20 And I hope, this is a troubling concept, because
- 21 not only of all of the species out there that could be
- looked at as interference, but it appears, at least to me,
- 23 that the purpose of noninterference at best is to retain
- the natural state of a bird, the wildness of a bird. And
- birds raised, that's in direct conflict with birds that are

- being raised for pets. Birds being raised for pets will
- 2 necessarily need handling by the aviculturists, because
- 3 they need to be tamed to be loving animals (chimes).
- 4 OPERATOR: Thank you, Kimberly. Moving on to our
- 5 next speaker, we have Joe Barkowski from Tulsa Zoo. Joe,
- 6 please go ahead. Your line is unmuted. Joe, please go
- 7 ahead, your line is unmuted.
- 8 All right. Moving forward, our next speaker is
- 9 Jean Pattison. Jean, if you're on the line, could you
- 10 please dial #2.
- 11 All right. And our next speaker is Toni Rivers.
- Toni, if you are on the line, please dial #2.
- 13 All right. Moving forward, our next speaker is
- 14 Melissa Cardenas. Melissa, if you are on the phone, could
- 15 you please dial #2.
- 16 And our next speaker in the queue is Joe
- 17 Krathwohl. Joe, if you are on the line, please dial #2.
- 18 And our next speaker in the queue is Laura Bies
- 19 from the Ornithological Council. Laura, your line is
- 20 unmuted. Please go ahead and state your name and comments.
- MS. BIES: Okay, thank you. My name is Laura
- 22 Bies and I'm the Executive Director of the Ornithological
- 23 Council, a consortium of ten scientific societies of
- 24 ornithologists. The members of the Ornithological Council
- 25 Society study wild birds frequently in the field, but

1	occasionally in captivity. We believe strongly that birds
2	wild and captive bred, should be treated humanely in the
3	lab and in research conducted in the field.

For this reason, we've published the peer reviewed guidelines for the use of wild birds in research, a comprehensive treatment of essentially all procedures used in research involving wild birds. We note that the considerations at first testified the exclusions of birds used in research from the Animal Welfare Act are still valid. There is a separate parallel and largely overall system of regulation and oversight provided for by the Health Research Extension Act. It is and has been the case since 1985, that research that involves birds and those funded by nearly any federal agency is covered by the AWA.

Additional regulation for birds used in research will increase the burden and expense for the researcher, but not increase protection for the bird. As you develop the regulation, we have four main recommendations.

First, to exclude wild birds studied in the wild from the regulation. Such regulation is not necessary as this work already has sufficient oversight. It would also be highly burdensome and impractical.

The AWA and it's implementing regulations provide two exclusions that would suggest that this new regulation cannot include wild birds studied in their natural

environment. The explicit exclusion of field studies from the AWA and the fact that field sites are not subject to inspection, regardless of the nature of their work.

Second, exclude the offspring of wild birds that breed in captivity from the regulation. Wild birds are not exempt birds studied in captivity may produce while in captivity and we request that any offspring of wild birds or birds not bred for use in research, be considered bred for research and therefore exempt from the AWA.

Third, consult with experts regarding housing and husbandry standards for birds studied in captivity. If APHIS deems it necessary to write housing and husbandry standards, it should consult with the Ornithological Council, the American Zoo and Aquarium Association and other organizations whose members study wild birds in captivity to discuss whether and to what extent additional specific regulation is needed. If specific regulation is needed, experts should be consulted to determine whether the proposed standards are appropriate prior to drafting regulations, perhaps through a workshop or other public forum.

Fourth, exempt surgery (phonetic) on birds from the regulation. Under the AWA, there is an exemption for rodents that provides that quote, 'nonmajor operative procedures and all surgery on rodents, do not require a

1	dedicated facility.' end quote. We would request a similar
2	exemption for birds subject to the recognition that if the
3	rodent exemption is based on size than a size restriction
4	for birds would not be inappropriate. We also note that
5	laparoscopies and other major operative procedures are
6	regularly performed in the field as part of Ornithological
7	research and we ask that any regulation make it clear that
8	field surgery is not prohibited nor are biologists required
9	to transport wild birds to dedicated facilities.
10	In response to the question from APHIS regarding
11	appropriate performance-based standards for classes of
12	birds, we note that there are over 10,000 bird species in
13	the world and hundreds of species studied in captivity.
14	Regulating birds studied in captivity would entail either
15	general standards or would incur no benefit and might even
16	be detrimental to the wellbeing and health
17	of the animals or highly detailed species-specific
18	regulation that would likely take decades to write and be

In addition to wide variation in housing, feeding and behavioral needs, it's also the case for many species that best or even appropriate conditions are unknown and must be determined once the birds are brought into captivity.

extremely difficult to enforce.

In conclusion, the Ornithological Council

1	believes strongly that all birds should be treated humanely
2	and that research itself (chimes) especially when it will
3	benefit the species being studied, as is the case in
4	Ornithological research. That research is already well
5	regulated through the CHS system. Further regulation and
6	oversight could be detrimental to Ornithological research
7	and therefore, bird conservation. We ask that the USDA
8	exercise its authority sparingly and only where there is a
9	clear and significant improvement in the welfare of the
10	birds being studies. Thank you for your consideration.
11	OPERATOR: Thank you, Laura. And moving on to
12	our next speaker. We have Karen Clifton. Karen, if you're
13	on the line, please dial #2.
14	All right. And our next speaker is Craig Perdue.
15	Craig, you are on the line, please dial #2. All right,
16	Craig Perdue from Shadow Speak, LLC. Please go ahead.
17	MR. PERDUE: Hi, I'd just like to add that this
18	applies to falcons in particular, that they're currently
19	regulated by the USDA that provides ample provisions for
20	the welfare of the birds. And with regard to falconry in
21	particular, that that practice involves fostering
22	improvement of welfare, even beyond what the birds would
23	experience in the wild.
24	So I think that it's, this should be taken into
25	account and that the USDA already does, the Fish and Wild

- 1 Service already does a very good job of assuring that,
- assuring that the falconry's done properly and the birds
- 3 can enjoy a state of welfare that is cared for in every
- 4 respect by falconers, in fact enhanced over and above what
- 5 they would experience in the wild. Thank you.
- 6 OPERATOR: Thank you, Craig. And our next
- 7 speaker we have in the queue is Apryl Miller from
- 8 Legislative Rights for Parrots. Apryl, your line is
- 9 unmuted. Please go ahead.
- 10 MS. MILLER: Hi, this is Apryl Miller from
- 11 Legislative Rights for Parrots. I'm the Executive Director
- 12 there. I've spoke before, so I'm just going to comment on
- some specifics that were talked about today.
- One, it was mentioned earlier that USDA would
- 15 need to consider when regulating breeders and pet stores
- how that would affect owners. Well, that was part of our
- hope was to affect ownership. The reason being, we have
- 18 thousands of birds overflowing in sanctuaries, rescues and
- 19 now, animal control that normally is not used to taking
- 20 birds.
- Birds are the third most common pet now in the
- 22 world, let alone in the U.S. So there needs to be some
- 23 regulation to stop overbreeding and so many of these birds
- 24 ending up in rescues and being bounced from home to home to
- 25 home, which actually does cause behavioral problems,

1 socialize problems and long-term health issues.

or outsource sales.

There was also a statement that parrots and
certain species are controlled in states by regulatory
sales controls by animal control and that is not true. I
know in the state of Michigan specifically, our animal
control has no authority over pet stores when it comes to
the selling, purchase from breeders or any buying they do

Also, for the comment meant about exemptions for retail sales or dealers, Legislative Rights does not agree with that. We believe that retail stores should be evaluated based on the fact that I have seen numerous retail pet stores across the nation as we've traveled that have had, for example, 15 tiels in a cage meant for 2. I have seen cages with no food, with water that hasn't been there, with papers that haven't been changed in days where the feces is actually molding. So, pet stores should not be exempt.

Also, there was a comment that I thought that there might be a way to handle it. It mentioned, it was by one of the vets and I agree (phonetic). A Vet, just like an inspector, even if trained on avians, just looking at a bird, might not be able to tell the health condition of the bird. What might be a good idea for USDA is to require that any breeder have Vet records for all their birds

within X months prior to the inspection. So, within six
months prior, within two months prior, depending on the
breeding season and that the inspector is able to look at
those records showing what the blood work in that said at
that time.

Feather loss should not be regulated and there are many reasons as stated, but I also want to mention that many owners have adopted from rescues, I am one of those.

I have 15 birds from rescue in my home and I have 4 of them, as we call nakey butts. They have no feathers. They come to us that way due to previous conditions in the home.

One question we do have for USDA is how are you going to handle new species of birds, i.e. this past year, two macaws that normally in nature would not have met each other, ended up breeding and we now have a macaw called a miliquin (phonetic) which never existed prior, due to birds who normally in the wild would not meet, now meeting in private captivity, how will we handle new species.

One other concern to note (chimes) there's -- in conclusion when looking up all the members sitting on this five-person panel, even if one is a Vet, none of them are avian vets. So, we are questioning who exactly is going to be help making these rules. We believe avian vets who have dealt with the different species and specialists need to be on the panel actually making these rules. Any normal Vet

- does not know birds. It is worlds apart. Thank you.
- OPERATOR: Thank you. And our next caller in the
- queue is Maria Sullivan. Maria, if you are on the line,
- 4 please dial #2.
- 5 Okay. Moving forward the next speaker is Brian
- 6 Aucone. Brian, if you're on the line, please dial #2.
- 7 All right. The next speaker on the line is
- 8 Allison Sloane. Allison, if you are on the line, please
- 9 dial #2.
- 10 All right. The next speaker on the line is Larry
- 11 Dickerson from North American Falconers Association,
- 12 Technical Advisory Committee. Larry, your line is unmuted,
- 13 please go ahead.
- 14 MR. DICKERSON: Good afternoon, ladies and
- 15 gentlemen. My name is Larry Dickerson, I do represent the
- North American Falconers Association. We are the largest
- membership falconry organization in the world and not only
- 18 do we represent falconers in the United States, but Canada
- 19 and Mexico as well.
- 20 Many of our members are raptor educators,
- 21 rehabilitators, raptor breeders and abatement
- 22 professionals, as well as falconers. You've heard me speak
- 23 before and I want to again thank you for the opportunity to
- speak to you again today.
- 25 And just in our opinion, reiterate that we think

1	that the MBTA governs migratory birds. Our regulations
2	that are promulgated by the U.S. Fish and Wildlife Service
3	are more than adequately meets the criteria of the AWA. I
4	can cite regulations to you, but we will include those in
5	written comments.
6	We suggest to APHIS that, as far as classes of
7	birds, that migratory birds belong in a different purview.
8	And we would suggest that they be excluded, this would
9	include 1,093 species of birds.
10	Raptor education or exhibition if you prefer,
11	again, we're already regulated by the U.S. Fish and
12	Wildlife Service under 50 CFR 2127. Breeding of raptors
13	also regulated and that includes the question that you
14	asked about disturbance. These are found in regulations
15	under 50 CFR 2130, as some of the other speakers have
16	addressed.
17	In closing, our association would like to offer
18	our assistance, if needed, in your regulatory deliberations
19	and any draft that you may have for the proposed
20	rulemaking. We work very closely with U.S. Fish and
21	Wildlife Service on regulations. We have an excellent
22	working relationship with them.
23	I will mention our collective membership has
24	thousands of years of experience working with raptors,

their housing, their breeding, veterinary care, science and

1	raptor education presentations to the public. We have over
2	a dozen members that are certified avian veterinarians and
3	dozens more that are associate members. We have members
4	that serve in university systems, including working with
5	raptors and providing display and raptor education,
6	including the U.S. Air Force Academy.
7	We invite you and please feel free to contact us
8	if we can provide any experts unbiased scientific advice
9	and these come from the top raptor biologist and avian
LO	specialists in the world. Ladies and gentlemen, thank you
L1	for the opportunity to speak and good luck to you.
L2	OPERATOR: Thank you, Larry. And moving on to
L3	our next caller in the queue. We have Chelsea Marshall
L4	from Early Bird Exotic Bird Shelter. Chelsea, please go
L5	ahead. Your line is unmuted.
L6	MS. MARSHALL: Hi there, thank you for the
L7	opportunity to speak. So, I run Early Bird Exotic Bird
L8	Shelter in Michigan and I've only been running this rescue
L9	now for five months. So, I'm very new to all of this. So,
20	this is my first opportunity to kind of dabble in something
21	that can create change for birds, which is very crazy
22	(phonetic).
23	So I don't have decades of experience that I can
24	use to, you know, form my opinion, but I will say is just

in the last five months, I have seen numerous birds come

through my rescue that have come from breeders that had
done things incorrectly and have aspirated the babies and
then, it's up to the rescue to try to fix them or to
euthanize them. I've seen numerous birds come in where
people bought it and didn't know what the heck they were
getting into and so they have to give it away to the

rescue.

And I have seen a lack of regulation for the rescue. When I decided to open it up, there were no guidelines. There were no standards. There was nothing telling me the correct way to form a rescue and so it's all up to whatever the heck I wanted to do, which I think is also a very dangerous thing. I believe that if you are a Federal 501 C rescue, I believe that there should be regulations on how things are done and how birds are vetted and, you know, all of that kind of stuff.

So like I said, I don't have a whole ton of experience yet, which is why I'm excited to be on this call and to hear from people who have been in, you know, aviculture longer than I have been. But what I will say is that in the short five months that I've been in on rescue, I have seen more heartbreak than I would have expected to see and I believe that having some standards and some regulation for breeders and pet stores and for rescues and those kinds of things, could potentially help birds along

- 1 the way. So, thank you.
- OPERATOR: Thank you, Chelsea. And the next
- 3 speaker we have in the queue is Genevieve Wall. Genevieve,
- 4 if you are on the call, could you please dial #2.
- 5 All right. And the next speaker in the queue is
- 6 Anthony Pilny. Anthony, if you are on the call, please
- 7 dial #2.
- 8 And the next speaker in the queue is Patricia
- 9 Latas. Patricia, if you are on the call, please dial #2.
- 10 And the next speaker on the call is Adrianne Mock
- 11 from American Federation of Aviculture. Adrianne, please
- 12 go ahead. Your line is unmuted.
- MS. MOCK: Hello, I'm Adrianne Mock. I'm the
- 14 Legislative Vice President for the American Federation of
- 15 Aviculture.
- People have been keeping birds in the United
- 17 States since the 17th Century, but it wasn't until the 1920s
- 18 that the first avicultural organization was formed, the
- 19 Avicultural Society of America.
- 20 In 1974, the American Federation of Aviculture
- 21 was founded to protect exotic bird owners from the USDA
- response to an Exotic Newcastle Disease outbreak,
- 23 mistakenly attributed to exotic birds, turned out to be
- 24 from poultry brought over the border illegally. A court
- order was obtained to stop the massive indiscriminate

- 1 euthanizing of birds in California by the USDA teams.
- 2 These birds were not in contact with poultry and they're
- 3 not contaminated.
- In the nearly 50 years since then, the American
- 5 Federation of Aviculture along with other avicultural
- 6 groups, clubs and organizations, have made immense advances
- 7 in education for pet and companion birds' owners, breeders,
- 8 educators and others. These include housing, caring for
- 9 and raising birds at different life stages, including
- 10 senior birds. Many of whom stay with their owners, even
- 11 though they may no longer be breeding. This is the norm
- 12 and not the exception.
- 13 Additionally, the AFA has contributed many
- thousands of dollars over periods of years to avian
- 15 research and conservation projects, mostly donated by bird
- 16 breeders and pet bird owners.
- 17 It's important to recognize that many of the
- 18 organizations pushing these regulatory process here do not
- 19 have the actual welfare of birds in mind, but are working
- 20 from an extraneous agenda to make keeping, breeding and
- 21 handling birds so complex, onerous and difficult that it
- 22 cannot be done properly.
- 23 Many species around are still viable because of
- 24 aviculture not in spite of it, opening the potential for
- reintroduction into their original habitats, if and when

1	these are viable again. Information obtained from
2	aviculture has been invaluable to conservation of birds in
3	the wild, the fawn (phonetic) macaw, scarlet macaws, blue
4	billed macaws, the Puerto Rican parrot and many others.
5	There around 10,000 species of birds, from tiny
6	finches, from soft bills to parrots to raptors to
7	waterfowl, pheasants and related species and many more.
8	Some of these have very specific requirements. And while a
9	very few may be grouped together, even among similar orders
10	and families, there may be a wide variation of
11	requirements. These will require separate standards and
12	regulations for each genus and species under consideration.
13	General requirements for nutritious food, based
14	on the development and breeding status of birds,
15	availability of fresh water, enrichment and perching for
16	that species and its developmental status are the only
17	general regulations that will be appropriate. Adult
18	healthy birds of any species are going to have different
19	requirements than hatchlings, fledglings, handicapped or
20	geriatric birds.
21	We've been told several times that certain
22	organizations have witnessed extraordinary acts of cruelty,
23	abuse and lack of care. No matter how much you regulate,
24	if this is what you're looking for, you're going to find
25	it. We do not dispute that they have seen this, but these

1	are extreme, and rare and we must remember that these
2	veterinarians and rescues generally see the worst of the
3	worst.
4	The vast majority of birds including parrots are
5	very well cared for, well treated and very much loved from
6	hatching to geriatric ages. I have visited large and small
7	facilities in several states designed in a variety of ways.
8	There are no cookie cutter, one size fits all facilities.
9	Aviculture has a basic plan. The model
10	aviculture program, which was found by aviculturists and
11	avian veterinarians for inspection of aviary facilities,
12	focusing on the prevention of disease and promotion of
13	avian welfare with the best interests of the birds in mind.
14	That (chimes) was designed by those who are highly
15	experienced in a variety of species so that the interest of
16	the birds be met.
17	Regulations designed by those without such a
18	background can be unwittingly extremely harmful to birds.
19	The IATA has a full set of regulations for transport. No

As for human interaction, most birds bred not for research are bred as pets and companion birds and human interaction is vital to their successful lives in our homes. Thank you very much.

-

need to reinvent the wheel here.

20

25 OPERATOR: Thank you, Adrianne. And the next

- 1 speaker in the queue is Kit Lacy from Cascades Raptor
- 2 Center. Kit, please go ahead. Your line is unmuted.
- 3 MS. LACY: Hi, thanks for allowing me to speak.
- 4 My name is Kit Lacy. I'm from the Cascades Raptor Center.
- 5 Today, I would just like to also mention an
- 6 organization that I am on the board of directors for, the
- 7 International Association of Avian Trainers and Educators.
- 8 For nearly 30 years, this organization has strived to
- 9 achieve the highest standards of training and care of
- 10 avians in human care, used primarily in educational
- 11 settings.
- 12 Also, the organization has mission statements,
- 13 codes of ethics and do very welcome in any kind of review
- or assistance that this process might need. So, I just
- 15 wanted to mention this organization and I'm finished, and I
- 16 cede the rest of my time.
- 17 OPERATOR: Thank you, Kit. And moving forward,
- 18 Lori Fernandez, if you are on the line, please dial #2.
- 19 All right. Moving on to the next speaker. We
- 20 have Ingrid Taylor from PETA. Ingrid, please go ahead.
- 21 Your line is unmuted.
- 22 DR. TAYLOR: Thank you for the opportunity to
- 23 speak. My name is Ingrid Taylor and I'm a veterinarian
- 24 with People for the Ethical Treatment of Animals in the
- 25 Laboratory Investigations Department.

1	I wanted to first express concern that through
2	the questions presented by the USDA for these listening
3	sessions, involve possible exceptions to the law. Congress
4	had made it clear through the Animal Welfare Act that all
5	birds, except those bred for research, are intended to be
б	covered by the law. Any attempt to further exempt
7	categories of birds not only circumvents Congress's
8	mandate, but also undermines the spirit of the law, which
9	is to enhance the welfare of birds in captivity.
10	The sentience and advanced cognitive abilities of
11	birds are well established in scientific literature and
12	there is no scientific or ethical justification for
13	excluding certain groups or categories of birds. The vast
14	diversity of species, habitat and dietary needs and
15	enrichment requirements of birds is no reason to exclude
16	certain groups from very basic welfare requirements.
17	In addition to providing basic needs, such as
18	proper diet, clean water and appropriately sized
19	enclosures, birds also need species specific enrichment
20	opportunities and appropriate social grouping. While there
21	is no generalized approach to bird species, the USDA should
22	use the assistance of avian experts and veterinarians to
23	produce ethologically appropriate standards.
24	For birds who fall under federal regulations,
25	such as the Migratory Bird Treaty Act, the primary purpose

1	of the enforcement of this act is not to ensure captive
2	bird welfare, but rather to safeguard conservation efforts.
3	As such, birds who fall under this act still need a
4	regulatory body to monitor and enforce basic welfare
5	standards and must not be excluded from USDA oversight.
6	I want to raise a particular concern about birds
7	who are captured from the wild and used in laboratory
8	experiments. These birds experience significant suffering,
9	distress and physiological derangements due to the negative
LO	effects of captivity and laboratory confinement.
L1	Some species of birds who are commonly used in
L2	experiments, such as sparrows and starlings, are excluded
L3	from even state and local anticruelty laws and often have
L4	no protection or oversight regarding their welfare. In
L5	ongoing and past experiments, wild caught birds are
L6	subjected to invasive surgeries, adrenal ablation and
L7	deliberately distressing situations, such as intruders
L8	rattling their cages or restraining them to induce fear and
L9	stress.
20	Regulations limiting the number of invasive
21	procedures, the duration of captivity and the frequency of
22	contact and handling are needed for wild caught birds in

appropriate for the bird species.

Humane euthanasia methods and comprehensive

laboratories. Social housing must be required if

23

24

- analgesia for all painful and invasive procedures should
- 2 mandated. Carbon Dioxide gassings, blunt force trauma,
- 3 thoracic compression and penetrating blows should not be
- 4 permitted as methods of euthanasia.
- 5 All experiments must be carried out under a
- 6 comprehensive veterinary care plan with assessment of pain
- 7 and distress, rescue analgesia and humane endpoints clearly
- 8 identified. The USDA should require clear and consistent
- 9 documentation of veterinary care and enrichment programs
- 10 provided to birds. Thank you.
- 11 OPERATOR: Thank you, Ingrid. And moving on to
- our next speaker. Kerri Cooper-Bailey, if you are on the
- call, please dial #2.
- 14 All right. And our next speaker will be John
- 15 Miles from Great Western Budgerigar Society. John, please
- 16 go ahead. Your line is unmuted. John, please go ahead.
- 17 Your line is unmuted.
- 18 MR. MILES: Thank you. I just lost the call
- 19 completely. I had to sign back on. Can you hear me now?
- 20 OPERATOR: We can hear you.
- MR. MILES: Hello, hello?
- OPERATOR: Yes, we can hear you, John. Please go
- ahead.
- 24 MR. MILES: Thank you. I am currently the
- 25 President of two local associations in Southern California

- and we raise and exhibit budgerigars, which a lot of people
- 2 mistakenly call parakeets. But we've bred and raised these
- 3 birds for years and I think that any regulation by the
- 4 United States Government would kill the hobby for many,
- 5 many people.
- 6 There's thousands of breeders and exhibitors all
- over the United States and up until Corona virus, we had
- 8 shows all over the United States. And many, many people
- 9 enjoy it. I have been enjoyed it for over 40 years. And I
- just wanted to put my 2 cents in. I don't think there
- ought to be any regulation of small birds. Thank you.
- 12 OPERATOR: Thank you, John. Moving on to the
- 13 next caller. Robert Mullen, if you are on the call and
- would like to speak, please dial #2.
- 15 All right. Next speaker Gregory Lawson, if you
- are on the call, please dial #2.
- 17 All right. Moving on. Mary Powell-McConnel, if
- 18 you are on the call and would like to speak, please dial
- 19 #2.
- 20 Peggy Armstrong, if you are on the call and would
- 21 like to speak, please dial #2.
- 22 Beau Parks, if you are on the call and would like
- to speak, please dial #2.
- 24 Anita Yeattes, I do see her on the call. Anita
- 25 is from the Falconry Experience. Anita, your line is

- 1 unmuted. Please go ahead.
- 2 Anita, please go ahead.
- 3 You may be muted on your end. We are unable to
- 4 hear you.
- 5 (No audible response.)
- 6 All right, moving forward. Logan Jimenez, if you
- 7 are on the call and would like to speak, please dial #2.
- Janice Boyd, if you'd like to speak, please dial
- 9 #2.
- 10 Katie Hendricks, if you are on the call and would
- 11 like to speak, please dial #2.
- 12 Brandi Clark, if you are on the call and would
- like to speak, please dial #2.
- 14 Rick Hare, if you are on the call and would like
- to speak, please dial #2.
- 16 Ian Shelley from Maryland Zoo in Baltimore.
- 17 Please go ahead. Your line is unmuted. Ian, please go
- 18 ahead.
- 19 MR. SHELLEY: No comment at this time.
- 20 OPERATOR: Okay. Thank you, Ian. And moving
- 21 forward. Shawnee Riplog-Peterson from Arizona-Senora
- 22 Desert Museum. Your line is unmuted. Please go ahead.
- 23 Shawnee, we are unable to hear you. Please
- confirm that you're not muted on your end.
- 25 (No audible response.)

1	All right. Moving forward. Paula Ashfield, if
2	you are on the line and would like to speak, please dial
3	#2.
4	Lorin Lindner, if you are on the line and would
5	like to speak, please dial #2. All right, Lorin Lindner
6	from Association for Parrots, CARE, your line is unmuted.
7	Please go ahead.
8	DR. LINDNER: My name is Dr. Loren Lindner. I
9	have expertise in animal and human behavior and have
10	operated a parrot sanctuary for 23 years.
11	My position is that there should be no
12	exemptions. No exceptions whatsoever to any bird needing
13	to be protected. All birds need to be protected. It's
14	uncanny to imagine that any animal wouldn't need some
15	protection of their welfare.
16	With the passage of laws prohibiting the
17	importation of many species of birds a few decades ago,
18	most of the 20 to 30 or maybe even 40 million birds that
19	currently live in people's homes in this country come from
20	breeding operations. I've been to many breeding
21	establishments throughout the country, as well as many
22	other sanctuaries. Although, I do not speak for all
23	sanctuaries, I'm in touch with many of them and they are
24	overflowing with birds that come from failed placements in

25

people's homes.

I get calls every day from people needing to give up their birds. They had no idea what they were getting They had no idea that there could be problems with allergies, with screaming, with neighbors, with aggression. They were not told what to expect. They are really unaware of the needs of these birds. Their social needs. Their emotional needs. I have seen many un-weaned birds sold to people completely unaware of how to wean a young bird.

I've seen birds who have died or have been severely injured by having their crops burned by well-intentioned people who were given no instructions on how to care for their new pet. I've been to pet stores where lorikeets, which are nectar feeders are sold with a bag of bird seed. There are more incidents than I care to count.

It's unreasonable to assume that we would need to recreate what is in the wild for every species, but we do need to look at basic biological needs that need to be met that birds need to be able to survive the stress of living in an unfamiliar environment, even just, even birds that are in captivity are just several generations away from being wild and their wild nature is still are apparent within them. Their wild parrot culture and behavior is mirrored inside the head of every parrot in captivity.

Dr. Gay Bradshaw has talked about how early attachment relationships and social interactions shape the

- 1 bird's brain and how self-regulatory structures inside the
- 2 brain. The brain governs stress reactivity and chronic
- 3 stress causes significant disruptions to bird's social
- 4 behaviors and to their behavior and can create
- 5 physiological disorders.
- 6 We need to be able to meet their needs by
- 7 allowing them to fly, by allowing them to be with breed
- 8 specifics. They need to be able to forage. At our
- 9 sanctuary, we do that simply by drilling holes in some
- 10 wooden perches and letting them pull nuts out of the holes
- or putting food throughout the cage, so that they have to
- go around looking for it, that's what birds spend most of
- their time doing, many, many species. And they need to be
- able to be free of the kinds of stressors that have been
- described by some of our other speakers (chimes).
- And I'm all, I also want to make sure that no
- 17 bird that ever ends up in a lab is also exempt. These
- 18 birds must be protected. Research protocols create so much
- 19 physiological stress that the results of research are often
- 20 invalidated, because of the amount of stress that these
- 21 birds go through from confinement and research protocols.
- 22 And I'd like to see all birds protected.
- 23 OPERATOR: Thank you, Ms. Lorin. And moving on
- 24 to our next speaker. We have Beth Rowan. Beth, your line
- is unmuted. Please go ahead.

1	MS. ROWAN: Hi, my name is Beth Rowan. I have
2	had birds in some shape, form and fashion since around
3	1986. Some of the birds that I've acquired in the late
4	80's, I still have. They are older. They may not be
5	suitable for breeding, but I'm not handing them over to
6	anyone else. I'm not relinquishing their care. I'm still
7	caring for them, even though they may be of no real value,
8	in terms of dollars, to me.
9	I love my birds. I spend a lot of time and a lot
10	of money on my birds. With regards to your specific
11	questions in your notice. I am concerned about the use of
12	classes of birds to establish performance-based standards,
13	as there can be substantial variability of the needs of
14	birds within the classes.
15	When you have groups of entities that are
16	considered similar, but there can still be differences
17	between what is needed in their care. If you become too
18	specific, then you actually can create issues in trying to
19	care for the birds that we have at the present time.
20	There also can be overlap between classes. So
21	you don't want to limit what can be done with a species of
22	birds, because some things that may seem odd in the care of
23	a bird of one species or that you might think would be
24	applicable only to one type of bird, actually can be useful
25	for other birds, too.

1 There also can be different standards that may be 2 more appropriate in different parts of the country. And you don't want to limit the care of the bird to, you don't 3 4 want to keep people from being able to care for their birds 5 in a way that's most appropriate for the area that they 6 live in. 7 With regard to the question of how do bird 8 breeders avoid interfering with nesting and breeding. 9 Routine is one way. Birds however are highly resilient and 10 adaptable, so you don't want to make it such that they are 11 upset at most anything, but yes, strangers coming into an area, anything different, people wearing caps when the 12 13 birds are not accustomed to seeing people wearing hats or caps. Painted fingernails when the birds are accustomed to 14 only seeing regular people fingernails. Odd things can set 15 16 them off. 17 But bird breeders know their birds. They know 18 how the individuals behave. They know their normal 19 responses. They know about their species. And so, any 20 introduction should not be done at times when the birds may be more sensitive to seeing those oddities or seeing 21 22 something different. When they're going to nest, when 23 they're actively laying eggs or when they're on eggs. 24 they're preparing to go to nest or sometimes when they're under medical treatment. You don't need the additional 25

stress of new things that would bring in changes that the birds would see.

There are ways to deal with that and perhaps remote monitoring would be helpful, but that's additional costs and additional time that, especially given the current conditions with the pandemic. People are going to be experiencing financial hardship and the last thing we want to do is bring even more hardship to them by bringing (chimes) in regulations that require more expenditures in taking care of the animal.

I do believe there should be exemptions for smaller birds or for smaller groups of birds or some of the birds that are used (chimes) in schools (phonetic) and trying to regulate every bird out there is going to be a nightmare. It's going to create an extreme financial hardship, not only on the bird owners, but also on the Federal Government. And realizing that, again, we're going through a pandemic and a time when there will be additional stresses on budgets. This is not a time to be adding in extensive regulations. Thank you.

OPERATOR: Thank you, Beth. And moving on to our next speaker. We have Lewis Waskey from the Organization of Professional Aviculturists. Lewis, if you're on the line. It looks like you might have just dropped off.

25 Please dial #2. All right, Lewis. Your line is unmuted.

- 1 Please go ahead.
- 2 MR. WASKEY: Yes, I'm Lewis Waskey from the
- 3 Organization of Professional Aviculturists. I'd like to
- 4 bring in a few points.
- 5 We're getting a lot of groups that are asking
- 6 that there be no exclusions. I don't see how that could be
- 7 when we have over 20 million birds in the U.S. that are
- 8 kept in aviculture and kept in pet homes. There's got to
- 9 be some kind of exclusion, you know, somebody that raises
- one clutch of babies a year. It's not practical to
- 11 regulate them and they need to be excluded.
- 12 Also, a lot of these groups that are making
- comments, organizations and all, they are totally against
- animals being in our lives, birds of any kind, any other
- animal and I think if they are, don't think that we ought
- to be able to keep birds as pets and companions and all,
- that needs to be considered when they submit comments that
- 18 we're asking for advice from organizations that don't
- 19 support conservation and aviculture of birds in the U.S..
- 20 And we really need to look at these, you know,
- 21 who's going to be inspected, who's not going to be
- inspected and most states, they've got, there are lots of
- 23 guidelines and inspections and all for rescues, for
- 24 sanctuaries, for pet stores. And some states, even for
- 25 breeders of any type of animal and so all this needs to be

- 1 taken into consideration.
- 2 The gentleman who spoke from the budgerigar's
- 3 groups in California, mentioned that there are a lot of
- 4 people that this is just a hobby and a passion and, you
- 5 know, that's, they should be excluded. Falconers should be
- 6 excluded. There are some people that just have a couple
- 7 birds that they may hunt with or do educational programs
- 8 with and they already have state and federal inspections
- 9 and permits and licenses they have to adhere to. I
- 10 appreciate your time and again, this is Lewis Waskey with
- 11 the Organization of Professional Aviculturists. Thank you.
- 12 OPERATOR: Thank you, Lewis. And the next
- speaker we have in the queue is Ginny Heptig from Treasure
- 14 Coast Exotic Bird Club. Ginny, please go ahead. Your line
- is unmuted.
- MS. HEPTIG: Thank you. Good evening, everyone.
- 17 I am from Treasure Coast Exotic Bird Club of Florida. I am
- 18 also a past President of the Exotic Bird Club of Florida in
- 19 Brevard County. And I am also a state coordinator for
- 20 American Federation of Aviculture.
- 21 I've been dedicated to birds since 1994. I have
- 22 grown, I was a pet owner. I still am a pet owner. I have
- 23 had a few pairs of birds that bred and as many people may
- have heard that at times, birds are just like potato chips,
- 25 you can't have just one.

1	Now, but not having just one has to be with good
2	reason and capability of the person having the birds. Just
3	because it's fun and they think they're going to make money
4	breeding, is not the case. As someone has said earlier,
5	she's got a pair of Hyacinths and you get a couple of
6	babies out of the pair, you're doing good for the year.
7	You got your feed paid for. That's all about you get from
8	breeding a pair of birds, is their keep, by your labor and
9	food in their belly. And sometimes birds eat a lot better
10	than people, because of all the wonderful produce that we
11	feed them, especially with all these new raw diets going
12	out there.
13	Now, I'm going to go down my laundry list here
14	that I went through. Debi Goodrich brought up great
15	information from the Flight Club Foundation about
16	education. Education is so needed. Clubs all have that,
17	or other associations and affiliations have the word in
18	their mission to educate. Why is that not being done, that
19	there are so many animals going to rescues and sanctuaries.
20	Sanctuaries, to me, should be for deceased people
21	that did not designate in their will where their birds will
22	go. That is a sanctuary. Birds are used I think are all
23	for the almighty dollar especially, our lovely HSUS, that
24	does all those ads on television that make me sick to my
25	stomach. They show everything bad and nothing good, which

- brings me to Dr. Clubb's statements regarding the visualization of the health of a bird.
- sickness, because if they show any weakness in the wild, they will be picked off. So, they struggle with every ounce in their body, like our soldiers in war, to stay

A bird has every intention of hiding that

- 7 alive until they can't anymore. And then, when you start
- 8 seeing unclear eyes and drooped wings and not standing
- 9 erectly, they are showing they are ill. Otherwise, they
- 10 look like a perfectly healthy bird, because they have to.
- 11 Going down, there was Apryl talking about her
- 12 hybrid. The harlequin, not harlequin, but the macaws that
- she's got a hybrid now. They are a hybrid. They are not a
- 14 new species. It is the same thing as if you were talking
- about a dog that, two different ones bred that are mutts.
- And regulations, I would like to know if with
- 17 states having Wildlife, Game and Fish legislating things
- 18 with sales and exhibition, does U.S. and APHIS going to
- 19 view some of those guidelines to make their guidelines?
- 20 Because they should be uniform. USDA has to talk to the
- 21 state (chimes) Fish and Wildlife for parameters. Thank
- 22 you.

- OPERATOR: Thank you, Ginny. And the next
- 24 speaker we have in the queue is Emily Lambert from AOEDL.
- 25 Emily, please go ahead. Your line is unmuted.

1	(No audible response.)
2	All right. And it does seem that Emily has
3	lowered her hand. The next speaker that we have here to
4	join on the line is Fran Anderson. Fran, if you are on the
5	line and would like to speak, please dial #2.
6	All right. Moving forward, the next speaker that
7	we have in the queue is Peter Stavrianoudakis from Americar
8	Falconry Conservancy. Peter, please go ahead. Your line
9	is unmuted.
10	MR. STAVRIANOUDAKIS: Hello, my name is Peter
11	Stavrianoudakis. I'm the President of the American
12	Falconry Conservancy. It's a long-established nationwide
13	falconry organization and I'm here to request of you to
14	exempt all raptors. Falconry birds are protected by and
15	through the Migratory Bird Treaty Act. That is an act of
16	congress created this, signed by multiple nations, to
17	protect certain species, almost all of which in the
18	falconry community, are raptors.
19	We are heavily regulated through the United
20	States Fish and Wildlife Service, a federal agency, who has
21	mandated that those regulations is promulgated down to the
22	states and their own form of regulations. We have an
23	initial inspection. We have tests we have to take. We
24	have sponsorships and mentorships that have to be met to
25	become falconers.

1	Our birds are our property. We own them. We
2	work with them. They become part of our lives. Falconry
3	is a lifestyle, not a hobby and not something you can put
4	away at will. The issue of having dual regulations and
5	dual masters is unnecessary. It also violates the concept
6	of the State Reduction (phonetic) Act. Also, for those
7	falconers that breed birds, they're breeding seasons are so
8	fragile that an unannounced inspection or inspection of any
9	kind during that could eliminate the health of potential
10	chicks, damage eggs and damage breeding pairs. These
11	breeding pairs who also are the reason why we have falcons
12	left in our country, because falconers donated their
13	breeding pairs. Putting unnecessary regulations back on
14	them, would curtail people breeding falcons again.
15	And more importantly, unannounced inspections,
16	that's a search. It's a search without a warrant. It
17	violates the $4^{^{\mathrm{th}}}$ Amendment right of every person in the
18	United States. You can't enter into people's homes or
19	their curtilage without a warrant. The idea of I'm going
20	to search you to see if you broke a rule versus you've
21	broken a rule and now, we're going to gather evidence for
22	it with a search warrant. It is unconstitutional.
23	The concept of having a permit, a requirement for
24	a permit to give up one of your first basic 10 Amendment
25	rights is ludicrous. You can be a drug dealer and have a

1	riaht	to	а	warrant,	but	if	you	have	а	parrot,	vou	can't	?

- No, no. You're suggesting that in order to protect birds
- 3 that we, as humans, and citizens give up our constitutional
- 4 rights to have the love of a bird in our home.
- 5 And American Falconry Conservancy carries many
- 6 members, not just in the United States, but internationally
- 7 as well. We have fought for the rights of falconers and
- 8 now, we're fighting for the rights of all bird owners. The
- 9 government has no right to come into your home. You're a
- 10 little backyard breeder with a couple of pairs of birds
- 11 that you love and enjoy seeing bring eggs and babies and
- 12 enjoy their lives. The government has no business in your
- home (chimes) and your yard. Is that my four minutes or is
- 14 that the signal? Thank you.
- 15 OPERATOR: Thank you, Peter. And moving on to
- the next speaker. We have Nancy Blaney from the Animal
- 17 Welfare Institute. Nancy, please go ahead. Your line is
- 18 unmuted.
- 19 MS. BLANEY: Thank you. This is Nancy Blaney
- 20 from the Animal Welfare Institute. And I have listened to
- 21 all of the listening sessions and there are two main points
- that have been made by those who are arguing against any
- 23 regulations that I think really need to have attention
- 24 called to them.
- One is that there should be exemptions, numerous

exemptions for different species for different reasons and there should be no double standard under the Animal Welfare Act for the animals that are covered. Just because birds might be covered or not covered by some other regulatory regime, whether it's state or federal, that does not matter. That does not mean that they don't deserve the additional and different protections that are offered under the Animal Welfare Act.

Other animals that are covered by the Animal Welfare Act are also covered by other federal and state laws, whether it's dog breeders that are covered by state regulation, whether it's animals in zoos that are also covered by the Endangered Species Act. That does not mean that they are not entitled and require coverage by the Animal Welfare Act.

And the other is, oh, there's only a couple of birds. Somebody who's only breeding a few clutches, etcetera, etcetera, we hardly have any. That is why the de minimis rule was set up. In fact, that's one of the reasons USDA has dragged its feet for so long on finally getting around to the bird regulations was waiting for de minimis, waiting for de minimis. Well, now that you have it, it has to be applied equally and without, again without a double standard in this case. So, there's already a mechanism set up for taking care of that.

1	So I think that the, arguments that are being
2	made for making these exemptions are very specious and
3	again, the law requires that all animals be treated alike
4	and that includes birds being covered, regardless of
5	protections or coverage under other laws. Thank you.
6	OPERATOR: Thank you, Nancy. Moving onto the
7	next speaker. We are going to pass Debbie Goodrich, as she
8	has already spoken earlier in the call. So, we're going to
9	go straight to Steven Duncan from Avian Resources, National
10	Avian Welfare Alliance. Steven, please go ahead. Your
11	line is unmuted.
12	MR. DUNCAN: Hi, this is Steve Duncan. The
13	lawsuits that are now forcing the USDA to regulate birds
14	under the Animal Welfare Act were brough by organizations
15	that ultimately opposed to keeping birds in captivity.
16	These groups claim to care about the welfare of birds
17	but bringing birds under regulation will not affect the
18	majority of those who keep birds in inadequate conditions.
19	Mainly, people who hoard and neglect birds instead of
20	selling them or placing them in better homes.
21	The USDA and Animal Welfare Act are being abused
22	to make it more difficult for aviculturists and to make our
23	information public, so we can be targeted further by these
24	groups. This is not the spirit nor the intent of the
25	Animal Welfare Act.

1 The USDA must take this into account, now that it 2 is being legally forced by these groups to develop It is impossible to create engineering 3 regulations. standards appropriate for avian diversity and the many 4 5 unique avian behaviors. For example, hornbills seal 6 themselves inside very small nesting cavities for months 7 with very little room to move about. This is completely natural. Meeting minimum standards of care should not be 8 9 determined by specifics, such as enclosure dimensions, but 10 should be evidenced purely by performance standards, the 11 presence of healthy birds and of facility. 12 Birds are notoriously sensitive to unusual 13 occurrences and unfamiliar people entering their environment. Aviculturists are very careful to maintain 14 routine activity around their aviaries. Inspections may 15 16 not be feasible or safe in many cases. To ignore this fact 17 would be to put birds at risk of death or injury, which is 18 counter to the goals of the Animal Welfare Act. 19 Retail sales of birds should remain exempt, but 20 exemptions must go beyond that. Most aviculturists pursue 21 the craft as a hobby. These hobbyists often sell offspring to dealers, which is considered wholesale trade. 22 inexpensive birds, the number sold would often surpass 23 24 existing de minimis levels even though the total dollars would be minimal. Likewise, some hobby breeders of 25

1	expensive birds may sell one offspring for more than
2	\$10,000 thus far exceeding the de minimis dollar amount
3	with just one sale.

The USDA should not be in the business of inspecting every garden aviary or hobbyist. This would unnecessarily divert USDA resources from the responsibility it already has to currently licensed facilities.

The Animal Welfare Act is intended to establish minimum standards of care for the animals in the pet trade and exhibition and transportation. Aviculture goes far beyond the pet trade. Birds, such as raptors, dracle's (phonetic), hornbills, pheasants and waterfowl, are largely kept by individuals working to preserve their numbers, since most cannot be imported and some also have dwindling populations in the wild. There has been no demonstrable need to regulate such facilities.

Sadly, many of these already rare birds' species are experiencing population declines in the U.S. due to the increasingly difficult (chimes) regulatory environment at local and state levels, as well as challenges in shipping birds to other aviculturists to manage limited bloodlines.

Animal Welfare Act regulations should not add to the burden already strangling the efforts of private aviculturists to preserve these rare and often endangered birds. I'm involved with ASA, the Avicultural Society of

- America, the Organization of Professional Aviculturists
 (chimes) AFA and the National Avian Welfare.
- OPERATOR: Thank you, Steve. That is our last speaker that's on the queue at this time. If you would like to make a public comment that's not on the queue,
- 6 please dial #2 on your telephone keypad.

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- 7 Caller, your line is unmuted. Please go ahead 8 and state your name and comments.
- 9 MR. ROBINSON: Hi, this is Clyde Robinson, I'm
 10 owner of Avian Empire. I just wanted to touch on some
 11 stuff that's been brought up in some of the past comments.
- So. I'm going to get started. Again, I
 specialize in wild waterfowl, but this may pertain mostly
 to wild waterfowl, but it applies to other birds as well.
 - As previously indicated, many bird species are currently under some form of government regulation. More unnecessary regulation may lead to financial hardship and the disappearance of many rare species. Therefore, exemptions should be considered.

While there are many, while there are some examples of abuse or neglect in bird exhibits as previously stated, the definitions of neglect need to be clearly defined, as current interpretations are often subjective and arise from misaligned anthropocentric views and emotions. For example, although visibly ugly a waterfowls'

- pond may be aesthetically unappealing to the human eye, rarely do they lead to heath issues in waterfowl.
- Typically, waterfowl are free to perform natural behaviors in aviary situation. Waterfowl as well as many other captive specimens are in essence provided a near fundamental niche and are not presented with the same challenges as wild counterparts.

Many birds today in aviculture, the exhibits in aviaries contain captive bred wild birds. These birds are frequently imprinted or have adapted and have developed neutral and often strong bonds with the humans. Therefore, there's no reason to exclude public contact with birds in any exhibit situation.

The U.S. Fish and Wildlife Service requires migratory waterfowl be marked in various manners, which may include something of the hind tail or pinioning typically done in early age before full calcification of the bone and development of the nerves.

Although our facility shies away from leg bands, since they tend to break birds' legs on occasion and cause other injuries, we typically use wing bands. And our facility does not pinion birds, but there's circumstances where pinioning plays an important role. For instance, pinioning is often used in enclosures for larger birds to reduce the possibility of plucked birds flying into the

1	side	of	an	enclosure,	which	could	result	in	an	injury	or
2	even	dea	ath.								

Additionally, any birds kept in an open pond
should be pinioned in order to prevent escapees from
establishing feral or evasive populations or spreading
disease to local populations if there's a disease in the
flock.

Since waterfowl undergo a period of flightlessness every year, pinioning has minimal or no effect on the physical or emotional wellbeing of the birds. The need for wild caught birds used for research needs to be evaluated on a case by case basis.

The U.S. Fish and Wildlife Service reviews all applications for the collection of North American birds for any research purpose. U.S. Fish and Wildlife Service and National Poultry Improvement Plan requires record keeping for waterfowl keepers, as well as many other bird species.

Clearly, our captive specimens are wild by nature, but they are domestic by nurture. Many captive birds have developed special bonds or mutual relationships with human caretakers.

Lastly, several species, not to mention those which mutations are bred from, have undergone clear instances of selection, not natural selection, but artificial selection, which has resulted in circumstances

- of higher incubation success rates, increased egg
- 2 production (chimes) etcetera. All creates this domestic
- 3 versus wild.
- 4 Lastly, one third of all waterfowl species are
- 5 threatened or endangered. Additional regulations will
- 6 hamper many conservation initiatives which will result in
- 7 less numbers and possible future extinctions and that goes
- 8 for a lot of other different groups of birds as well.
- 9 Thank you for the opportunity to speak.
- 10 OPERATOR: All right. Moving forward, next
- 11 caller, your line is unmuted. Please go ahead and state
- 12 your name and comments.
- MS. TRAVIS: Yes, my name is Nancy Travis. I'm
- 14 from Miami-Dade County, Florida. I've had birds since the
- 15 1950's.
- And for 40 years, I have tried to change
- legislation to protect parrots sold. And that means, like,
- 18 the flea markets, you know, and we have birds that fly free
- 19 in Miami. They are from the import station, the offspring
- 20 of the import stations escapees or whatnot. And they are
- 21 shot down with net guns. Their feet break and if they
- 22 survive that, they are sold to unscrupulous pet shops that
- shove them in little cages, stuff macaws together, no food,
- 24 no water, in intense heat and its egregious treatment.
- It doesn't take an avian specialist or a

- 1 veterinarian to see this is cruel. And yet, you go to Fish
- and Wildlife Commission and it's, they do nothing, because
- 3 they say get us laws. You know, all birds should be
- 4 protected. But our native birds basically have protection.
- 5 But what about birds from other countries that were ripped
- 6 out of their environment? And they come here, and they
- 7 have no protection whatsoever. And that's wrong, because
- 8 there are a lot of backyard breeders here. There are flea
- 9 markets that, it's just intense the cruelty. And I believe
- that anyone, retail, selling birds, should be regulated.
- 11 Thank you.
- 12 OPERATOR: Thank you, Nancy. Next caller in the
- queue, your line is unmuted. Please go ahead and state
- 14 your name and comments.
- 15 MS. HEPTIG: Yes, I was able to sneak on again.
- 16 This is Ginny Heptig from Treasure Coast Exotic Bird Club.
- 17 I'll be very brief, because I did get my time before.
- 18 I got away with my passion to neglect to speak of
- 19 the numerous colonies of birds that are coming up across
- 20 the country. I got educated at a beautiful expo out in
- 21 Seattle, given by the Flight Club Foundation. And Danny
- 22 Sigmond (phonetic) had mentioned about all the parrots that
- are now colonizing in the states, because I was under the
- impression there weren't that many, except for the
- 25 Telegraph Hill amazons and the Blue Crown Conures and the

- 1 Quakers here in Florida and now the Quakers are spreading
- 2 up in New York and I hear their getting over near the Great
- 3 Lakes.
- 4 We are going to need some regulations on
- 5 protecting our wild parrots. Florida Power and Light come
- 6 across the power -- the Quakers build their nests, as
- 7 everybody knows, they make apartments, they don't make a
- 8 nest. They have a front room and then, they have the
- 9 nursery in the back where the nest is, where they actually
- 10 hatch.
- 11 And the power workers have to tear down the nests
- 12 and make no regard most of the time, if there are live
- animal babies inside when they throw it or use a stick to
- 14 knock it out or that they just snatch them up and then,
- thank goodness one group brought a bunch of babies to a
- 16 rescue not too long ago and she was able to finish rearing
- the birds to fledgling and then they were adopted out. So,
- 18 thank goodness for that, but that's one case that I heard
- of, in many cases that it's just too late.
- So, we do need some kind of watch out for what's
- 21 going on. I hate the smuggling where Nancy just mentioned.
- 22 That's the only way they're getting birds in, because
- 23 Society's got the finger on the rest of it. So, we've got
- 24 to get rid of those smugglers and we're going to have the
- same situation here, if we're not careful.

And the breeders at home are most of the time helping the conservation of the progression of keeping birds becoming extinct, because that is becoming more of a problem with these smugglers and whatnot out in the wild than it is having your backyard breeder so to speak here, because if it wasn't for breeders that were able to intermingle their stock with other people with the same type of stock, to keep the breed clean and clear as it should be in the outline of the species.

We're going to have hybrids like crazy. I'm not against them, I owned one. But a hybrid is a hybrid, and a purebred is a purebred and that's what we're trying to conserve right now, because some places just can't. The Puerto Rican parrot has been tested and tested these last number of years with all the hurricanes, how much more can they take.

I mean, the two men down there in their places are working to the bone trying to get these birds to be able to have babies to release back out in the wild and they were doing well (chimes) until Maria. So again, thank you now again for putting up with me and my passion, but as you can see, birds are very important in our lives and education, education, education clubs, get to it. AFA is having a conference this weekend. Please check it out. Thank you.

1		OPERAT	ror:	Movin	ng or	ı to	the	next	call	Ler	in	the	
2	queue.	Caller,	your	line	is ı	ınmut	ted.	Plea	ase s	go	ahea	d and	£
3	state y	our name	and	commen	nts.								

MS. MCCARTHY: Hi, my name is Eileen McCarthy, and I founded a parrot adoption program and sanctuary in 1999. I also worked at the Avian Welfare Coalition, the Association of Sanctuaries and the Global Federation of Animal Sanctuaries.

I have been working on standards for the, for the good welfare in the care of birds since 1999. We don't need to invent the wheel. The main thing that I want to say is that it is not anyone's right to share their lives with another species. It is certainly not a constitutional right. And is not protected under any laws, but it's about time that birds were protected.

I don't believe that there should be any exemptions. Welfare is not something that's diminished because your size, the size of the species is smaller or the size of the facility or how many birds are being kept. None of that makes any difference when we're talking about welfare.

What we are trying to do here and what I have worked on for years and what exists in many forms, from the model of avicultural program to the Global Federation of Animal Sanctuaries to comments submitted to USDA. There,

1	it's just because it's difficult and because each of these
2	birds are different species and they're not like dogs or
3	cats, because it's difficult is not a reason to not work on
4	this.

These birds deserve protection, and they deserve protection from even the USDA, who has notoriously gone and gassed Quaker parrots who are living in free flying populations in the United States. Granted, they are exotic animals, but they deserve protections. I don't think there should be exemptions for anyone.

There's no such thing as an education animal. There's no such thing as falconry. It's all a construct of human desires. And many aviculturists, including some involved in these comments, are abusive. I have witnessed it firsthand. There are not other laws. Animal control and local and state laws do not protect birds. They have no idea what they're looking at. I've gone on many law enforcement confiscations and it's heartbreaking.

So, there are people involved in these comments who are violators of what I consider to be the best interest and the welfare of birds. The problem here, in most cases, is captivity itself. That is the problem. So, it is incumbent upon us to do the very best that we can. Although, it was always be willfully inadequate.

I want to concur with comments made by Nancy

1	Blaney, Dr. Lidner and Ingid Taylor. That absolutely there
2	should be no exemptions. We have Animal Welfare Act that
3	covers other animals, and nobody is, the government is not
4	coming into anybody's homes and telling them how to take
5	care of their pets. But we need to have the laws and the
6	regulations on the books for those cases when there is
7	egregious abuse or welfare that is detrimental to the
8	birds. This includes breeders and the birds are not nearly
9	as fragile as the breeders are making them (chimes) out to
LO	be.
L1	In my facility, we have birds laying eggs all the
L2	time, even though we didn't want to and tried to do
L3	everything we could to stop the breeding, changing the
L4	light, changing their diet. So, they're not that fragile.
L5	I would like, I appreciate the chance to make these
L6	comments, but I ask everyone to please keep in mind, we are
L7	talking about the welfare of the birds where there is no
L8	regulation and other animals (chimes) do have it. It's
L9	about time birds were regulated.
20	OPERATOR: Thank you, Eileen. And moving on to
21	the next caller. Caller, your line is unmuted. Please go
22	ahead and state your name and comments.
23	MS. FEINSTEIN: This is Daria Feinstein from
24	Miami, Florida. I'm a board member of the Bird Lovers
25	Club. But you can, please, I agree I want to focus on that

birds deserve our protection and there should be no
exceptions to the rule.

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poached.

- I'd like everybody to go to google parrots in

 peril Miami. We have a multimillion-dollar black market in

 poaching of parrots in Miami. 44 macaws were written about

 by Bill Pranty (phonetic) we're down to 11. 150 endangered

 red crown parrots have disappeared. We've had millions of,

 I mean, not millions, but many, about 100 or 200 of conures
- 10 It is a huge terrible bad business down here. 11 And the pet stores that sell them are despicable because 12 not only do they keep them in horrible vile conditions, and 13 the birds are glued. They're shot. They're, you can go to an LWRN Birds of Prey, just put in Birds of Prey South 14 Florida poaching of macaws and they show the birds being 15 16 shot with net guns. They show the birds being glued, they 17 glue around the nest area with Tagum and capture the birds. 18 The tree trimmers go ahead and take the birds. It's an 19 organized ring down here.

Just yesterday, they caught 3,000 trapped birds in Tampa and smuggled here illegally. And there's nobody to protect them. There's nobody to close down. We've been trying so hard to get this, these pet shops that deal with illegal and smuggled birds. We need to and they closed, and we can't do it. They open up, they've actually opened

- 1 up as a sanctuary. They've opened up as, they have 5,
- they're all linked into joint ventures and under different
- 3 names.
- 4 It's just, we can't shut them down, because their
- 5 exempted from the Animal Welfare Act. We call animal
- 6 control, and they say, oh, we don't deal with birds. I
- 7 call the ASPCA, we don't deal with birds. I have tried, I
- 8 was on the line today with Senator Peezo (phonetic) who is
- 9 trying to sponsor, bird sanctuaries don't protect laws do
- 10 not protect them, because it's a misdemeanor and they don't
- 11 enforce it. I've actually had, I've been seeing the wild
- 12 parrots.
- Go and see parrots in peril Miami. It's on
- 14 google. It's an eight-minute National Geographic
- documentary that shows what's happening to our wild birds
- and it's just not wild birds, it's just not parrots.
- 17 They've also had an article in Autobahn about the five, the
- 18 black market, million-dollar black market, it's a ring that
- 19 they broke up in Miami. There are just, it's just
- 20 unbelievable the stuff that goes down here.
- 21 It's trafficking. It's wildlife trafficking.
- 22 South American countries do a better job than we do in
- 23 protecting our parrots. We need this (chimes) regulation,
- 24 okay. We need this regulation to protect our birds. Okay.
- OPERATOR: Thank you, Daria. Next caller in the

- 1 queue, your line is unmuted. Please go ahead and state
- your name and comments.
- 3 MS. BROOKS: Hi, my name is Sally Brooks. I'm in
- 4 Jupiter. And I can't agree more with the previous callers.
- 5 I mean, this is outrageous. The birds have less legal
- 6 protection than almost any other animal. And they are the
- 7 most intelligent species.
- 8 I'm going to talk; I just have a couple of
- 9 points. We are hearing all these breeders and what I don't
- 10 understand is we don't care about local breeders that, you
- 11 know, have a few birds that may be taking good care of
- 12 them. I'm referring to these bird mills, just like puppy
- mills. These bird mills that are hidden in remote areas.
- 14 No one knows about them and all it takes is a \$25
- 15 application fee to get a permit. And they don't even need
- 16 to do that. If they just say that they're personal pets.
- 17 Personal pets you can have 1,000 birds that -- the whole
- 18 system is just, is just so backwards.
- 19 It's hard to fathom what goes on. These, I'm
- 20 referring to 1994, I believe, the laws (Technical
- 21 Interference) he was an importer and so-called smuggler of
- 22 birds, and no one knew about him. He didn't get an
- 23 inspection. He had over a thousand birds there and he went
- 24 missing, foul play involved, what have you. And those
- birds were sharks (phonetic) I saw the condition of those

- cages when they finally brought them into animal care and control. And the reason a lot of those birds died is
- 3 because of this red tape.
- These people that, it wasn't, it was the delivery
- 5 truck driver of the seed company that dropped the food
- down, the bags of food that weren't being picked up and he
- got, and he sounded the alarm, but it went around in
- 8 circles. First, he called the sheriff's department. They
- 9 said they don't work with birds. Their jurisdiction to
- 10 follow through with animal cruelty. Then, they suggested
- 11 he call animal control.
- 12 It went back and forth. Animal control heard the
- words parrots, birds, no it's not our job. Go to Fish and
- 14 Game. Well, Fish and Game when they finally called,
- 15 meanwhile the birds are starving and it was about 11 days
- 16 actually, before they finally got through. And the reason
- they didn't, Fish and Game said, we don't have, by law, to
- 18 go into this.
- 19 So, it went back again to the sheriff's and
- 20 somehow, they figured out it would be a misdemeanor if the
- 21 birds were starving and they got in. And what they saw was
- 22 horrible, okay? This is something that happens that nobody
- 23 knows about. Like I said, I'm not talking about these
- 24 little breeders that may be raising birds in their home or
- 25 what have you.

1	These are big bird breeders that just don't care
2	about the birds, it's all for profit. I saw the cages.
3	There's nothing in them. No perches, there was nothing.
4	They feed them low class food and that's it. There's no
5	medical treatment (chimes) the birds are in small cages and
6	that's the life of it and I'm telling you, I get upset over
7	this and I apologize, but it's very personal to me. I have
8	2 of them from the auction. And that was 26 years ago and
9	nothing's changed. And it's about time that somebody
10	starts speaking up for these birds. Thank you.
11	OPERATOR: Thank you, Sally. And moving on to
12	the next caller. Your line is unmuted. Please go ahead
13	and state your name and comments.
14	MS. MILLER: Hi, my name is Apryl Miller from
15	Legislative Rights of Parrots. I know I spoke earlier, but
16	there were some legal statements made that were not correct
17	and I really think they need corrected. I do have my law
18	degree. I have my JD (phonetic) that's the only reason I'm
19	saying this.
20	It was brought up by one of the falconers about,
21	it's a violation of our 4^{th} Amendment right of freedom from
22	being searched in the privacy of our home and that you must
23	need a search warrant. Well, actually, no you don't.
24	There are things called exigent circumstance and other
25	rules that make exemptions for not needing a search warrant

- in a home, so one.
- 2 Two, nobody in legislative for rights or anyone
- 3 I've heard in these three listening sessions is trying to
- 4 bust down your door and run into your home. What we are
- 5 all saying, those who are here for the regulations, is what
- 6 is constitutional which is the Federal Government sets the
- 7 floor of what we have as rights. The states can give us
- 8 more protection.
- 9 We are simply asking USDA as a federal agency to
- 10 set the regulations as the floor, so that other agencies in
- 11 the states, such as animal control, have a base to work off
- of and can use that and implement it or add further
- protections they believe are necessary. But I still keep
- 14 hearing people saying and so I just heard Nancy and the
- 15 person right before, I didn't hear her name, both state
- that that's not how it works. You go to the police; the
- 17 police send you to animal control. Animal control can't
- 18 help, so then they send you to Wildlife Fish and Game.
- 19 Wildlife Fish and Game, sends you back to animal control.
- This is how it is in multiple states.
- 21 Legislative for Rights of Parrots have already
- 22 set, a written set of standards that we presented to the
- 23 Nevada Senator that went to Washington D.C. because of
- 24 this. Arizona has this problem. Michigan, this is a
- 25 national problem. When it comes to smuggling, this year

1 alone, New York and Canada caught a gentleman from the 2 state of Pennsylvania smuggling across the Canadian border birds that, and he was going to drive state to New York. 3 He already has buyers lined up. We have smuggling across 4 5 the Arizona border. We have smuggling in California in the 6 southern border. We have smuggling in Louisiana. We have 7 smuggling in Florida. And I hear a lot of aviculturists 8 say, well, that's because we're, the restrictions on 9 breeding. No, it's because of the almighty dollar. 10 People are like well, if they could get a bird, 11 there's thousands of birds they could get. There's 12 thousands of birds in sanctuaries and in rescues. It's not 13 that there's not birds. People want the pretty bird, the 14 baby bird, even if they don't understand the consequences 15 and these people are making money off the innocent lives of 16 these birds, many who are wild caught, who have no 17 understanding. Who have lived in their colonies or lived 18 with their species and are suddenly uprooted, passed in the 19 worst containers you've ever seen and illegally smuggled. 20 So again, it is about the best interest and I want to compare this to a case in Michigan to bring 21 22 forward. And I want to say it was four years ago, we had an African grey that they were going to have testify in a 23 24 (chimes) murder case and they brought in experts showing the intelligence. These birds are intelligent as a four-25

- 1 year-old child. We do the best interest for children under
- 2 the law, why are we not doing the best interest for these
- 3 birds with the same intelligence. Thank you.
- 4 OPERATOR: Thank you, Apryl. And moving on to
- 5 the next caller. Caller, your line is unmuted. Please go
- 6 ahead and state your name and comments.
- 7 MS. GOODRICH: My name is Debbie Goodrich. I'm
- 8 the President of Flight Club Foundation, a 501 c 3
- 9 nonprofit organization that specializes in education
- 10 regarding anything avian, specifically specializing in
- 11 psittacines and parrots.
- I did testify earlier and wanted to add a couple
- 13 more comments on to it that were missed, mainly more so
- that I am also a professional member of the ABMA, the
- 15 American, sorry, the animal, Animal Behavior Management
- 16 Alliance and I'm also a part of IABC, which is the
- 17 International Animal Behavior Consultants and also, IAATE,
- 18 which was mentioned earlier, which is a very good
- 19 professional organization to reach standards.
- 20 And I would like to contribute any form of
- 21 standards that are possibly created under this act, should
- 22 it move forward into the standard creation, as I do agree
- 23 that there should be some form of standards, yes. But
- 24 unfortunately, due to the very varied nature of, even just
- parrots alone, much less softbills, much less horn bills

1	much less ducks, it's really hard to have a serious, solid
2	platform that we can base everything off of. And of
3	course, the different species needs and all those kinds of

4 things.

We have a fine example of another fellow professional, who had a Galah cockatoo and the bird was blind in one eye and others do, people were there, and they gave the bird enrichment. It's caused the bird to lose its other eye. So just because we think enrichment is necessary, it doesn't mean that that animal right there right then needs that kind of enrichment and it might even cause the animal to be harmed in pursuing said enrichment.

Same thing if you have the wrong kind of enclosure, either too small or too large, can again cause the animal to have injury, because solely due to the type of enclosure. So those kinds of things need to be considered when we are doing these types of summaries and definitely without fail, rescues have been totally exempted every single time in mammals and I'm tired of it. I'm tired of them being able to say, oh well rescues, can get their dogs and cats from wherever they want whereas, you know, retail has to have, like all their pedigree, everything in their background for all these puppy mills and vans and things that they're doing. And yet, in testimony this past January, there was a rescue group, it

- 1 was a dog group, that says we get our dogs from auctions.
- 2 And there's absolutely nothing that's regulating those
- auctions as to where those dogs are coming from.
- 4 So, we can clearly see a very significant bias
- 5 and it's unfortunate, because we definitely need welfare
- 6 for our animals. We all agree that the welfare is
- 7 necessary. However, we need to make sure it is on a level
- 8 playing field that everybody is regulated the same way, as
- 9 far as when it comes to the type of organization at the
- 10 very least.
- 11 Yes, I think there should be, maybe possible
- exemptions, but every single time we do, there's a loophole
- that's formed and it becomes a major problem. So that is
- 14 why it goes back to the idea that having a general platform
- of welfare, when it comes to birds, is extremely difficult
- 16 at best. And here is my quote from me, the requirement of
- 17 such a thing by the Animal Welfare Coalition is not looking
- 18 for the welfare of animals in care, so much as increasing
- 19 the difficulty and complexity of ownership to drive
- 20 ownership desire down.
- 21 I'm sorry, but when you have huge, huge things,
- 22 like parrots confidential that comes out of a documentary,
- 23 it goes to mainstream, and it tells every single owner that
- 24 they are guilty of owning a parrot. That's going to tell
- 25 everybody's who's owning a parrot to get rid of their

- parrot, because they're not happy except in a sanctuary.
- 2 That's why we have sanctuary problems to this day. And
- 3 that is a very significant problem. Nobody is going to the
- 4 IAABC and saying, hey, I'm having a problem with my parrot.
- 5 We get maybe five percent of the population of people who
- 6 own parrots that are actually even bothering (chimes) to go
- 7 to a behaviorist.
- 8 So I think it's really important that these
- 9 things are also used when managing welfare issues and
- they're not, they're very underutilized and I also train
- 11 human resources and I also train humane officers to help
- capture parrots and also help them learn what is the needs
- for parrots, too and have done legislation in Washington
- 14 state. Thank you.
- OPERATOR: Once again, to make a public comment,
- 16 please dial #2 on your telephone keypad. Next caller in
- the queue, your line is unmuted. Please go ahead and state
- 18 your name and comments.
- 19 MS. WOODMAN: Hi, my name is Connie Woodman. I'm
- 20 a, I do wildlife rehabilitation and I've done breed and
- 21 release of birds under government permit for releasing to
- 22 the wild in the United States to rebuild dwindling
- 23 populations. And I also breed birds for commercial sale.
- I own birds as pets and as breeding pairs. And
- definitely an issue for this is the 10,000 species of birds

1 that are out there and the high individual variability, 2 ranging from a poorwill, who will effectively hibernate for three months with no food or water under a pile of rocks or 3 shipping a hummingbird for a conservation breeding program 4 5 in a block of foam with its head sticking out. Practices 6 that are necessary for some of these species would easily 7 be regulated out of existence with regulations that are too 8 general. 9 One of the things I did want to point during the 10 listening session is, for best management standards, we do need to consider coparenting of human socialized birds. 11 There are animals who are really well adapted to being with 12 13 people and when we have best practices that avoid 14 interfering with their biological activities, well for a pair of birds who's heavily socialized where they pull me 15 16 the nest box with their beaks and I can handle the eggs

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The last thing I wanted to bring up is could we do distance inspections if we're going to USDA inspections. If someone doesn't have any hits against their record and with trying not to bother, say a fragile breeding colony with babies, if we could do like a phone inspection, where we send you some video with the GPS and current data is

without even the mom moving, I don't want to lose that

a commercial breeding birds, because we over regulated.

ability. So that, you know, that's care for a wild bird or

- 1 meta data, then you could see things like the feeding or 2 the husbandry practices. They're going to be very hard to line up with the presence of the USDA inspector, especially 3 4 for species that don't eat every day or species that maybe 5 they're fed in a very particular way or won't eat when 6 someone's present. So, you guys won't be able to see the 7 presence of food dishes. Thank you. 8 OPERATOR: Thank you. Moving on to the next 9 caller in the queue. Caller, please go ahead. Your line 10 is unmuted. Please go ahead and state your name and 11 comments. 12 MS. WILLIAMS: Hi, my name is Gail Williams. 13 am a backyard breeder and I've been listening in on all 14 three of these things and all I hear is these big companies The little breeders 15 talking down to the little breeders. 16 aren't the ones that are giving the problems, it's the big 17 breeders.
 - Most of these people that breed birds don't make any money off of it. It is a hobby. My hobby started when my doctor told me when I went on to disability that I had to find a hobby. Without this hobby, I wouldn't get up every day. These birds get me up and they get a better life than what I do. I don't know how you're going to go out and do this on these small-time breeders that don't make any money but do this for the love of the birds to

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- 1 hear these people put them down. This is not right.
- 2 That's all I have to say. Thank you.
- 3 OPERATOR: Thank you, Gail. Moving on to the
- 4 next caller in the queue. Caller, your line is unmuted.
- 5 Please go ahead and state your name and comments.
- 6 MS. SCHWEIKARDT: Hi, my name is Deborah
- 7 Schweikardt. Thank you for giving me the opportunity to
- 8 speak. I've worked in this bird industry since 1984, all
- 9 just about every aspect of this field, mostly retail. And
- 10 the callers who say that retail sales of birds and stores
- 11 are not regulated. They have zero to no idea of what they
- 12 are talking about and even less about commerce.
- 13 As I totally respect vets and rehabbers, they are
- in the business of seeing much of the worst cases out
- 15 there. Is this the norm? Absolutely not. Along with
- this, you have organizations who feel we shouldn't have
- birds as pets and then, they sue our government and then,
- 18 this is what you get. Regulations that are trying to
- 19 encompass a vast amount of different species of birds and
- 20 for what reason? It sounds like the cart is being put
- 21 before the horse.
- I hear people talk about sanctuaries being
- overrun. Let's be real clear about sanctuaries.
- 24 Sanctuaries don't rehome their birds. Most actually
- 25 receive monthly money coming from the people who put them

- 1 there. Since these regulations are going to be negligent,
- 2 inept and meaningless at best, I suggest that all birds are
- 3 exempt.
- 4 With many aspects of our lives today, we are
- 5 seeing bad actors out there playing within our lives. Does
- 6 that mean that this is the norm and that we shouldn't
- 7 regulate ourselves out of being able to love and appreciate
- 8 these animals out of our lives, just because of a few bad
- 9 players? I agree with Debbie Goodrich that this is just a
- 10 pathway to losing our right to have them.
- 11 People are passionate about their birds. more
- than you know. I would hate to see the chaos on your hands
- brought on by this ridiculousness. All bird lives matter.
- 14 Thank you.
- 15 OPERATOR: Thank you. Once again, dialing #2 on
- 16 your telephone keypad will indicate that you wish to make a
- 17 public comment. And moving on to the next caller in the
- 18 queue. Caller, your line is unmuted. Please go ahead and
- 19 state your name and comments.
- 20 MS. MCCARTHY: Hi, this is Eileen McCarthy again.
- I just had one last comment in response to some of the
- 22 other participants comments about conservation.
- 23 And birds that are in captivity and are
- 24 endangered in the wild are 99 times out of 100 they are
- 25 never going back to the wild. They are not contributing to

1	conservation. There are very few programs that are
2	legitimately breeding any kind of any species of birds in
3	captivity for release into the wild.
4	And we can debate this all day, but as to whether
5	or not it's worthwhile to preserve species, if they can
6	never live as they evolved to live in the wild, in nature
7	and that they only live in zoos and sanctuaries and
8	people's homes. But the point being that the breeding of
9	those birds has absolutely nothing to do with conservation,
10	zero. There are a few programs with Puerto Rican parrots
11	that were, there have been other programs in Australia,
12	very few here, with big billed parrots. It was a disaster,
13	and these are legitimate conservation programs with money
14	and resources.
15	So, I want to just reiterate that those who are
16	saying that they are breeding these species and keeping
17	them in order to conserve the species, that is absolutely
18	not happening. That's just one more thing to throw in as a

saying that they are breeding these species and keeping them in order to conserve the species, that is absolutely not happening. That's just one more thing to throw in as a reason why it's okay to have birds. And once again, we have no inherent right to own any animal at all. And that's really my final comment. Thank you.

OPERATOR: All right. Thank you, Eileen. Moving on to the next caller in the queue. Caller, your line is unmuted. Please go ahead and state your name and comments.

MALE VOICE: Hello, can you hear me?

1 OPERATOR: Yes, we can. Please go ahead. 2 MALE VOICE: This is Mike. I'm hearing all these conversations and I'm really sad with what I'm hearing. 3 saddens me deeply that USDA encourages animal rights to 4 5 criminalize bird ownership. Bird ownership is something 6 that culturally exists for thousands of years. Birds have 7 been bred for meat, for eggs, for hunting, for different 8 other things, for pets, songbirds and everything else. 9 So there's about 10,000, 9,000, I don't even know how many species are out there, but in order to regulate 10 10,000 species of birds, you have to have a specified 11 standard for each one of them of the 10,000 species, which 12 13 I don't think is practical. Theoretically, maybe but in reality, if you have regulations for 10,000 birds, you are 14 setting up to terminate bird ownership. You are setting up 15 16 to terminate any kind of breeding and to just apply the 17 animal rights political agenda across the United States. 18 I think this is not right. So, I think we should 19 exempt every single bird from those regulations. Every 20 single bird has to be exempt, unless if the breeders choose 21 not to. And if you really want to enforce regulations, you 22 start to tell those animal sanctuaries or whatever they are

called, those rescue centers or anything similar to that.

So, if you want to regulate something, let's start with that. Let's start with animal shelters and bird

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- 1 sanctuaries or whatever they are called.
- I think this is something that has to stop,
- 3 especially in this time of year. Bird breeders and bird
- 4 people that they have one, two, three thousand, millions or
- 5 however many birds they have. They own them. They're
- 6 their property and that should be treated as such. So,
- 7 what I'm trying to say here is that this has to stop. This
- 8 is a -- we can't support only for most vegan and animal
- 9 right groups agenda. It does not apply to the rest of us.
- Most of us that have one bird or however many,
- 11 they are not online. Online is dominated by animal right
- groups. So, USDA choosing to have this type of comments
- online and open to the public only opens the door to one
- side, to the animal right groups.
- 15 Most animal breeders are not online. Facebook
- 16 doesn't even allow animal sales. There's nothing for the
- 17 bird breeders to go online for. So, there's millions of us
- that are not online. There's millions of us that come from
- 19 a different country that culturally lived with birds our
- 20 entire lives. Nobody has the right to take the human right
- away to own an animal, to own a bird, to own property.
- So, to that extent, I will be glad to propose to
- 23 exempt all birds and put a permanent stop to those
- 24 regulations. Permanent stop, so new generations can enjoy
- 25 the song of a canary. So, new generations can enjoy their

- 1 beautiful birds. So, new generations and birds can exist.
- 2 They can see baby birds hatching. Kids can educate
- 3 themselves by actually seeing birds and owning birds and
- 4 not adopting, not rehoming.
- If a bird ends up in a sanctuary, it's pretty bad
- 6 news for that bird. Those sanctuaries have to be
- 7 regulated, highly regulated and if any regulations are put
- 8 in place, should be in those rescue sanctuaries and all
- 9 those places, not in the breeders. Breeders know what
- 10 they're doing, and the health and life of the birds is
- 11 amazing (chimes). All the lies that I've heard on here,
- it's from animal right groups. Please stop this. This is
- 13 a good chance. Thank you.
- 14 OPERATOR: All right. Moving on to the next
- 15 caller in the queue. Caller, your line is unmuted. Please
- go ahead and state your name and comments.
- 17 MR. COLLINS: Thank you. This is John Collins,
- 18 President of the Carolinas Virginia Pheasant and Waterfowl
- 19 Society.
- 20 And I'd like to address the lady that mentioned
- 21 that there were no conservation birds going back into the
- 22 wild. I would point to 1996, when the Swinhoe's Pheasant
- 23 was declared extinct and due to the work of aviculturists,
- 24 birds being reintroduced and now the government's last
- census reported a little bit over 22,000 breeding pair in

- 1 the wild.
- 2 Currently, the Edwards pheasant has been declared
- 3 extinct. There's a program underway right now with
- 4 aviculturists working with the government in Vietnam to
- 5 reestablish their national bird. We hope to have better
- 6 results with that. Time will tell, but there is active
- 7 work happening. The Chilean government thanks
- 8 aviculturists for the White Face Tree Duck coming back from
- 9 extinction. Same thing with Argentinian ducks. The same
- 10 type of work has happened there, and the bird is now
- 11 thriving back in the wild.
- 12 A lot of this has to do with education of
- governments and land use people. Human interaction's going
- 14 to always have a negative impact on animal species.
- 15 Therefore, it's up to humans to rewrite the wrongs that we
- have done to mismanagement of land and animals. If
- 17 aviculturists don't do that, who's going to do it. Thank
- 18 you very much.
- 19 OPERATOR: Thank you. Moving on to the next
- 20 caller. Caller, your line is unmuted. Please go ahead and
- 21 state your name and comments.
- 22 MR. KRATHWOHL: Yes, this is Joe Krathwohl, the
- 23 birdman with Birds N' Beasts, Incorporated. I also want to
- 24 speak to the comments denouncing bird ownership as viable
- conservation value. That's just a very small viewpoint.

1	The Peregrine Falcon, in the late 1960s and 1970,
2	encountered DDT at such a fast rate that the wild
3	populations were disappearing before projects could even
4	get off the ground. In the east, the northeast, a group of
5	falconers got together with their privately owned Peregrine
6	Falcons, pulled them together and started a breeding
7	program, which was backed by Cornell University and they
8	discovered incredible scientific advances for breeding
9	falcons, including stringing them out, which means getting
10	more eggs per clutch and being able to artificially
11	inseminate and double clutch and all sorts of things that
12	are used for conservation now.
13	The program was picked up and moved to Boise,
14	Idaho and shifted into fourth gear by then and the
15	Peregrine Falcons have actually been delisted as an
16	endangered species, thanks to those private owners.
17	Also, private ownership, a very wealthy gentleman
18	purchased Spix Macaws and became so good at breeding them,
19	that even when he passed away and that collection went to a
20	new facility in Germany, a group of Spix Macaws are on
21	their way to Brazil right now to be prepared for release.
22	They were declared extinct in the wild and are going to be
23	brought back by private aviculturists.
24	So, it's really insulting when people want to
25	denounce them. Maybe they think the only birds in

1	captivity are parrots and cockatiels. Parrots are only 380
2	of the nearly 10,000 species of birds. So, when someone
3	uses the word birds, it's an all-encompassing term. And we
4	need to realize that private ownership has huge benefits,
5	massive genetic material for helping to reconstruct.

Imagine when the California condors were down to only 22 birds. If there had been a handful of birds in private hands, those birds could have been loaned, given, whatever to the breeding program and that would have increased the genetic value of one of the most expensive ongoing bird recovery projects in the United States history.

So, we really cannot diminish private ownership. It really needs to be valued and supported and whatever regulations are coming down are going to need to be supportive of private ownership, not dismissive of it. Thank you.

OPERATOR: Thank you. Moving on to the next caller. Caller, your line is unmuted. Please go ahead and state your name and comments.

MS. GOODRICH: This is Debbie Goodrich. I had mentioned something earlier as well and just wanted to finish up what Joe was saying, exactly. As far as the contribution to conservation.

Yes, there are genetic contributions across many

1	genre of birds and again, like Joe was saying, this is a
2	bird regulation, not necessarily a parrot regulation. And
3	not only has the genetic value been important in what we do
4	for conservation, but so does private ownership of a pet

5 bird.

I can't tell you how many private pet owners have donated thousands and thousands and thousands of dollars to most conservation work. Just one gentleman alone created Parrots International, which is helping bring the Spix Macaw back to Brazil. One gentleman alone went to Indonesia and he is the one, who alone, created the Indonesian Parrot Project, which is now saving not only the Moroccan cockatoo in Indonesia, but he's also saving orangutans in Indonesia. And he has now since deceased and his work is still going.

So, it just goes to show that even ordinary, "ordinary" parent owners or a pet ownership has significant contribution to the conservation. And I wanted to make sure that that was also equally on there.

And also inclusive of this is that I don't see anywhere in the proposals that I'm reading is anything on training humane officers and humane societies on what is really required for birds as well. And I have done many of these humane society talks and lectures to try to train them to understand and identify the basic needs of birds

and I have yet to really see a good response rate on understanding that.

We even had a case in Ohio, in Troy, Ohio, for a bird hoarding case where the officer decided to side with the abuser and gave the birds back to the abuser and then, went against the rescue. And it was a major courtroom ordeal and unfortunately, the birds died. The officer hid dead birds and things like that. So, we do know that the system can be abused on both sides. And that is why when you set up a regulation it has potential to have serious problems for people having just a regular every day ordinary pet, who can then learn the altruistic needs that we have to have in order to have a future on our planet.

Right now, we are so separated in our NIMBY, which is Not In My Backyard mentality. That's not happening, like people don't understand climate change. They're so totally saying it doesn't happen, it doesn't occur and yet, what is the number one animal that's hit the first and that's birds. And they've always shown that.

Joe pointed out the DDT. There's other environmental things, like Teflon. Nobody even realizes that there's a warning on Teflon pans, because our birds in our homes die from overcooking Teflon pans. And yet, we aren't going to learn those things if we have no opportunity for ownership.

1	Yes, abuse happens. Abuse happens in every
2	direction. Nature can also be abusive, too. It's real
3	important to realize that regulation isn't necessarily
4	going to get rid of the abuse. Additional law isn't going
5	to necessarily get rid of the abuse. What's going to work
6	is enforcement. And enforcement with each other and
7	enforcement that is working with professionals that really
8	understand the extreme complexity of this issue, because it
9	is way too complex to not include everybody (chimes) which
LO	is why I'm very grateful that you guys have put this entire
L1	comment section together. I'm really impressed with it and
L2	I want to thank you.
L3	OPERATOR: Thank you, Debbie. Moving on to the
L4	next caller. Caller, your line is unmuted. Please go
L5	ahead and state your name and comments.
L6	MS. BUDROCK: Hi, I'm Jennifer Budrock. I've
L7	been in the bird rescue world floating around for a number
L8	of years. I run a pretty popular page called Birdism on
L9	Facebook. I have a collective, about 100,000 followers
20	that I try to educate on the good and the bad of sharing
21	our lives with companion parrots.
22	Needless to say, I've seen some awful things done
23	to birds. I work closely with vets. I like to share
24	people's bird stories on my page. A lot of people say, oh,
25	well, all the bad stuff you're hearing is not the majority.

- 1 Well, it's definitely not the minority.
- I try to listen to both sides. I like to try to
- meet, you know, both breeders and rescues all in the
- 4 middle, because I think both sides do have valuable input
- 5 and both sides should be listened to whenever regulation is
- 6 proposed and organized.
- 7 Let's see, I'm not terribly good at speaking in
- 8 front of people, but I did make some notes. Some people
- 9 think birds are property and they're products, so why spend
- 10 \$200 on a vet for a \$20 budgie. And it's because they're
- 11 living, feeling creatures deserving of protection.
- I don't, you know, I have no investment in this
- other than I just think, you know, as many people have
- 14 already said that they need some form of protection. There
- is a ton of variables, just because a bird is plucked, does
- not mean it's living a horrible life. But also take into
- 17 consideration that, to my knowledge, birds don't pluck in
- 18 the wild, unless they have beak and feather disease. This
- 19 can be confirmed probably through somebody better
- 20 knowledgeable in the field, but I just wanted to make a
- 21 point of that.
- 22 You know, birds do enhance people's lives. I
- 23 like to think they're here with us, not for us, but not
- 24 everybody, you know, adheres to that. I just think the
- 25 protection does need to carry to rescues, to sanctuaries to

- big breeders to small breeders, because every single bird
- does matter. And like I said before, some protections are
- 3 better than none.
- 4 And I'm very happy to hear this and seeing this
- 5 put forth, because, you know, I actually have hope now that
- 6 things are going to hopefully change for the better for the
- birds, because, you know, as I said, they deserve it.
- 8 Thank you.
- 9 OPERATOR: Thank you. Moving on to the next
- 10 caller. Caller, your line is unmuted. Please go ahead and
- 11 state your name and comments.
- MS. WOODMAN: Hi, this is Connie Woodman again,
- the bird conservation scientist who practices
- 14 rehabilitation and has done breed and release work.
- I wanted to follow up on Joe's comment, because I
- 16 don't want this to get too far into the weeds and step away
- from regulations. The conservation interplay with the
- 18 proposed regulation is very important. The information
- 19 used by conservation and science does come from captive
- 20 work with private breeding and keeping. No one funds a
- 21 project to do a 20 year research project on how you get
- falcons to breed, you know, falconers provide the base of
- 23 knowledge for the breed and release I always say it wrong,
- 24 Alco Phemeratal (phonetic) and the current one at water
- 25 prairie releases and, you know, temporary captivity of

1	critically, population critical sexual mature adult string
2	rehabilitation, like, you know, a spotted owl.
3	But one of the things that's important is that
4	knowledge comes from the flexibility to alter the
5	parameters of keeping. So, within the sorts of things that
6	help conservation might get regulated out, such as
7	intentional imprinting, where you create intentional
8	abnormal sexual development, so you can do sperm
9	collection, because the bird humps a handler. And it seems
10	weird, but it's also really important to these programs.
11	Cross fostering where you raise the babies under a related
12	non, you know, a similar genus but not the same species
13	parent or hand rearing where you have to stop vertical
14	disease transmission, because we don't have tests for some
15	of these viruses yet. So, if you don't hand raise, the
16	animal might get very sick and you might hurt a critical
17	population.
18	And so we do have to focus on how the regulation
19	will relate to these conservation outcomes, because it's
20	very easy to overregulate and shut down programs that don't

government programs.

The other thing I wanted to point out is that the information from captive breeding is actively being brought

zoo system and do rely on private partnerships with

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have enough government funding, that don't exist within the

1	out of country to these biodiversity hotspots. For
2	example, the Nexcana (phonetic) program at the Guatemala-
3	Mexico border. They're out poaching the poachers. They're
4	taking the babies out of the nest in areas with 100 percent
5	poaching, raising them and releasing them into the wild to
6	create wild generations. And people who own bird breeding
7	farms are going down there and being funded with donations
8	to teach the naturalists and the biologists how to raise
9	the babies to get them back into the wild.
LO	And so, you know, we don't want to lose the
L1	opportunity for flexible keeping and maintaining of these
L2	birds to create new opportunities for conservation by
L3	overregulating. Thank you.
L4	OPERATOR: Thank you. Moving on to the next
L5	caller. Caller, your line is unmuted. Please go ahead and
L6	state your name and comments.
L7	MS. HEPTIG: Hi, this is Ginny Heptig again.
L8	Connie, I have to give you kudos for your last comments on
L9	conservation. You had me swinging, weaving, but for the
20	most part, especially the last couple of sentences, I give
21	it to you as far as the beat the poachers, raise the birds

mentioning for the homeowners, breeders, raisers, about enrichment. And even though a toy can be an enrichment,

Other, something else that everybody's been

and release them. That's fantastic.

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1 finch don't play with toys, but enrichment for some birds 2 is a simple branch with leaves on it for them to tear the leaves off and chew on, for them to peel the bark off the 3 branches, that is their enrichment in the wild.

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So there are ways of giving enrichment to our captive birds that would be symbolic to their natural habitat anywhere in the world, as long as when you offer this, you make sure it's not from where it may have been sprayed by a mosquito spraying system through your area or that are deeper in the woods or that you've got things growing on your own property that are protected that are not getting sprayed, because we could poison our birds if we're giving them things that are toxic to begin with, which we do not want to do.

I used to grow Ficus and my parakeets and my finch loved stripping those Ficus branches. I gave a piece to my amazon and he chewed it nothing flat, like a macaw would chew a 2 by 4. So, it gave him his enrichment. putting something in a piece of paper is enrichment.

There are many people out there now doing things for foraging and to make enrichment that seeks things that give a natural feeling without forcing it. It's a slow learning process, because they've been more imprinted on things that we expect them to do and a lot of it, again this all goes back to education, knowing what you think

- they need and be in their place with the bird.
- I do have to correct Apryl Miller though, an
- 3 African Grey has the cognizance of a six or seven-year-old
- 4 child, not a four-year-old child. A cockatoo is a four-
- 5 year-old child. African Greys can actually hold a
- 6 conversation, if they get old enough to get their 1700 to
- 7 2500 words, which is possible for a grey. Anyway, thank
- 8 you. I pass the rest of this point. I don't need to or
- 9 want more time, unless somebody else says something good or
- 10 bad that I might want to jump on. Thank you.
- OPERATOR: Once again, dialing #2 will indicate
- that you wish to make a public comment. Caller, please go
- 13 ahead. Your line is unmuted. Please go ahead and state
- 14 your name and comments.
- 15 (No audible response.)
- 16 Caller, please go ahead. We can't hear you. You
- might be muted on your device.
- 18 MR. ATKINSON: Are you there?
- 19 OPERATOR: Yes, I can hear you now.
- 20 MR. ATKINSON: Okay, I'm sorry. Hi, my name is
- Joe Atkinson. I'm a private aviculturist in Arizona,
- 22 obviously a bird breeder.
- I don't really want to get into the semantics of,
- you know, enrichment and what's right and what's wrong,
- 25 here or there, but the bottom line, the elephant in the

room is you guys are catering to basically organizations
who's bottom line agenda is they don't want anybody having
birds as pets. In general, don't believe people should own
animals. And so, they sued you guys to get you to fight
their battle for them and that's going to be a very

difficult battle for you guys to weave your way through.

Not getting into all the details of bird ownerships and different birds and their different needs and how good for one bird is bad for another bird and trying to write regulations for these, exceptions, let alone police them. You guys would basically need to have zoologists who are familiar with every bird species, their needs and this and that and it seems like it's a losing battle that you guys have been sued, so that you have to fight.

I would urge you to, instead of looking forward and following congress's mandate figuring out a way to reverse it. Bird owners have been doing okay for years and years and years. Conservation wise, they have done a lot. Private individuals, zoological facilities have done a lot for the bird species, for conservation in general.

And right now, you guys are doing something that or are being asked to do something or forced to do something that you really probably don't want to be doing. And these animal rights terrorists, activists, whatever you want to

- call them, their agenda, they make money by doing this kind
- of things. They have thousands of lawsuits on the books,
- 3 waiting to be had for everything from some turtle to a bird
- 4 to anything. They don't want us to have pets. They don't
- 5 want us to be working with animals. They don't believe we
- 6 should have animals and that's the bottom line for them.
- 7 That's why they're pushing. They don't care how you
- 8 regulate it. They just want you to fail in your
- 9 regulations, so they have more to sue you about.
- 10 It will never end. We need to say no to these
- 11 people. It's nonsense. There are some situations where it
- could be beneficial, but birds specifically, are impossible
- 13 to regulate. The number of bird species are all individual
- and the number in captivity should be regulated would be an
- impossibility for you guys to be able to regulate them and
- police them, effectively in a way that would be beneficial
- 17 to the species themselves. They're looking for blanket
- 18 legislation or this or that and all birds are not equal,
- and you just won't be able to police it.
- 20 So I urge you to pay attention to the fact that
- 21 this is a group, an organization that makes money off of
- doing this to different people and different classes of
- 23 people with pet ownership, with meat farms, all these
- things that we know they are basically terrorists. That's
- 25 all I have to say. Thank you.

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Thank you. And that is the last
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                  OPERATOR:
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       caller in the queue. I will go ahead and turn it over to
       Christina to go ahead and give closing remarks.
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                 MS. LOHS:
                             Thank you for attending today's
       listening session. Please note the web address on the
 5
       screen to submit your comments through regulations.gov
 6
       until October 29<sup>th</sup> and have a lovely evening. Thank you.
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                  OPERATOR: And that concludes our conference.
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       Thank you for using event services. You may now
10
       disconnect.
                  (Whereupon, at 7:58 p.m., the meeting was
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       concluded.)
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<u>Certificate of Reporter, Transcriber, and Proofreader</u>

Caption of Event:

BIRDS PUBLIC LISTENING SESSION

Docket No.:

N/A

Place of Event:

Washington, D.C. - Webinar

Date of Event:

October 15, 2020

We, the undersigned, do hereby certify that the foregoing pages, numbers 1 through 116, inclusive, are the true, accurate and complete transcript prepared from the reporting by <u>JP Gillen</u> in attendance at the above-identified event, in accordance with applicable provisions of the current USDA contract, and have verified the accuracy of the transcript by (1) comparing the typewritten transcript against the reporting or recording accomplished at the event and (2) comparing the final proofed typewritten transcript against the reporting or recording accomplished at the event.

Date 10/21/2020

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Heritage Reporting Corporation

Date 10/22/20

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