

Plant Pest Risk Assessment for DAS-44406-6 Soybean

Table of Contents

A. Introduction.....	2
B. Development of DAS-44406-6 herbicide tolerant soybean	3
C. Description of the modification.....	6
D. Potential for DAS-44406-6 to have altered disease and pest susceptibilities	8
E. Potential for effect on non-target organisms, including those beneficial to agriculture	10
F. Potential for enhanced weediness or invasiveness	10
G. Potential of DAS-44406-6 to impact the weediness of other plants with which it can interbreed	11
H. Potential changes to agricultural or cultivation practices	12
I. Potential impacts from transfer of genetic information to organisms with which DAS-44406-6 cannot interbreed.....	12
J. Conclusion.....	13
K. References	13

A. Introduction

Dow AgroSciences LLC (DAS) and M.S. Technologies LLC (MS Tech) have petitioned APHIS (APHIS number 11-234-01p) for a determination that genetically engineered (GE) soybean (*Glycine max*) event DAS-444Ø6-6 is unlikely to pose a plant pest risk (DAS and MS Tech 2011) and, therefore, should no longer be a regulated article under APHIS' 7 Code of Federal Regulations (CFR) part 340. APHIS administers 7 CFR part 340 under the authority of the plant pest provisions of the Plant Protection Act of 2000¹. This plant pest risk assessment was conducted to determine whether DAS-444Ø6-6 is unlikely to pose a plant pest risk.

Event DAS-444Ø6-6 was produced by transformation of cotyledonary node explants of soybean (*Glycine max* cv Maverick) with *Agrobacterium tumefaciens*. Because *A. tumefaciens* is a plant pest and some of the regulatory sequences (promoter from cassava vein mosaic virus and terminator from *A. tumefaciens*) used to facilitate expression of the genes in soybean were derived from plant pests, this soybean has been considered a regulated article under APHIS regulations at 7 CFR part 340.

Potential impacts considered in this Plant Pest Risk Assessment are those that pertain to the use of DAS-444Ø6-6 and its progeny in the absence of confinement. APHIS regulation 7 CFR 340.6(c) specifies the information needed for consideration in a petition for nonregulated status. APHIS will evaluate information submitted by the applicant, in addition to current literature, related to plant pest risk characteristics, disease and pest susceptibilities, expression of the gene product, new enzymes, or changes to plant metabolism, weediness of the regulated article, any impacts on the weediness of any other plant with which it can interbreed, potential changes to agricultural or cultivation practices, potential effects to non-target organisms, and transfer of genetic information to organisms with which it cannot interbreed, to determine if DAS-444Ø6-6 is unlikely to pose a plant pest risk. If APHIS determines that a GE organism is not a plant pest risk, then APHIS has no regulatory authority over that organism.

¹ Section 403 (14) of the Plant Protection Act (7USC Sec 7702(14) defines plant pest as: "Plant Pest - The term "plant pest" means any living stage of any of the following that can directly or indirectly injure, cause damage to, or cause disease in any plant or plant product: (A) A protozoan. (B) A nonhuman animal. (C) A parasitic plant. (D) A bacterium. (E) A fungus. (F) A virus or viroid. (G) An infectious agent or other pathogen. (H) Any article similar to or allied with any of the articles specified in the preceding subparagraphs."

B. Development of DAS-44406-6 herbicide tolerant² soybean

In the U.S. soybean was grown on 75.0 million acres in 2011 (Figure 1, USDA NASS 2011a) with a value of \$29.6 billion in 2008/2009 (USDA ERS 2011a). Growers select soybean lines adapted to the different environmental and climatic features, operator's education, weed and disease pressures, cost of seed and other inputs, technology fees, human safety, ease and flexibility of the productions system and marketing reasons (USDA ERS 2002; Brookes 2011).

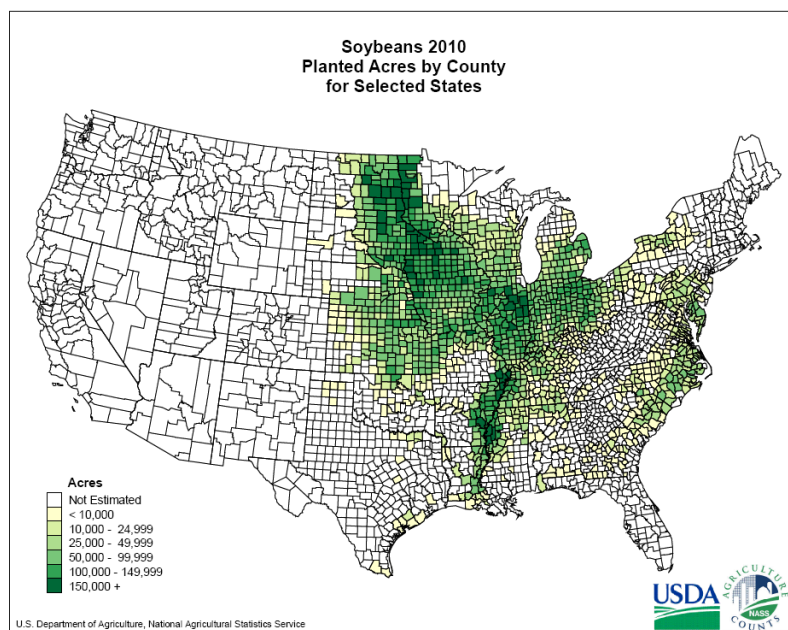


Figure 1. Soybean production areas in the U.S. (USDA NASS 2011b).

The presence of weeds in soybean fields can cause greater production losses than either insects or diseases (Gibson 2005; Oerke 2006). Before the development of effective herbicides for the selective control of weeds in soybeans in the early 1960's, cultural practices including tillage, use of weed free seed, row spacing and crop rotation were the only ways to control weeds (Wax 1973). By 1987, over 30 herbicides were being used on soybeans (Jordan 1987). With the 1996 commercial introduction and rapid adoption of glyphosate tolerant soybeans, a major change in herbicide usage occurred with an increasing use of glyphosate concurrent with the increased planting of glyphosate tolerant soybeans and a decrease in use of other soybean herbicides (Figure 2; NRC 2010; Young 2006).

² The applicant has described DAS-44406-6 soybean as "herbicide tolerant" and historically APHIS has also referred to GE plants with diminished herbicide sensitivity as "herbicide tolerant." However, the phenotype would fall under the Weed Science Society of America's (WSSA) definition of "herbicide resistance" since DAS-44406-6 has an inherited ability to survive and reproduce following exposure to a dose of herbicide normally lethal to the wild type variety (WSSA 1998). By the WSSA definition, "resistance [to an herbicide] may be naturally occurring or induced by such techniques as genetic engineering or selection of variants produced by tissue culture or mutagenesis." Herbicide tolerance, by the WSSA definition, only applies to plant species with an "inherent ability" to survive and reproduce after herbicide treatment.

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

Consequently, the diversity of herbicides used for weed management has declined in soybean (Table 1; Young 2006) resulting in weed species shifts (Johnson 2009). Deregulation of DAS-44406-6 would provide soybean growers with additional options for the post-emergent control of both broadleaf and grass weeds. The integration of other herbicides with different modes of action with glyphosate has been encouraged to improve the duration of weed control, to enhance control of glyphosate tolerant weeds, to reduce the risk of developing glyphosate resistant weeds and to control glyphosate-resistant weeds (WSSA 2010). This soybean product would also provide a potential remedy to the increased incidence of weed species that are more tolerant to glyphosate (DAS and MS Tech 2011; NRC 2010; WSSA 2010).

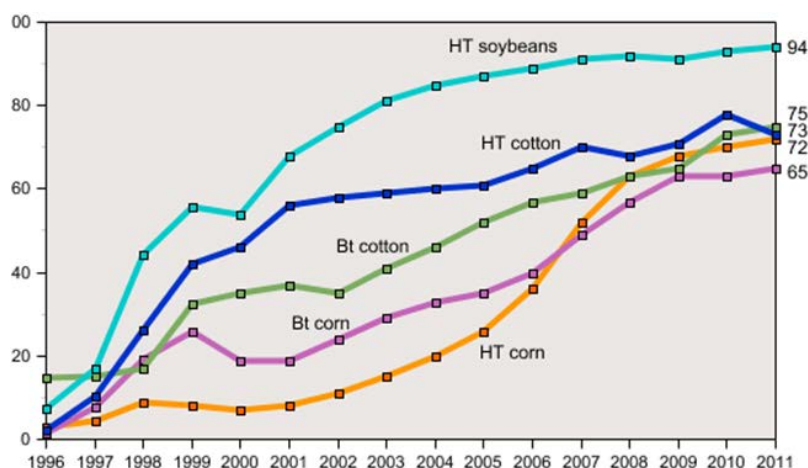


Figure 2. Percent acreage of genetically engineered crops in the U.S. (USDA ERS 2011b).

Herbicide	1990	1995	2001	2006
2,4 D	3	10	4	
2,4-D Dimethyl salt				3
Acetic acid (2,4 D)				7
2,4-DB		1		
Acifluorfen			3	
Alachlor	13	4		
Bentazon	16	12	1	
Chloramben	1			
Chlorimuron, ethyl	20	16	5	4
Clethodim		5	4	3
Clomazone	7	4		
Cloransulam, methyl			5	1
Dimethenamid		1		
Ethalfuralin	5	1		

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-444Ø6-6 Soybean

Fenoxaprop		6	3	
Fluazifop, P, butyl	6	10	3	1
Flumetsulam		2		
Flumiclorac, pentyl				1
Fomesafen	2	4	7	2
Glyphosate	5	21	73	92
Imazamox			5	
Imazaquin	16	15	2	1
Imazethapyr	11	44	9	3
Lactofen	1	5	1	
Linuron	6	2		
Metolachlor	10	7		
Metribuzin	19	11	2	2
Paraquat	2	2		1
Pendimethalin	14	26	10	3
Quizalofop	3	6		
S-Metolachlor				1
Sethoxydim	4	7	1	
Sulfentrazone			5	1
Sulfosate			3	1
Thifensulfuron	4	12	2	1
Tribenuron, methyl				1
Trifluralin	37	20	7	2

Table 1. Percent of U.S. Soybean Acres Treated with Herbicides in 1990, 1995, 2001 and 2006 (USDA NASS 2010c)

DAS-444Ø6-6 is a GE soybean line that has been developed to increase tolerance to the herbicides 2,4-D, glufosinate and glyphosate. The introduced genetic material results in the production of aryloxyalkanoate dioxygenase-12 (AAD-12) that degrades the herbicide 2,4-D into herbicidally-inactive 2,4-dichlorophenol (Müller 1999; Westendorf 2002 and 2003; Wright 2010a), phosphinothricin acetyltransferase (PAT) that metabolizes the L-isomer³ of glufosinate into non-phytotoxic N-acetyl-L-glufosinate (2-acetamido-4-methylphosphinico-butanoic acid) (OECD 2002), and modified 5-enolpyruvylshikimate-3-phosphate synthase (EPSPS) that is insensitive to glyphosate (Lebrun 1996; Lebrun 2003). If given non-regulated status, DAS-444Ø6-6 soybean would be the first soybean variety with increased tolerance to 2,4-D, glufosinate, and glyphosate.

³ The herbicide glufosinate, which is utilized as an ammonium salt in commercial formulation, consists of a racemic mixture of D and L enantiomers (Liu 2009). D-glufosinate in the racemic D,L mixture is not acetylated by PAT and is not phytotoxic to plants (Beriault 1999).

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

2,4-D (2,4-dichlorophenoxyacetic acid) is an herbicide in the phenoxy or phenoxyacetic acid family used for selective control of broadleaf weeds since the mid-1940s in over 600 products in agricultural and residential applications (USEPA 2005). The mode of action of 2,4-D for broadleaf plants is unclear, but it is believed to function as a plant growth regulator⁴ with synthetic auxin hormone-like properties. When applied as an herbicide 2,4-D causes abnormal cell division and growth leading to plant injury and death.

Glufosinate (phosphinothricin; DL-homoalanin-4-yl(methyl)phosphinic acid) is a non-selective foliar herbicide used for pre-plant and post-emergent control of broadleaf plants and annual and perennial grasses (OECD 2002; USEPA 2008). Glufosinate acts by inhibiting the enzyme glutamine synthetase, which leads to poisoning in plants because of the overproduction of ammonia. Glufosinate was first registered by EPA for use in 2000 as a non-selective foliar herbicide that is used for pre-plant and post-emergent control of broadleaf weeds (USEPA 2008). EPA registration authorizes use on many crops including; apples, berries, canola, corn, cotton, currants, grapes, grass grown for seed, potatoes, rice, soybeans, sugar beets, and tree nuts and in non-crop areas including lawns and residential areas (USEPA 2008). The first soybean line containing a glufosinate resistance trait produced through the use of biotechnology was granted nonregulated status in 1996 (USDA APHIS 2011).

Glyphosate (N-(phosphonomethyl) glycine) is a phosphonomethyl derivative of the amino acid glycine that inhibits the enzyme 5-enolpyruvylshikimate-3-phosphate synthase (EPSPS) resulting in the disruption of the pathway to synthesize aromatic amino acids (Amrhein 1980; Steinrücken 1980). Glyphosate is widely used to control weeds in agricultural crops and non-agricultural sites and is registered for use on a variety of fruit, vegetable, and field crops as well as for aquatic and terrestrial uses (USEPA 2009). Glyphosate is also registered for use on glyphosate-resistant (transgenic) crop varieties such as canola, corn, cotton, soybeans, alfalfa, and sugar beets. Labeled uses of glyphosate include over 100 terrestrial food crops as well as other non-food sites including forestry, greenhouse, non-crop, and residential. The first soybean line containing a glyphosate resistance trait produced through the use of biotechnology was granted nonregulated status in 1994 (USDA APHIS 2011).

C. Description of the modification

Soybean DAS-44406-6 was produced by transformation using disarmed *Agrobacterium tumefaciens* (DAS and MS Tech 2011, p. 21). Soybean (cultivar Maverick) cotyledonary nodes were infected with *Agrobacterium* strain EHA101 (Hood 1986) containing plasmid

⁴ Plant Growth Regulators are synthetic plant hormones that regulate cellular processes, plant growth and development. Auxin compounds represent a class of hormones that along with other plant hormones determine patterns of plant development.

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

pDAB8264. Plants containing the introduced DNA were selected based on growth in the present of glufosinate.

The plasmid pDAB8264 contained three gene expression cassettes flanked by T-DNA border sequences from the *Agrobacterium* Ti-plasmid (DAS and MS Tech 2011, pp. 22 and 26-28).

Feature Name	Length	Description
T-DNA Border B	24	Required for transfer of T-DNA insert from <i>Agrobacterium tumefaciens</i> into plant cells (Barker 1983)
Intervening sequence	136	Non-specific DNA sequences necessary for cloning
RB7 MAR	1166	Matrix attachment region from the <i>Nicotiana tabacum rb-7-5A</i> gene (Hall 1991)
Intervening sequence	39	Non-specific DNA sequences necessary for cloning
Histone H4A748 3' UTR	661	3' untranslated region (UTR) comprising the transcriptional terminator and polyadenylation site of the histone H4A748 gene from <i>Arabidopsis thaliana</i> (Chaboute 1987)
Intervening sequence	23	Non-specific DNA sequences necessary for cloning
2mepsps	1338	Native 5-enolpyruvylshikimate-3-phosphate synthase gene from <i>Zea mays</i> with two mutations providing glyphosate tolerance (Lebrun 1996, Lebrun 2003)
TPotp C	372	Optimized chloroplast transit peptide derived from maize and sunflower RuBisCO (Lebrun 1996, Lebrun 2003)
Intervening sequence	4	Non-specific DNA sequences necessary for cloning
Histone H4A748 promoter	1430	Promoter along with the 5' untranslated region of the Histone H4A748 gene from <i>Arabidopsis thaliana</i> including an intron from the Histone 3 gene from <i>Arabidopsis thaliana</i> (Chaboute 1987)
Intervening sequence	92	Non-specific DNA sequences necessary for cloning
AtUbi10 promoter	1322	Promoter along with the 5' untranslated region and intron from the <i>Arabidopsis thaliana</i> polyubiquitin 10 (UBQ10) gene (Norris 1993)
Intervening sequence	8	Non-specific DNA sequences necessary for cloning
<i>aad-12</i>	882	Plant-optimized version of an aryloxyalkanoate dioxygenase gene from <i>Delftia acidovorans</i> encoding an enzyme with an alpha ketoglutarate-dependent dioxygenase activity which results in metabolic inactivation of the herbicide(s) (Wright 2009; Wright 2010)
Intervening sequence	102	Non-specific DNA sequences necessary for cloning
AtuORF23 3' UTR	457	3' untranslated region (UTR) comprising the transcriptional terminator and polyadenylation site of open reading frame 23 (ORF23) of plasmid pTi15955 from <i>Agrobacterium tumefaciens</i> (Barker 1983)
Intervening sequence	114	Non-specific DNA sequences necessary for cloning

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

CsVMV promoter	517	Promoter along with the 5' untranslated region derived from the Cassava Vein Mosaic virus (Verdaguer 1996)
Intervening sequence	7	Non-specific DNA sequences necessary for cloning
<i>pat</i>	552	Plant-optimized version of phosphinothricin acetyltransferase (PAT) gene, isolated from <i>Streptomyces viridochromogenes</i> , encoding a protein that confers tolerance to glufosinate (Wohlleben 1988)
Intervening sequence	102	Non-specific DNA sequences necessary for cloning
AtuORF1 3' UTR	704	3' untranslated region (UTR) comprising the transcriptional terminator and polyadenylation site of open reading frame 1 (ORF1) of plasmid pTi15955 from <i>Agrobacterium tumefaciens</i> (Barker 1983)
Intervening sequence	228	Sequence from Ti plasmid C58 (Zambryski 1982; Wood 2001)
T-DNA Border A	24	Required for transfer of T-DNA insert from <i>Agrobacterium tumefaciens</i> into plant cells (Barker <i>et al.</i> , 1983)
Intervening sequence	19	Sequence from Ti plasmid C58 (Zambryski 1982, Wood 2001)
T-DNA Border A	24	Required for transfer of T-DNA insert from <i>Agrobacterium tumefaciens</i> into plant cells, aiming to prevent vector DNA being transferred into plant genome (Barker 1983)
Intervening sequence	287	Sequence from Ti plasmid pTi15955 (Barker 1983)
T-DNA Border A	24	Required for transfer of T-DNA insert from <i>Agrobacterium tumefaciens</i> into plant cells, aiming to prevent vector DNA being transferred into plant genome (Barker 1983)

Data from Southern blot analysis (DAS and MS Tech 2011, Table 3, Figures 6 & 7) demonstrate that DAS-44406-6 contains a single copy of : (1) RB7 (Figures 8A & 8B); (2) histone *H4748* promoter (Figures 10A, 10B & 18A), *2mepsps* gene (Figures 15A, 15B, 15C & 18B) and histone *H4A748* terminator (Figures 9A, 9B & 18C); (3), polyubiquitin promoter (Figures 11A, 11B & 19A), *aad-12* gene (Figures 16A, 16B, 16C & 19B) and ORF 23 terminator (Figures 12A, 12B & 19C); (4) CsVMV promoter (Figures 13A, 13B & 20A), *pat* gene (Figures 17A, 17B, 17C & 20B) and ORF 1 terminator (Figures 14A, 14B & 20C). No plasmid backbone sequences were detected (Figures 21A, 21B, 22A, 22B, 23A, 23B, 24A, 24B, 25A and 25B).

D. Potential for DAS-44406-6 to have altered disease and pest susceptibilities

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-444Ø6-6 Soybean

APHIS assessed whether DAS-444Ø6-6 is likely to have significantly altered disease and pest susceptibility. This assessment encompassed a consideration of the introduced trait and disease and pest susceptibility data from DAS-444Ø6-6 field trials.

DAS-444Ø6-6 was released in the U.S. from 2009 through 2011 in twenty five locations across a diverse range of environmental conditions representative of where DAS-444Ø6-6 is expected to be grown (DAS and MS Tech 2011, pp. 88 & 194). DAS and MS Tech used well-established qualitative and quantitative techniques to observe insect and disease damage (DAS and MS Tech 2011, pp. 78-89). The following disease and insect pests were evaluated in the field: brown spot, Carlavirus, frogeye leaf spot, rust, sudden death syndrome; aphids, bean leaf beetles, green cloverworm, grasshoppers, ground beetles, ladybugs, leaf hoppers, Lepidoptera spp., and stink bugs. In 2010 the combined-site analysis across ten locations found no statistically significant differences for seed germination and emergence, seedling vigor, days to flowering, disease incidence, insect damage, days to maturity, lodging, plant height, final population, number of pods, number seeds per plant, shattering, yield and seed weight (DAS and MS Tech 2011, pp. 83 - 84). Data were collected on pest and disease damage across twenty five release sites in 2009 and 2010 (DAS and MS Tech 2011, p. 78). In all cases, no significant differences between DAS-444Ø6-6 and the conventional parental line Maverick were observed. No qualitative or quantitative observations indicated any biologically meaningful differences from control lines or differences outside the range of different soybean varieties.

The description of the introduced genetic elements, expression of the gene products and their functions of DAS-444Ø6-6 have been summarized above. The *A. tumefaciens* transformed plants used in the generation of DAS-444Ø6-6 were treated with an antibiotic to kill the *A. tumefaciens* cells. DNA sequences derived from plant pests that were incorporated in DAS-444Ø6-6 do not result in the production of infectious agents or disease symptoms in plants, and so it is unlikely that DAS-444Ø6-6 could pose a plant pest risk. The description of the introduced genetic elements, expression of the gene products and their functions in DAS-444Ø6-6 has been summarized above.

Given the interactions between the environment, the genetic backgrounds of the cultivars used and some inherent genetic variability within soybean varieties, APHIS concludes that these results do not indicate an increased pest risk. Expression of AAD-12, EPSPS and PAT in event DAS-444Ø6-6 soybean is not expected to cause plant disease or influence susceptibility of DAS-444Ø6-6 or its progeny to diseases or other pests.

E. Potential for effect on non-target organisms, including those beneficial to agriculture

There is no reason to believe that deleterious effects or significant impacts on non-target organisms, including beneficial organisms, would result from the cultivation of DAS-44406-6. Field observations of DAS-44406-6 (DAS and MS Tech 2011, section 7) revealed no negative effects on non-target organisms, suggesting that the production of the ADD-12, PAT and EPSPS proteins in the plant tissues are not toxic to organisms. The introduced genetic material does not result in the production of novel proteins, enzymes, or metabolites in the plant that are known to have toxic properties. The lack of known toxicity of ADD-12, PAT and EPSPS suggests no potential for deleterious effects on beneficial organisms such as bees and earthworms. The use of glyphosate, 2,4-D and glufosinate herbicides in the cultivation of DAS-44406-6 or its offspring is regulated by EPA under its existing regulations for the registration of pesticide use. EPA considers the impacts on the environment, including effects on non-target organisms in establishing residue tolerances for glyphosate, 2,4-D and glufosinate tolerant lines (USEPA 1993; USEPA 2005; USEPA 1997). APHIS has not identified any other potential mechanisms for deleterious effects on non-target organisms.

F. Potential for enhanced weediness or invasiveness

APHIS assessed whether DAS-44406-6 soybean is any more likely to become a weed than the non-transgenic recipient soybean line or other soybean lines currently cultivated. The assessment encompasses a consideration of the basic biology of soybean and an evaluation of unique characteristics of DAS-44406-6 soybean.

Weediness for the purposes of this part of the plant pest risk assessment is an attribute, which causes a crop to act as a weed due to the addition of genes, in comparison to the non-GE comparator (parental line Maverick). If the fitness of DAS-44406-6 soybean improves in natural or agricultural ecosystems due to the inserted DNA, the potential for weediness could increase. The following analysis of the inserted DNA is intended to document that DAS-44406-6 soybean has a negligible likelihood of increased weediness.

In the U.S., soybean is not listed as a weed in the major weed references (Crockett 1977; Holm 1979; Muenscher 1980) nor is it designated as noxious weed by the federal government (USDA NRCS 2012a). Soybean does not possess any of the attributes commonly associated with weeds (Baker 1965), such as long persistence of seed in the soil, the ability to disperse, invade, and become a dominant species in new or diverse landscapes, or the ability to compete well with native vegetation. Furthermore, mature soybean seeds

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-444Ø6-6 Soybean

have no innate dormancy, are sensitive to cold, are not expected to survive in freezing winter conditions and do not reproduce vegetatively (Hermann 1962; OECD 2000; Padgett 1996; Raper Jr. & Kramer 1987).

From 2009 through 2011, DAS and MS Tech conducted field trials to evaluate phenotypic characteristics comparing DAS-444Ø6-6 with the non-transgenic soybean parental variety Maverick (DAS and MS Tech 2011, pp. 88 & 194). Results on growth characteristics, seed production and germination indicate that DAS-444Ø6-6 is not significantly different from its comparators (DAS and MS Tech 2011, pp. 79 - 85). No biologically meaningful differences were observed across sites between DAS-444Ø6-6 and the parental variety Maverick.

To increase weediness of the soybean plant there would have to be selection pressure on the line (Tiedge 1989). Because neither 2,4-D, glufosinate or glyphosate will affect the survival of DAS-444Ø6-6 and because soybean is not itself weedy, this type of selection pressure does not now and is unlikely to exist.

There is no indication that DAS-444Ø6-6 possesses a selective advantage that would result in increased weediness. DAS-444Ø6-6 lacks the ability to persist as a troublesome weed, and there would be no significant impact on current weed management practices for soybean cultivation.

G. Potential of DAS-444Ø6-6 to impact the weediness of other plants with which it can interbreed

The genus *Glycine*, a member of the Fabaceae (= Leguminosae or pea family), consists of two subgenera, *soja* and *glycine* (OECD 2000; USDA NRCS 2012b). Perennial species in the subgenus *glycine* do not occur in the U.S. (USDA NRCS 2012b), except in the U.S. territories in the South Pacific (Hymowitz & Singh 1987). The subgenus *soja* consists of three annual species: *G. soja* Sieb. and Zucc., the wild form of soybean; *G. gracilis* Skvortz., the weedy form of soybean; and *G. max* (L.) Merr., the cultivated soybean. *G. soja* and *G. max* do not occur naturally in the U.S. (Hermann 1962; Hymowitz 1987; USDA NRCS 2012b). Hybrids from crosses between the subspecies have generally been sterile, and further progeny have only been obtained with extreme difficulty (OECD 2000).

Cultivated soybean is highly self-pollinating (Ahrent 1994). When soybean plants are grown directly adjacent to other soybean plans, the amount of natural cross pollination has generally been found to be 0.5 - 1 percent (Fehr 1980; OECD 2000) although higher values (2.5 percent) occur in some varieties (Abud 2007). Outcrossing can be reduced to 0 – 0.01 percent with a separation distance of 10 meters (Abud 2007).

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-444Ø6-6 Soybean

The cultivated soybean, *G. max*, lacks sexually compatible wild relatives in the U.S. and its territories. Consequently, there is no potential for gene flow from cultivated soybean plants to wild relatives in the U.S. Therefore, it is not likely that gene flow and introgression will occur between DAS-444Ø6-6 and other species of soybean. APHIS has determined that any adverse consequences of gene flow from DAS-444Ø6-6 soybean to wild or weedy species in the United States are highly unlikely.

H. Potential changes to agricultural or cultivation practices

None of the management practices currently employed for soybean production is expected to change if DAS-444Ø6-6 is determined to be no longer subject to the regulatory requirements of 7 CFR part 340 or the plant pest provisions of the Plant Protection Act. DAS and MS Tech's (2011) studies demonstrate that the agronomic characteristics and cultivation practices employed when growing DAS-444Ø6-6 soybean are essentially indistinguishable from practices used to grow other soybean varieties, including other herbicide-tolerant varieties (DAS and MS Tech 2011, Section 7.4). Although DAS-444Ø6-6 soybean might be expected to replace other varieties of soybean currently cultivated, additional acreage is not expected to be developed to accommodate the cultivation of DAS-444Ø6-6 (DAS and MS Tech 2011). DAS-444Ø6-6 is comparable to currently available soybean varieties in terms of resistance to insects and disease (DAS and MS Tech 2011, pp. 78-89). Therefore, no changes are expected for insect and disease control practices with DAS-444Ø6-6. Because agricultural and cultivation practices would not be significantly different than that of conventional soybean, APHIS does not foresee changes in on insects or diseases damage or control measures employed due to agricultural or cultivation practices with DAS-444Ø6-6.

I. Potential impacts from transfer of genetic information to organisms with which DAS-444Ø6-6 cannot interbreed

APHIS examined the potential for the new genetic material inserted into DAS-444Ø6-6 to be horizontally transferred to other organisms without sexual reproduction and whether such an event could lead directly or indirectly to disease, damage, injury or harm to plants. Horizontal gene transfer and expression of DNA from a plant species to other species is highly unlikely to occur based on the following reasons.

The horizontal gene transfer (HGT) between unrelated organisms is one of the most intensively studied fields of science. Horizontal gene transfer and expression of DNA from a plant species to bacteria or animal species is unlikely to occur (Keese 2008).

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

1. Many genomes (or parts thereof) from bacteria that are closely associated with plants have been sequenced, including *Agrobacterium* and *Rhizobium* (Kaneko 2000; Kaneko 2002; Wood 2001). There is no evidence that these organisms contain genes derived from plants. Therefore the likelihood of any impact or new horizontal gene transfer that is not already capable of taking place in the soil is extremely unlikely.
2. No evidence has been identified for any mechanism by which soybean genes could be transferred to humans or animals, or any evidence that such gene transfer has occurred for any plant species during evolutionary history, despite animals and humans eating large quantities of plant DNA. In cases where review of sequence data implied that horizontal gene transfer occurred, these events are inferred to occur on an evolutionary time scale on the order of millions of years (Brown 2003; Koonin 2001).
3. Transgene DNA promoters and coding sequences are optimized for plant expression, not prokaryotic bacterial expression. Thus even if horizontal gene transfer occurred, proteins corresponding to the transgenes are not likely to be produced.
4. FDA has evaluated horizontal gene transfer from the use of antibiotic resistance marker genes, and concluded that the likelihood of transfer of antibiotic resistance genes from plant genomes to microorganisms in the gastrointestinal tract of humans or animals, or in the environment, is extremely unlikely (FDA 1998). Therefore APHIS concludes that horizontal gene transfer is highly unlikely to occur and thus poses no significant plant pest risk.

J. Conclusion

APHIS has prepared this plant pest risk assessment in order to determine if event DAS-44406-6 is likely to pose a plant pest risk. Based on the information provided by the applicant and the lack of atypical responses to disease or plant pests in the field, weedy characteristics of the DAS-44406-6 or other plants with which it can interbreed, changes to agricultural or cultivation practices, effects on non-targets or beneficial organisms in the agro-ecosystem, indirect effects on other agricultural products and the unlikelihood of horizontal gene transfer, APHIS has concluded that soybean event DAS-44406-6 is highly unlikely to pose a plant pest risk.

K. References

- Abranches, R., Shultz, R.W., Thompson, W.F., Allen, G.C. (2005) Matrix attachment regions and regulated transcription increase and stabilize transgene expression. *Plant Biotechnology Journal* 3:535-543.
- Abud, S., de Souza, P.I.M., Vianna, G.R., Leonardecz, E., Moreira, C.T., Faleiro, F.G., Júnior, J.N., Monteiro, P.M.F.O., Rech, E.L., Aragão F.J.L. (2007) Gene flow from

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

- transgenic to nontransgenic soybean plants in the Cerrado region of Brazil. *Genetics and Molecular Research* 6:445-452.
- Ahrent, D.K., Caviness, C.E. (1994) Natural cross-pollination of twelve cultivars in Arkansas. *Crop Science* 34:376-378.
- Allen, G.C., Spiker, S., Thompson, W.F. (2000) Use of matrix attachment regions (MARs) to minimize transgene silencing. *Plant Molecular Biology* 43:361-376.
- Amrhein, N., Deus, B., Gehrke, P., Steinrucken, H.C. (1980) The site of the inhibition of the shikimate pathway by glyphosate. II. Interference of glyphosate with chorismate formation *in vivo* and *in vitro*. *Plant Physiology* 66:830-834.
- Baker, H. B. (1965) "Characteristics and modes of origin of weeds" pp. 147-169 *In* H. G. Baker and G. L. Stebbins (eds.) *The Genetics of Colonizing Species*. Academic Press, London.
- Barker, R.F., Idler, K.B., Thompson, D.V., Kemp, J.D. (1983) Nucleotide sequence of the TDNA region from the *Agrobacterium tumefaciens* octopine Ti plasmid pTi15955. *Plant Molecular Biology* 2:335-350.
- Beriault, J.N., Horsman, G.P., Devine, M. (1999) Phloem transport of D,L-glufosinate and acetyl-L-glufosinate in glufosinate-resistant and -susceptible *Brassica napus*. *Plant Physiology* 121:619-627.
- Brookes, G., Barfoot, P. (2011) The income and production effects of biotech crops globally 1996-2009. *International Journal of Biotechnology* 12:1-49.
- Brown, J.R. (2003) Ancient horizontal gene transfer. *Nature Reviews Genetics* 4:121-132.
- Chaboute, M.-E., Chaubet, N., Philipps, G., Ehling, M., Gigot, C. (1987) Genomic organization and nucleotide sequences of two histone H3 and two histone H4 genes of *Arabidopsis thaliana*. *Plant Molecular Biology* 8:179-191.
- Crockett, L. (1977) *Wildly Successful Plants: North American Weeds*. University of Hawaii Press, Honolulu, Hawaii. 609 pp.
- Dow AgroSciences LLC and M.S. Technologies LLC (2011) Petition for Determination of Nonregulated Status for Herbicide Tolerant DAS-44406-6 Soybean. Submitted by M.S. Krieger. Indianapolis, IN. http://www.aphis.usda.gov/biotechnology/not_reg.html

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

- FDA (1998) Guidance for Industry: Use of Antibiotic Resistance Marker Genes in Transgenic Plants. pp. 28.
- Fehr, W.R., Hadley, H.H. (1980) Hybridization of Crop Plants. American Society of Agronomy and Crop Science Society of America, Madison, Wisconsin. (p. 592).
- Gianessi, L., Reigner, N. (2006) Pesticide Use in U.S. Crop Production: 2002. CropLife Foundation. Retrieved December, 2011, from <http://www.croplifefoundation.org/>.
- Gibson, K.D., Johnson, W.G., Hillger, D.E. (2005) Farmer perceptions of problematic corn and soybean weeds in Indiana. *Weed Technology* 19:1065-1070.
- Hall Jr., G., Allen, G.C., Loer, D.S., Thompson, W.F. (1991) Nuclear scaffolds and scaffold-attachment regions in higher plants. *Proceedings National Academy of Sciences* 88:9320-9324.
- Hermann, F.J. (1962) A revision of the genus *Glycine* and its immediate allies. Technical Bulletin No. 1268. United State Department of Agriculture, Agricultural Research Service.
- Holm, L., Pancho, J. V., Herberger, J. P., Plucknett, D. L. (1979) A Geographical Atlas of World Weeds. John Wiley and Sons, New York. 391 pp.
- Hood, E.E., Helmer, G.L., Fraley, R.T., Chilton, M.-D. (1986) The hypervirulence of *Agrobacterium tumefaciens* A281 is encoded in a region of pTiBo542 outside of T-DNA. *Journal of Bacteriology* 168:1291-1301.
- Hymowitz, T., Singh, R.J. (1987) "Taxonomy and Speciation" *In Soybeans: Improvement, Production, and Uses - Second Edition*. American Society of Agronomy.
- Johnson, W.G., Davis, V.M., Kruger, G.R., Weller, S.C. (2009) Influence of glyphosate-resistant cropping systems on weed glyphosate-resistant weed populations. *European Journal of Agronomy* 31:162-172.
- Jordan, T.N., Coble, H.D., Wax, L.M. (1987) "Weed Control" *In Soybeans: Improvement, Production, and Uses - Second Edition*. American Society of Agronomy.
- Kaneko T. *et al.* (2000) Complete genome structure of the nitrogen-fixing symbiotic bacterium *Mesorhizobium loti*. *DNA Research* 7:331-338.

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

- Kaneko T. *et al.* (2002) Complete genomic sequence of nitrogen-fixing symbiotic bacterium *Bradyrhizobium japonicum* USDA110. *DNA Research* 9:189-197.
- Keese, P. (2008) Risks from GMOs due to horizontal gene transfer. *Environmental Biosafety Research* 7:123-149.
- Koonin, E.V., Makarova, K.S., Aravind, L. (2001) Horizontal gene transfer in prokaryotes: quantification and classification. *Annual Review of Microbiology* 55:709-742.
- Lebrun, M., Leroux, B., Sailland, A. (1996) Chimeric gene for the transformation of plants. U.S. Patent No. 5,510,471.
- Lebrun, M., Sailland, A., Freyssinet, M., Degryse, E. (2003) Mutated 5-enolpyruvylshikimate-3-phosphate synthase, gene coding for said protein and transformed plants containing said gene. U.S. Patent No. 6,566,587.
- Liu, W., Ye, J., Jin, M. (2009) Enantioselective phytoeffects of chiral pesticides. *J. Agric. Food Chem.* 57:2087-2095.
- Muenscher, W. C. (1955) *Weeds*. Second Edition. Cornell University Press, New York and London. (p. 545).
- Müller, R.H.; Jorks, S.; Kleinstaub, S.; Babel, W. (1999) *Comamonas acidovorans* strain MC1: a new isolate capable of degrading the chiral herbicides dichlorprop and mecoprop and the herbicides 2,4-D and MCPA. *Microbiological Research* 154:241-246.
- Norris, S.R., Meyer, S.E., Callis, J. (1993) The intron of *Arabidopsis thaliana* polyubiquitin genes is conserved in location and is a quantitative determinant of chimeric gene expression. *Plant Molecular Biology* 21:895-906.
- NRC (National Research Council) (2010) Environmental Impacts of Genetically Engineered Crops at the Farm Level. pp. 2-1 to 2-45. *In* Impact of Genetically Engineered Crops on Farm Sustainability in the United States. The National Academies Press. Washington, D.C.
- OECD Organization for Economic Co-operation and Development Consensus (2000) Document on the Biology of *Glycine max* (L.) Merr. (Soybean).
- OECD (2002) Module II: Phosphinothricin Series on Harmonization of Regulatory Oversight in Biotechnology, No. 25.

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

- Oerke, E. C. (2006) Crop losses to pests. *Journal of Agricultural Science* 144:31-43.
- Padgett, S.R., Re, D.B., Barry, G.F., Eichholtz, D.E., Delannay, X., Fuchs, R.L., Kishore, G.M., Fraley, R.T. (1996) "New weed control opportunities: development of soybeans with a Roundup Ready gene" pp. 53-84. *In* S.O. Duke (ed.). *Herbicide Resistant Crops-Agricultural, Environmental, Economic, Regulatory, and Technical Aspects*. CRC Press, Boca Raton, Florida.
- Raper, Jr., D.C., Kramer, P.J. (1987) "Stress Physiology" pp. 589-641. *In* J.R. Wilcox (ed.). *Soybean: Improvement, Production, and Uses*. American Society of Agronomy.
- Spiker, S., Thompson, W.F. (1996) Nuclear matrix attachment regions and transgene expression in plants. *Plant Physiology* 110:15-21.
- Steinrucken, H.C., Amrhein, N. (1980) The herbicide glyphosate is a potent inhibitor of 5-enolpyruvylshikimic acid-3-phosphate synthase. *Biochemical and Biophysical Research Communications* 94:1207:1212.
- Tiedje, J.M., Colwell, R.K., Grossman, Y.L., Hodson, R.E., Lenski, R.E., Mack, R.N., Regal, P.J. (1989) The planned introduction of genetically engineered organisms: ecological considerations and recommendations. *Ecology* 70:298-315.
- USDA APHIS (2011) United States Department of Agriculture, Animal and Plant Health Inspection Service. Petitions for Nonregulated Status Granted or Pending by APHIS. Retrieved December 2011, from http://www.aphis.usda.gov/biotechnology/not_reg.html
- USDA ERS (2002) United States Department of Agriculture, Economic Research Service. Adoption of Bioengineered Crops, Agricultural Economic Report No. 810. J. Fernandez-Cornejo and W.D. McBride. Retrieved December, 2011, from <http://www.ers.usda.gov/publications/aer810/aer810.pdf>
- USDA ERS (2011a) United States Department of Agriculture, Economic Research Service. Soybeans and Oil Crops. Retrieved December, 2011, from <http://www.ers.usda.gov/Briefing/SoybeansOilCrops/>
- USDA ERS (2011b) United States Department of Agriculture, Economic Research Service. Adoption of Genetically Engineered Crops in the U.S.: Soybeans Varieties. Retrieved December, 2011, from <http://www.ers.usda.gov/Data/BiotechCrops/>

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

USDA NASS (2011a) United States Department of Agriculture, National Agricultural Statistics Service. National Statistics for Soybean. Soybean Acres Planted. Retrieved December, 2011, from http://www.nass.usda.gov/Statistics_by_Subject/result.php?3E9BD064-FBF6-30AD-8530-513C0E23C55C§or=CROPS&group=FIELD%20CROPS&comm=SOYBEANS

USDA NASS (2011b) United States Department of Agriculture, National Agricultural Statistics Service. National Statistics for Soybean. Soybean Acres Planted. Retrieved December, 2011, from http://www.nass.usda.gov/Charts_and_Maps/Crops_County/pdf/SB-PL10-RGBChor.pdf

USDA NASS (2011c) United States Department of Agriculture, National Agricultural Statistics Service. Agricultural Chemical Use Database. Retrieved December, 2011, from <http://www.pestmanagement.info/nass/>

USDA NRCS (2012a) United States Department of Agriculture, Natural Resources Conservation Service. Invasive and noxious weeds. Retrieved May, 2012, from <http://plants.usda.gov/java/noxiousDriver>

USDA NRCS (2012b) United States Department of Agriculture, Natural Resources Conservation Service. The PLANTS Database. National Plant Data Team. Retrieved January 2012, from <http://plants.usda.gov/java/>

USEPA (1993) United States Environmental Protection Agency. Reregistration Eligibility Decision (RED) Glyphosate. 738-R-93-014. Retrieved December, 2011, from http://www.epa.gov/oppsrrd1/REDS/old_reds/glyphosate.pdf

USEPA (1997) United States Environmental Protection Agency. Phosphinothricin acetyltransferase and the genetic material necessary for its production in all plants; exemption from the requirement of a tolerance on all raw agricultural commodities. 62 Federal Register 17717-17720.

USEPA (2005) United States Environmental Protection Agency. Reregistration Eligibility Decision for 2,4-D. Retrieved December, 2011, from http://www.epa.gov/oppsrrd1/REDS/24d_red.pdf

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

- USEPA (2008) United States Environmental Protection Agency. Glufosinate Summary Document. Retrieved December, 2011, from http://www.epa.gov/oppsrrd1/registration_review/glufosinate_ammonium/index.htm
- USEPA (2009) United States Environmental Protection Agency. Glyphosate Summary Document Registration Review: Initial Docket. Retrieved December, 2011, from <http://www.regulations.gov/#!documentDetail;D=EPA-HQ-OPP-2009-0361-0003;oldLink=false>
- Verdaguer, B., Kochko de, A., Beachy, R.N., Fauquet, C. (1996) Isolation and expression in transgenic tobacco and rice plants, of the cassava vein mosaic virus (CVMV) promoter. *Plant Molecular Biology* 31:1129-1139.
- Wax, L.M., (1973) "Weed Control" in Soybeans: Improvement, Production, and Uses. American Society of Agronomy. Caldwell, B.E. (ed.) pp. 417-457.
- Wen, A., Fegan, M., Hayward, C., Chakraborty, S. (1999) Phylogenetic relationships among members of the Comamonadaceae, and description of *Delftia acidovorans* (den Dooren de Jong 1926 and Tamaoka *et al.* 1987) *gen. nov., comb. nov.*
- Westendorf, A.; Benndorf, D.; Müller, R.; Babel, W. (2002) The two enantiospecific dichlorprop/ α -ketoglutarate-dioxygenases from *Delftia acidovorans* MC1-protein and sequence data of *RdpA* and *SdpA*. *Microbiological Research* 157:317-322.
- Westendorf, A.; Müller, R.H.; Babel, W. (2003) Purification and characterization of the enantiospecific dioxygenases from *Delftia acidovorans* MC1 initiating the degradation of phenoxypropionates and phenoxyacetate herbicides. *Acta Biotechnologica* 23: 3-17.
- Wood, D.W. *et al.* (2001) The genome of the natural genetic engineer *Agrobacterium tumefaciens* C58. *Science* 294:2317-2323.
- Wohlleben, W., Arnold, W., Broer, I., Hillemann, D., Strauch, E. and Pühler, A. (1988) Nucleotide sequences of the phosphinothricin N-acetyltransferase gene from *Streptomyces viridochromogenes* Tü494 and its expression in *Nicotiana tabacum*. *Gene* 70:25-37.
- Wright, T.R., Lira, J.M., Merlo, D.J., Arnold, N.L. (2010a) Novel herbicide resistance genes. U.S. Patent No. 7,838,733 B2.

Plant Pest Risk Assessment for Herbicide-Tolerant DAS-44406-6 Soybean

Wright, T.R., Shan, G., Walsh, T.A., Lira, J.M., Cui, C., Song, P., Zhuang, M., Arnold, N.L., Lin, G., Yau, K., Russell, S.M., Cicchillo, R.M., Peterson, M.A., Simpson, D.M., Zhou, N., Ponsamuel, J., Zhang, Z. (2010b) Robust crop resistance to broadleaf and grass herbicides provided by aryloxyalkanoate dioxygenase transgenes. *Proceedings of the National Academy of Sciences* 107:20240-20245.

WSSA Weed Science Society of America (1998) “Herbicide Resistance” and “Herbicide Tolerance” defined. *Weed Technology*. 12:789.

WSSA Weed Science Society of America (2010) WSSA Supports NRC Findings on Weed Control. Retrieved January, 2012, from <http://www.wssa.net/WSSA/Information/WSSA%20position%20paper%20on%20herbicide%20resistance%205-27-2010.pdf>

Young, B.G. (2006) Changes in herbicide use patterns and production practices resulting from glyphosate-resistant crops. *Weed Technology* 20:301-307.